



Office of the City Manager

15CONSENT CALENDAR

October 27, 2026

To: Honorable Mayor and Members of the City Council

From: Paul Buddenhagen, City Manager

Submitted by: Jamie Parks, Director, Public Works

Subject: Authorize the City Manager to Negotiate and Execute a Project Specific Maintenance Agreement between the California Department of Transportation and City of Berkeley for the San Pablo Avenue Safety Enhancements Project

RECOMMENDATION

Adopt a Resolution authorizing the City Manager to negotiate and execute a Project Specific Maintenance Agreement (PSMA) and any extensions and amendments with the California Department of Transportation (Caltrans) for maintenance of City improvements installed in the state highway during Alameda County Transportation Commission's (ACTC) San Pablo Avenue Safety Enhancements Project.

SUMMARY

The Alameda County Transportation Commission (ACTC) is making road safety and mobility improvements on San Pablo Avenue between Heinz Avenue and the Berkeley-Albany border. ACTC's project is based on approved City plans and extensive community outreach. ACTC is making these improvements at no cost to the City. As a condition of this investment, the City is required commit to maintain these improvements, even though San Pablo Avenue is a state route under the jurisdiction of Caltrans.

FISCAL IMPACTS OF RECOMMENDATION

The PSMA commits the City to maintain the identified improvements installed along San Pablo Avenue (State Route 123) under ACTC's San Pablo Avenue Safety Enhancements Project. There would be no reimbursement from Caltrans for the City's efforts on maintaining the items identified in the PSMA such as Rectangular Rapid Flashing Beacons (RRFBs), Pedestrian Hybrid Beacons (PHBs), pedestrian scale lighting, green bike lane striping, bus shelters, benches, trash cans, and bike racks.

The design and construction of the San Pablo Avenue Safety Enhancements Project is fully funded by ACTC. The City's contribution is the commitment to pay for the long-term maintenance of certain improvements installed by the project, through the proposed PSMA. The City funds Public Works maintenance activities from Measure BB, Fund 134, and Vehicle Registration Fee (VRF) direct local distribution funds, Fund

Authorize the City Manager to Negotiate and Execute a Project Specific Maintenance Agreement between the California Department of Transportation and City of Berkeley for the San Pablo Avenue Safety Enhancements Project

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133, and the proposed action will incrementally impact the long-term sustainability of these funds.

CURRENT SITUATION AND ITS EFFECTS

This Project Specific Maintenance Agreement between the California Department of Transportation and City of Berkeley for the San Pablo Avenue Safety Enhancements Project advances the Strategic Plan goal to provide state-of-the-art, well-maintained infrastructure, amenities, and facilities.

On November 14, 2023, City Council approved Resolution No. 71,097-N.S. authorizing the City Manager to direct staff to partner with ACTC on the final design and implementation of the San Pablo Avenue Safety Enhancements Project. The project will improve transit operations along San Pablo Avenue and safety for bicycle and pedestrian crossings of San Pablo Avenue in Berkeley and Albany.

The project includes bus bulbs and pads, relocating bus stops, Americans with Disabilities Act-compliant curb ramp and signal upgrades, high-visibility cross walk markings, pedestrian lighting upgrades, new pedestrian hybrid beacons (PHBs), and new rectangular rapid flashing beacons (RRFBs). This segment of the project is on San Pablo Avenue from Heinz Avenue to the Berkeley-Albany border. City streets that connect to San Pablo Avenue will also experience construction-related improvements as part of corner curb ramps and drainage upgrades.

Between 2022 and 2026, staff from Public Works Transportation, Engineering, ADA, Operations and Maintenance, and Zero Waste along with technical advisory committee (TAC) members from the Fire Department, Police Department, and PRW Urban Forestry reviewed design and engineering packages. In May 2026 the City's TAC completed review of the final design plans, enabling Caltrans to proceed with advertising the project for construction.

ACTC is expected to start construction on the project in spring 2027 and take up to two years to finish.

BACKGROUND

ACTC initiated engagement with the City and Caltrans to improve safety, transit performance, and adding Complete Streets design elements to the San Pablo corridor following adoption of the Countywide Transportation plan in 2020. San Pablo Avenue is on the countywide High Injury Network and identified in the City's 2020 Vision Zero Action Plan as a high injury street. San Pablo Avenue in Berkeley is in an Equity Priority Community (EPC) and a Priority Development Area (PDA) planned for growth and increased density. All of these factors were considered when Council approved Resolution No 71,097-N.S. on November 14, 2023 authorizing the City Manager to partner with ACTC on the final design and implementation of the San Pablo Avenue Safety Enhancements Project.

Authorize the City Manager to Negotiate and Execute a Project Specific Maintenance Agreement between the California Department of Transportation and City of Berkeley for the San Pablo Avenue Safety Enhancements Project

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The project underwent five rounds of review with City staff at various stages of design, and City Council approved the conceptual design for the project in November 2023. Numerous city departments and divisions within Public Works participated in the review process to ensure that the project fully supports City plans, policies and requirements. The final review was completed in May 2026.

Maintenance, as defined by Caltrans, is the preservation and keeping of right-of-way, and each type of roadway structure safety convenience or device, planting, illumination equipment, and other facility, in the safe and usable condition to which it has been improved or constructed, but does not include reconstruction or other major improvement.

The City and Caltrans have negotiated the terms of the PSMA, but legal review to finalize the agreement remains and is not expected to materially change the terms of the agreement attached to this staff report.

ENVIRONMENTAL SUSTAINABILITY AND CLIMATE IMPACTS

Ongoing maintenance of the San Pablo Avenue Safety Enhancements Project will help more people move through Berkeley by foot, bicycle, scooter, transit and other low- and no-carbon modes of transportation. Building and maintaining this project supports the City's adopted Climate Action Plan, which aims to make transit, walking, cycling, and other sustainable mobility modes the primary means of transportation for Berkeley residents and visitors by 2050. This project also supports other City adopted plans, including but not limited to the ADA Transition Plan, Age-Friendly Berkeley Action Plan, Bicycle Plan, Electric Mobility Roadmap, Pedestrian Plan and Vision Zero Action Plan.

RATIONALE FOR RECOMMENDATION

ACTC must obtain an encroachment permit from Caltrans in order to perform construction work in the State's right of way for the San Pablo Avenue Safety Enhancements Project, and Caltrans requires that a PSMA be executed prior to issuing the encroachment permit.

Therefore, in order to proceed with construction, Council needs to authorize the City Manager to finalize negotiations and execute the PSMA with Caltrans to maintain the project improvements installed in the state highway.

ALTERNATIVE ACTIONS CONSIDERED

Council could not to authorize execution of a PSMA and ACTC would need to cancel implementation of San Pablo Avenue Safety Enhancements Project. Public Works staff have reviewed and limited the City's commitments in the PSMA to only non-standard features to support safe walking, biking, and transit use along the corridor.

CONTACT PERSON

Mark Helmbrecht, Transportation Manager, Public Works Department, (510) 981-6403
Eric Anderson, Principal Planner, Public Works Department, (510) 981-7062

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for the San Pablo Avenue Safety Enhancements Project

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Catherine Clark, Associate Planner, Public Works Department, (510) 981-7776

Attachments:

- 1: Resolution
- 2: Draft Project Specific Maintenance Agreement (PSMA)

RESOLUTION NO. ##,###-N.S.

AUTHORIZE THE CITY MANAGER TO NEGOTIATE AND EXECUTE A PROJECT
SPECIFIC MAINTENANCE AGREEMENT BETWEEN THE CALIFORNIA
DEPARTMENT OF TRANSPORTATION AND CITY OF BERKELEY FOR THE SAN
PABLO AVENUE SAFETY ENHANCEMENTS PROJECT

WHEREAS, the Alameda County Transportation Commission's (ACTC) funding and construction of the San Pablo Avenue Safety Enhancements Project will improve safety and accessibility for people walking, biking and taking transit along the busy San Pablo Avenue corridor between Heinz Avenue and the jurisdictional boundary of Berkeley and Albany; and

WHEREAS, this project includes improvements within the State of California right of way on Highway 123 (San Pablo Avenue); and

WHEREAS, the California Department of Transportation (Caltrans) requires ACTC to apply for an encroachment permit prior to performing any work within the State right of way; and

WHEREAS, Caltrans requires the execution of a Project Specific Maintenance Agreement (PSMA) for maintenance of local improvements within State highways such as rectangular rapid flashing beacons, pedestrian hybrid beacons, green bikeway pavement markings, pedestrian scale lighting, benches, trash receptacles, bus shelters, and bike racks as a precondition to issuing an encroachment permit; and

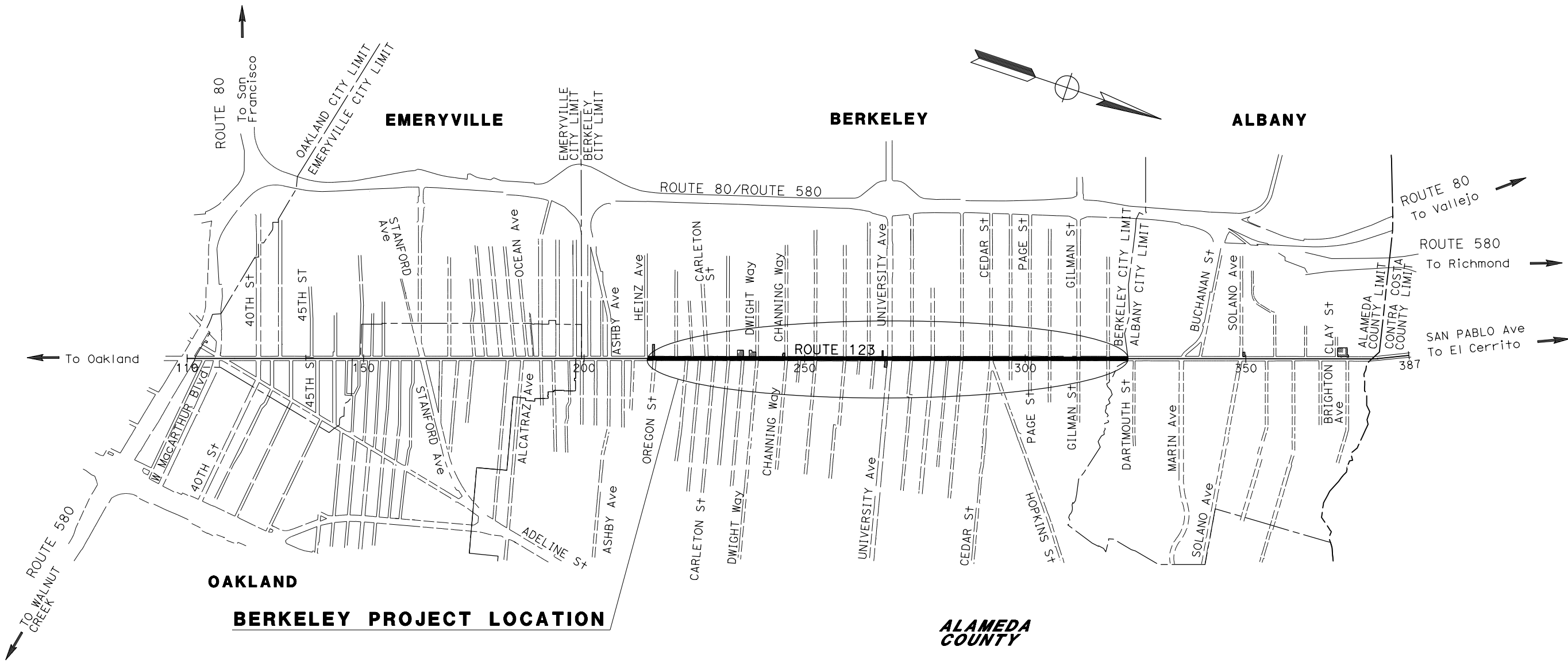
WHEREAS, the City receives Measure BB and Alameda County Vehicle Registration Fee (VRF) funds to support paying for maintenance of local transportation improvements; and

WHEREAS, City staff and Caltrans have negotiated the terms of a PSMA and the final legal reviews are not anticipated to materially change the nature of the negotiated agreement.

NOW THEREFORE, BE IT RESOLVED that the Council of the City of Berkeley authorizes the City Manager to finalize negotiations and execute a Project Specific Maintenance Agreement (PSMA) and any extensions and amendments with the California Department of Transportation (Caltrans) for maintenance of specific identified improvements constructed during the San Pablo Avenue Safety Enhancements Project. A record signature copy of the PSMA will be on file in the Office of the City Clerk.

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STATE OF CALIFORNIA
DEPARTMENT OF TRANSPORTATION

EXHIBIT "A"



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY
04-Ala-123 PM 2.0-4.2

NO SCALE

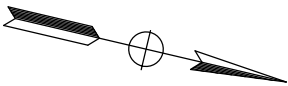
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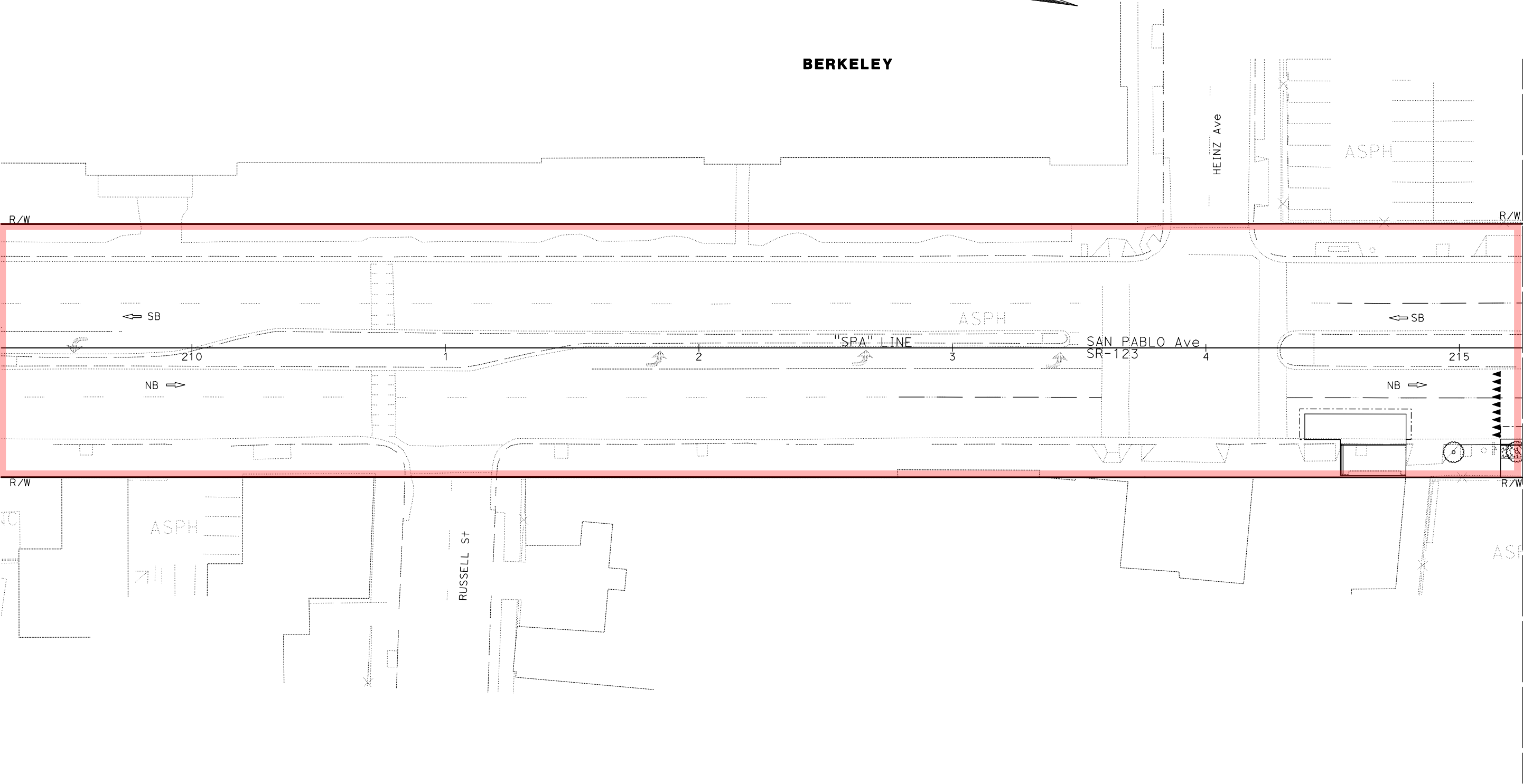
THE CONTRACTOR SHALL POSSESS THE CLASS (OR CLASSES)
OF LICENSE AS SPECIFIED IN THE "NOTICE TO BIDDERS."

LEGEND:

- BUS SHELTER
-
- STATE R/W

RECTANGULAR-RAPID FLASHING BEACON

BERKELEY



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION 	CONSULTANT FUNCTIONAL SUPERVISOR		CALCULATED-DESIGNED BY		CONNER L'HOME D'IEU		REVISED BY	
	RYAN J. DOLE		CHECKED BY		JASON VALENCIA		DATE REVISED	

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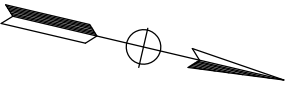
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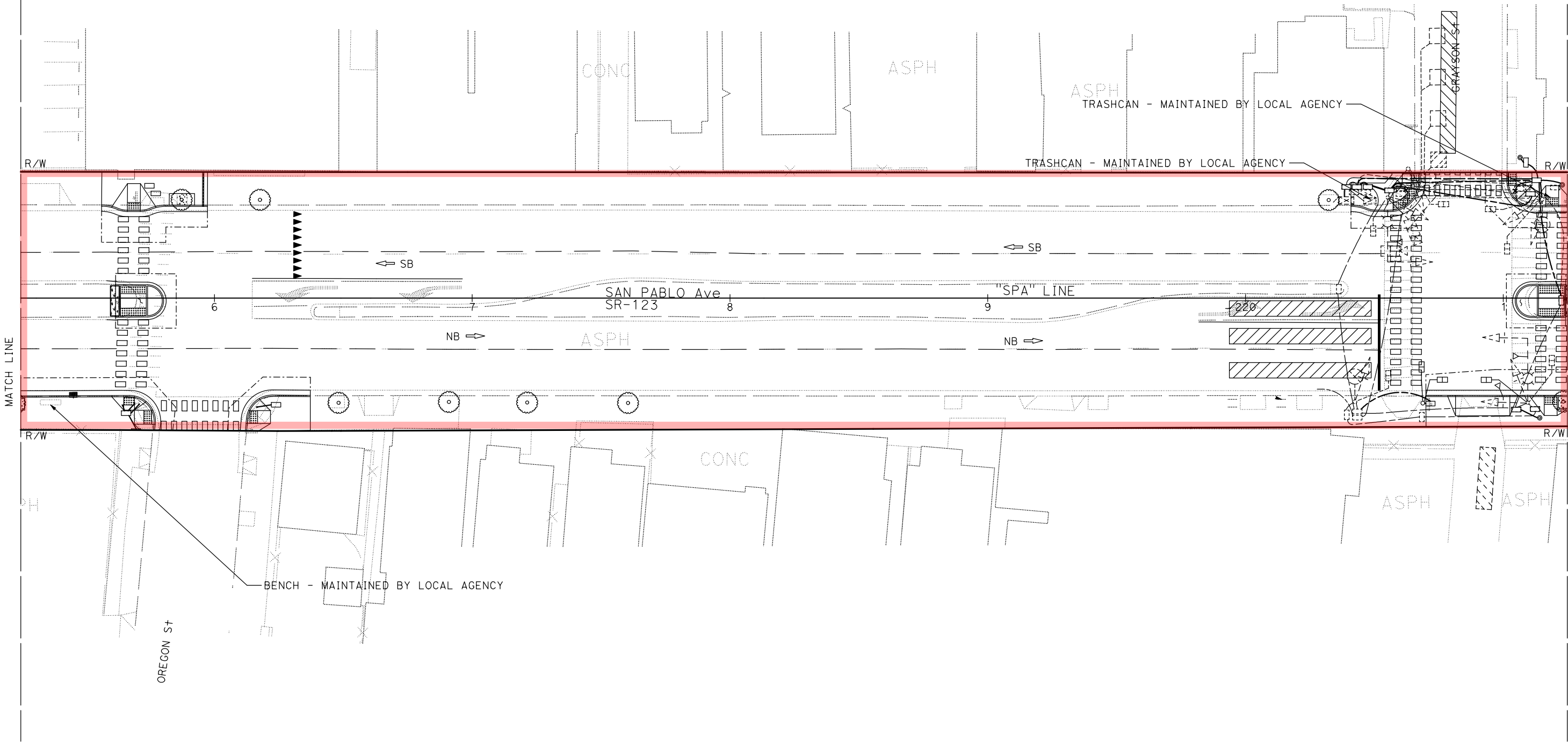
BIKEWAY - MAINTAINED BY LOCAL AGENCY
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RECTANGULAR-RAPID FLASHING BEACON
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UNSHELTERED ENCAMPMENT REMOVAL BY STATE



BERKELEY



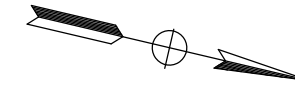
MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION	Caltrans®	CONSULTANT FUNCTIONAL SUPERVISOR	CALCULATED-DESIGNED BY	CONNER L'HOMEDEU	REVISD BY	
		RYAN J. DOLE	CHECKED BY	JASON VALENCIA	DATE REVISED	

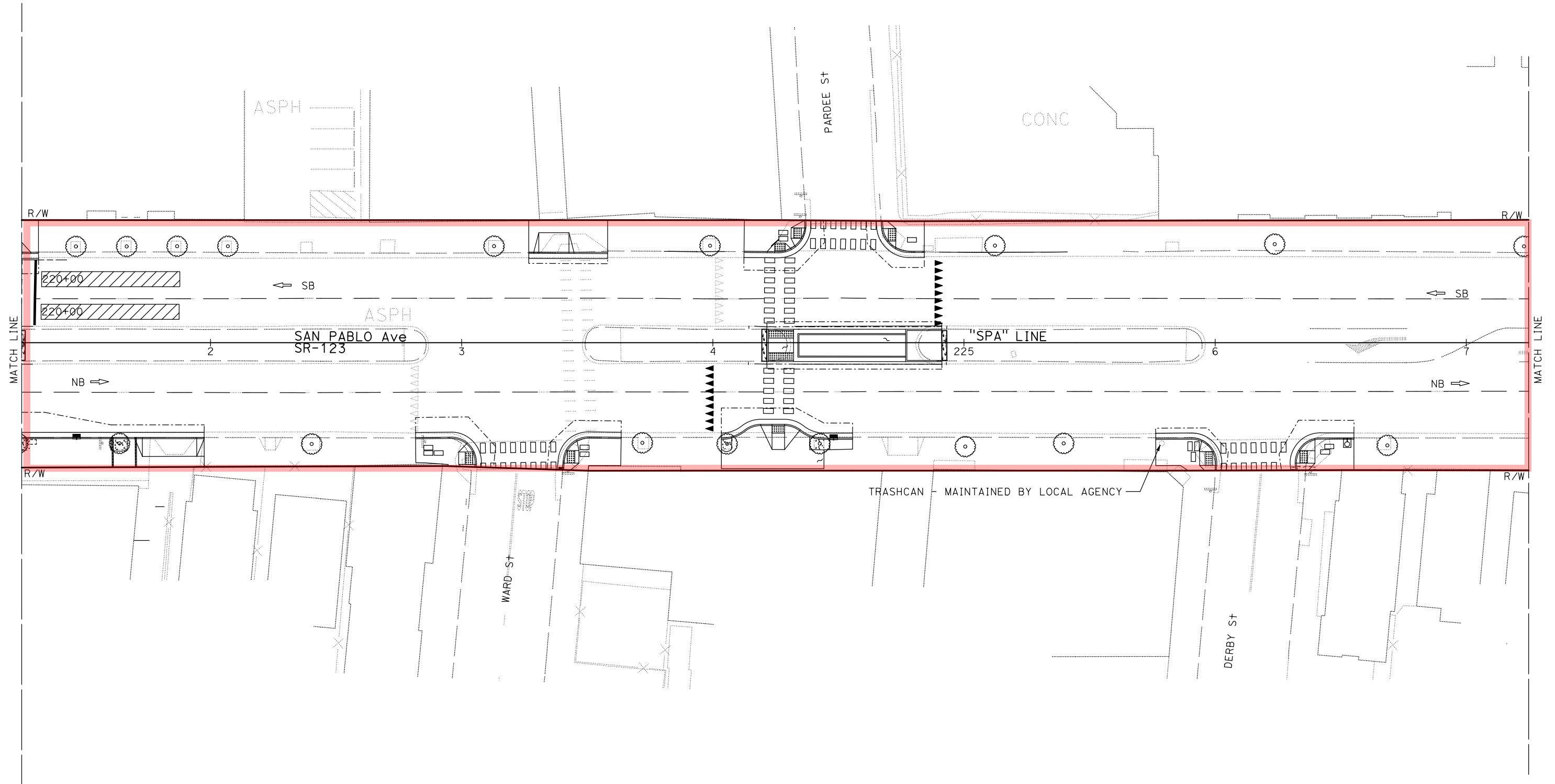
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 BIKEWAY - MAINTAINED BY LOCAL AGENCY

 RECTANGULAR-RAPID FLASHING BEACON
 UNSHELTERED ENCAMPMENT REMOVAL BY STATE



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MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

Dist	COUNTY	ROUTE	POST MILES TOTAL PROJECT	SHEET No.	TOTAL SHEETS
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TIME PLOTTED => 11:05	00-00-00

LEGEND:

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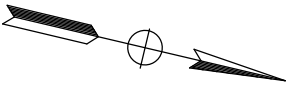
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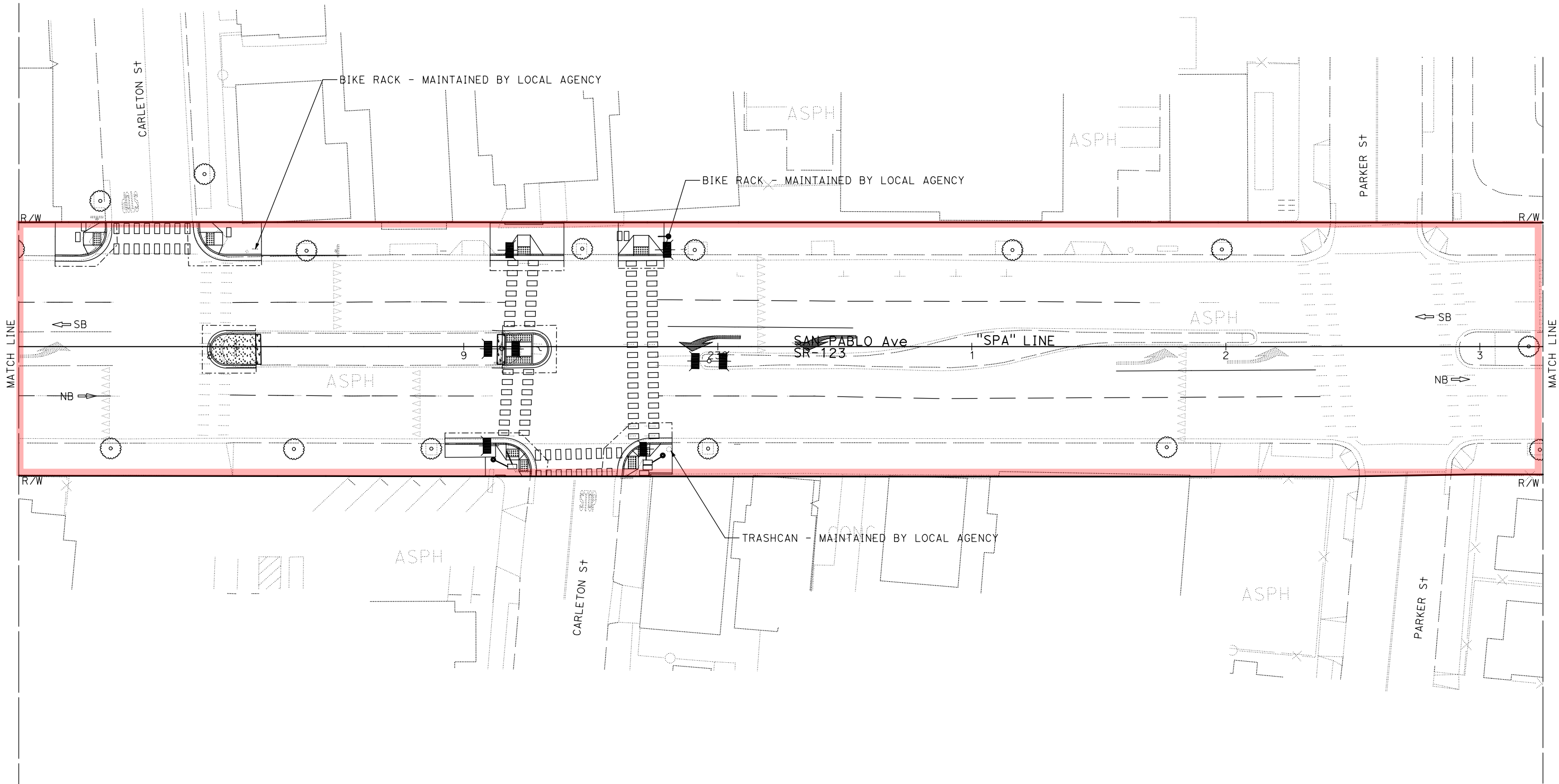
BIKEWAY - MAINTAINED BY LOCAL AGENCY
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RECTANGULAR-RAPID FLASHING BEACON
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UNSHeltered ENCAMPMENT REMOVAL BY STATE



BERKELEY



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION 	CONSULTANT FUNCTIONAL SUPERVISOR		CALCULATED-DESIGNED BY		REVISOR	
	RYAN J. DOLE		CHECKED BY		CONNER L'HOMMEDIU	
					JASON VALENCIA	
					DATE REVISED	

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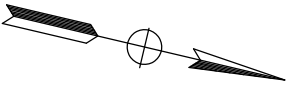
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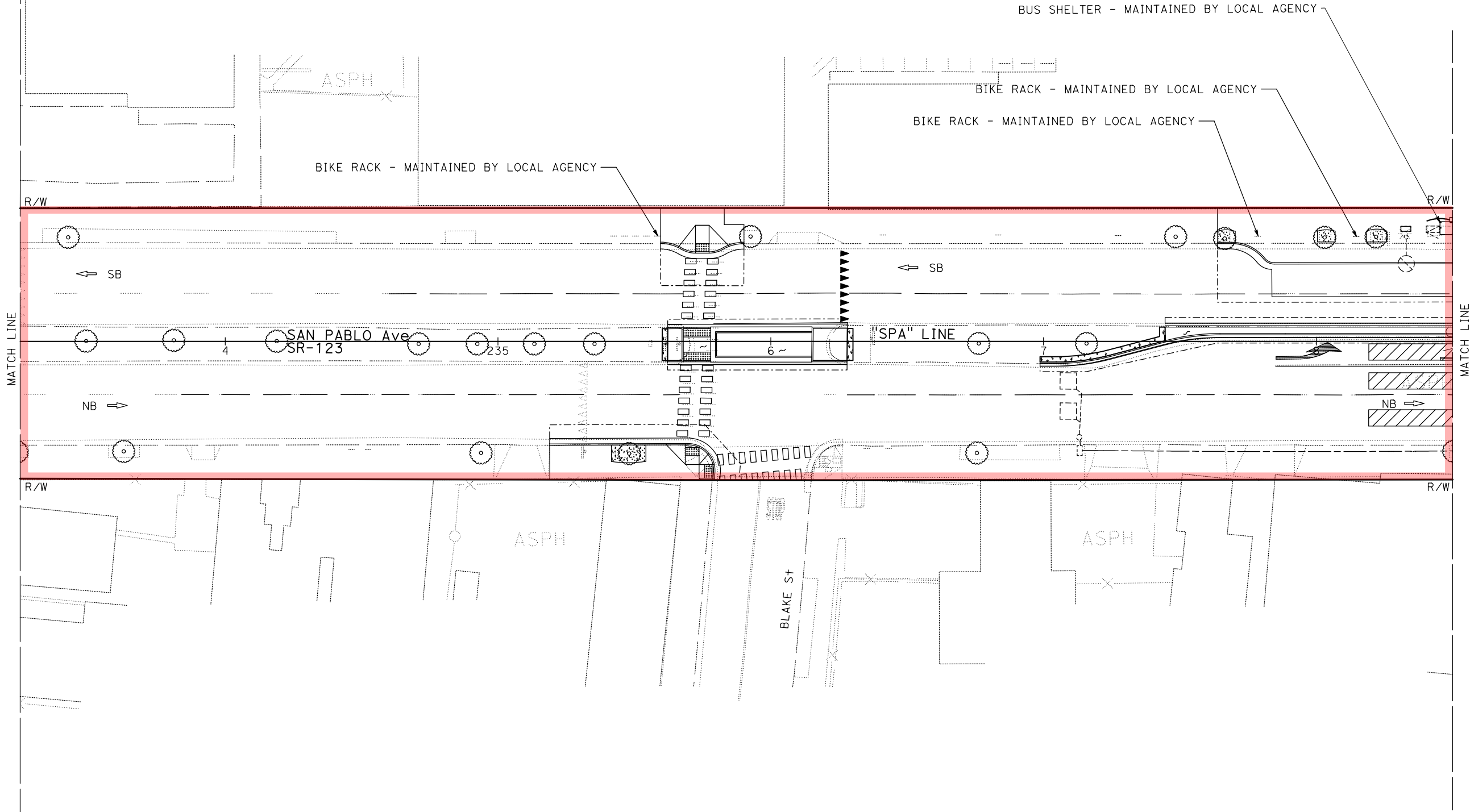
BIKEWAY - MAINTAINED BY LOCAL AGENCY
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	RYAN J. DOLE		CHECKED BY		DATE REVISED	

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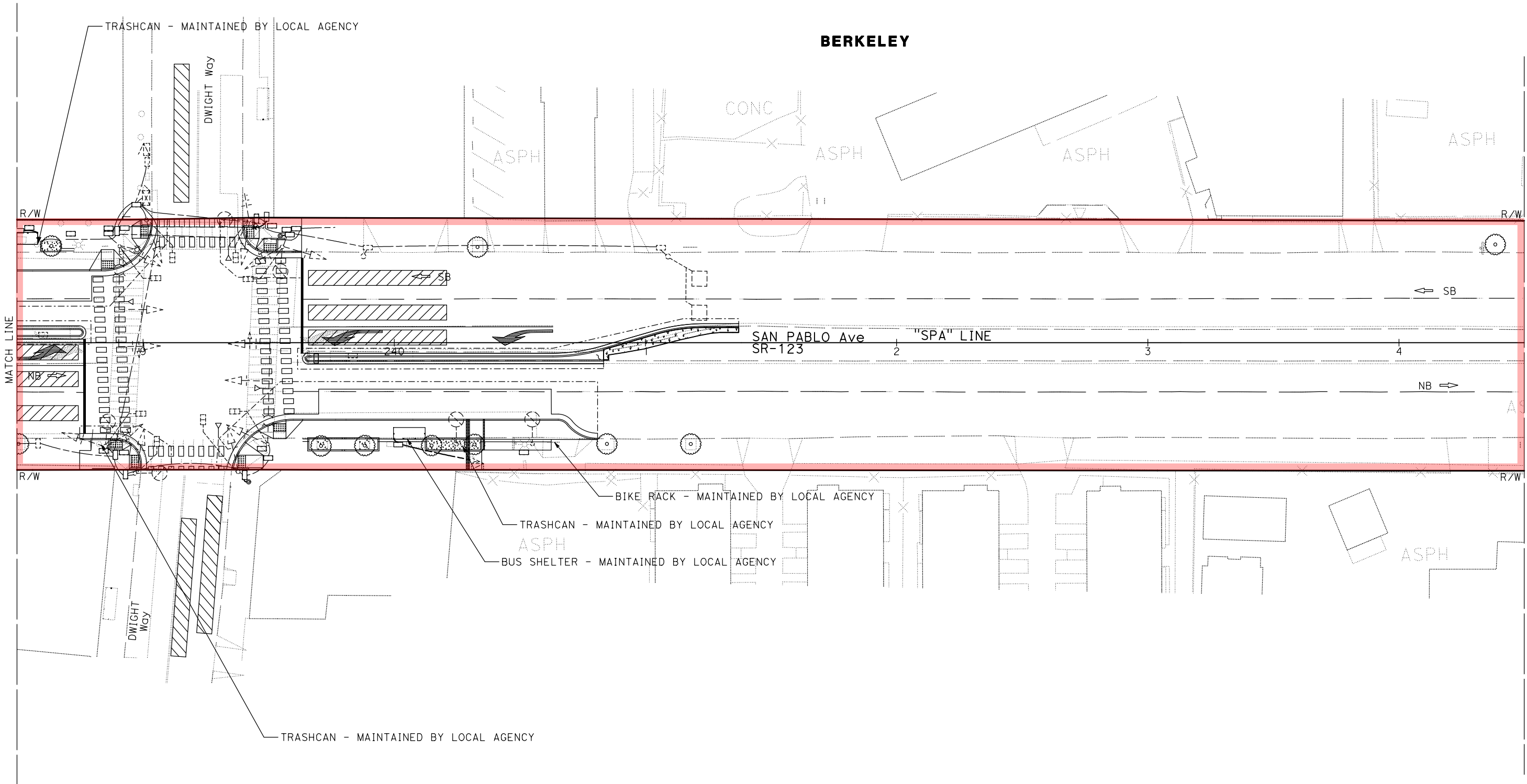
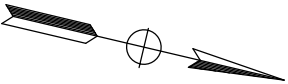
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STATE R/W
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BIKEWAY - MAINTAINED BY LOCAL AGENCY
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RECTANGULAR-RAPID FLASHING BEACON
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UNSHELTERED ENCAMPMENT REMOVAL BY STATE



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION		CONSULTANT	FUNCTIONAL SUPERVISOR	CALCULATED-DESIGNED BY	CONNER L'HOMEDEU JASON VALENCIA	REVISED BY	DATE REVISED

RYAN J. DOLE

USERNAME => Nolan.Martin
DGN FILE => ea006.dgn

RELATIVE BORDER SCALE
IS IN INCHES



UNIT 0000

PROJECT NUMBER & PHASE

0425000024

PHASE "1"

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LAST REVISION
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TIME PLOTTED => 11:05

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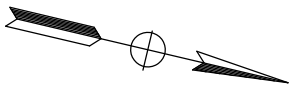
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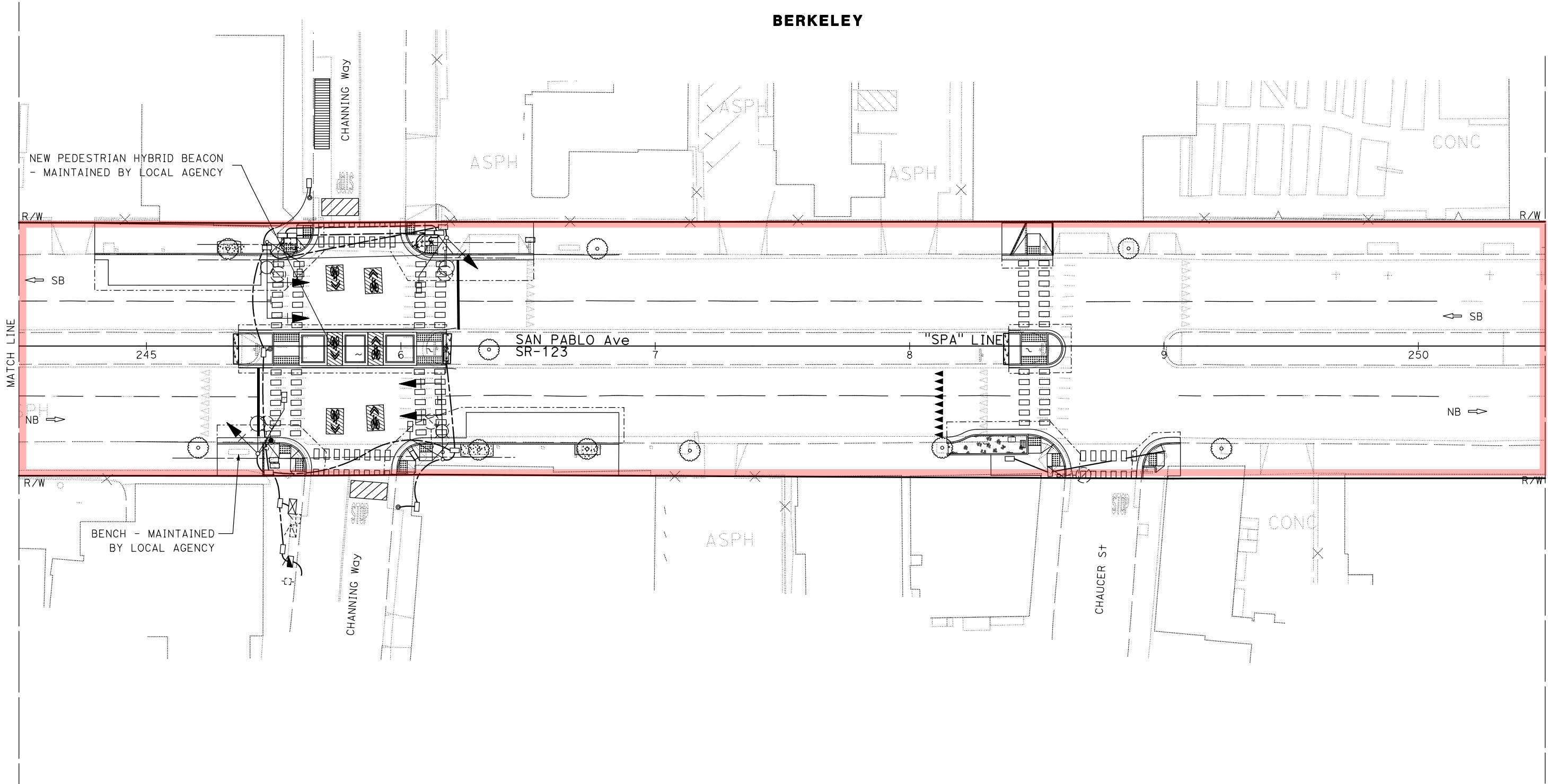
BIKEWAY - MAINTAINED BY LOCAL AGENCY
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RECTANGULAR-RAPID FLASHING BEACON
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UNSHELTERED ENCAMPMENT REMOVAL BY STATE



BERKELEY



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION



REVISIONS

NO.	DATE	BY	REVISION
1	7/2/2010	Nolan, Martin	Initial Design

DESIGNED BY: CONNER L'HOME D'IEU
CHECKED BY: JASON VALENCIA
CALCULATED BY: RYAN J. DOLE
CONSULTANT FUNCTIONAL SUPERVISOR: RYAN J. DOLE
REVISOR: JASON VALENCIA
DATE: 7/2/2010

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DGN FILE => ea007.dgn

RELATIVE BORDER SCALE
IS IN INCHES



UNIT 0000

PROJECT NUMBER & PHASE

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PHASE "1"

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LAST REVISION: 00-00-00
DATE PLOTTED => 21-AUG-2026
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LEGEND:

BUS SHELTER

STATE R/W

BIKEWAY - MAINTAINED BY LOCAL AGENCY

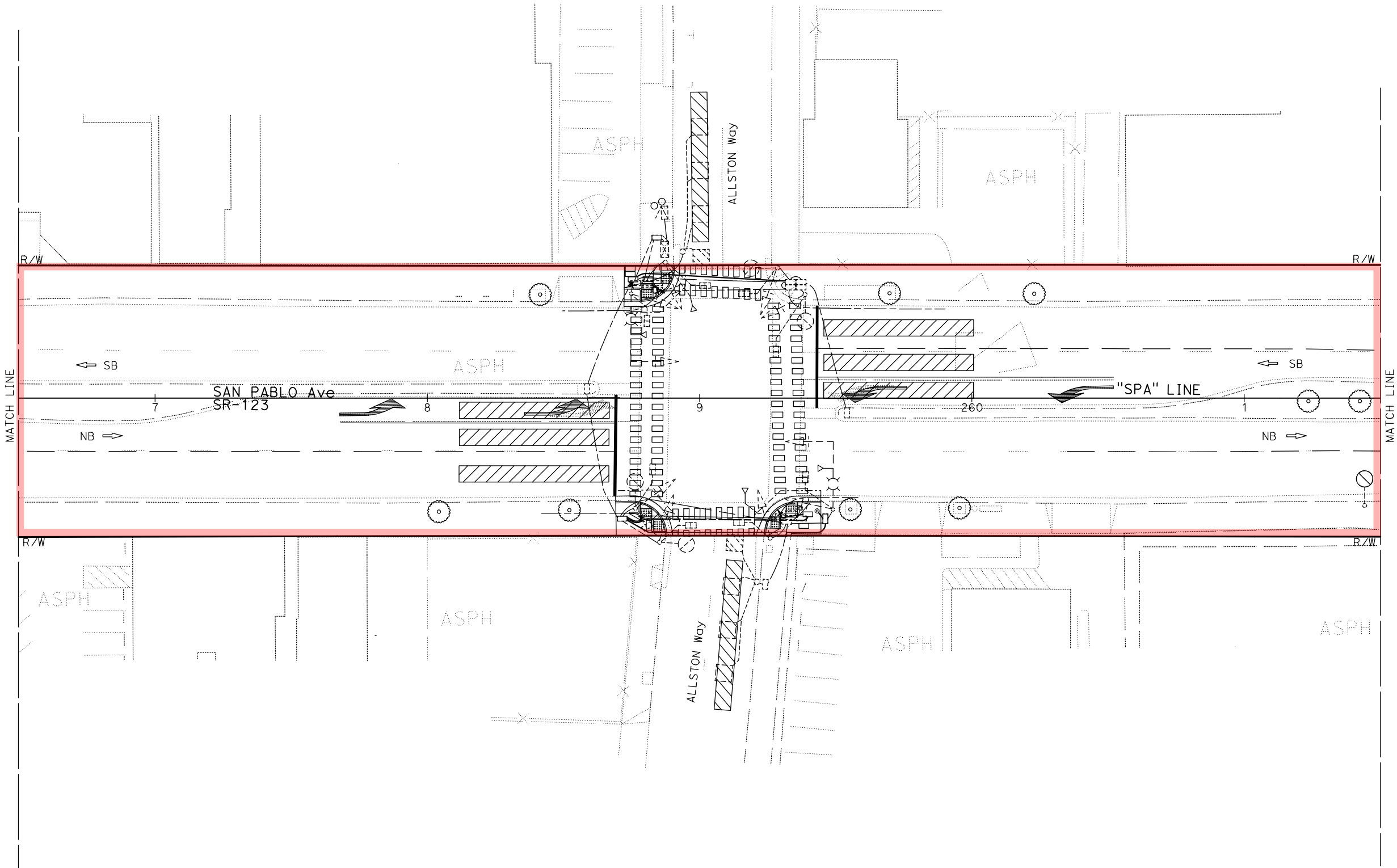
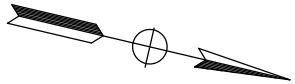


RECTANGULAR-RAPID FLASHING BEACON



UNSHELTERED ENCAMPMENT REMOVAL BY STATE

BERKELEY



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION	CONSULTANT FUNCTIONAL SUPERVISOR	CALCULATED-DESIGNED BY		CONNER L'HOMMEDIU	REVISED BY	
		CHECKED BY				
		RYAN J. DOLE		JASON VALENCIA	DATE REVISED	

Dist	COUNTY	ROUTE	POST MILES TOTAL PROJECT	SHEET No.	TOTAL SHEETS
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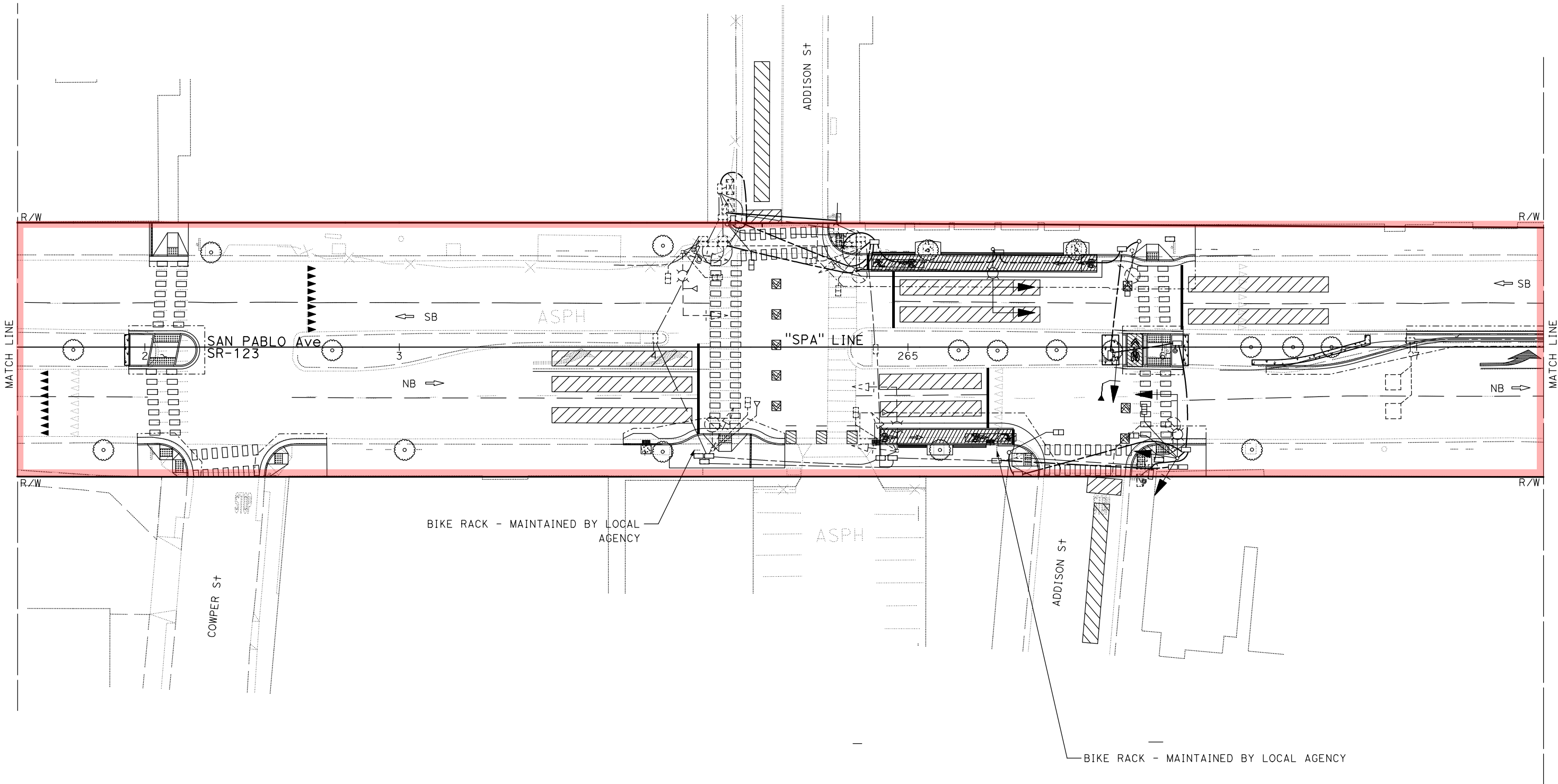
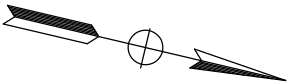
STATE R/W
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BIKEWAY - MAINTAINED BY LOCAL AGENCY
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RECTANGULAR-RAPID FLASHING BEACON
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STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION		CONSULTANT FUNCTIONAL SUPERVISOR		CALCULATED-DESIGNED BY		REVISOR	
		RYAN J. DOLE		CONNER L'HOMMEDIU		JASON VALENCIA	
				CHECKED BY		DATE REVISED	

Dist	COUNTY	ROUTE	POST MILES TOTAL PROJECT	SHEET No.	TOTAL SHEETS
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LEGEND:

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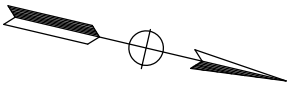
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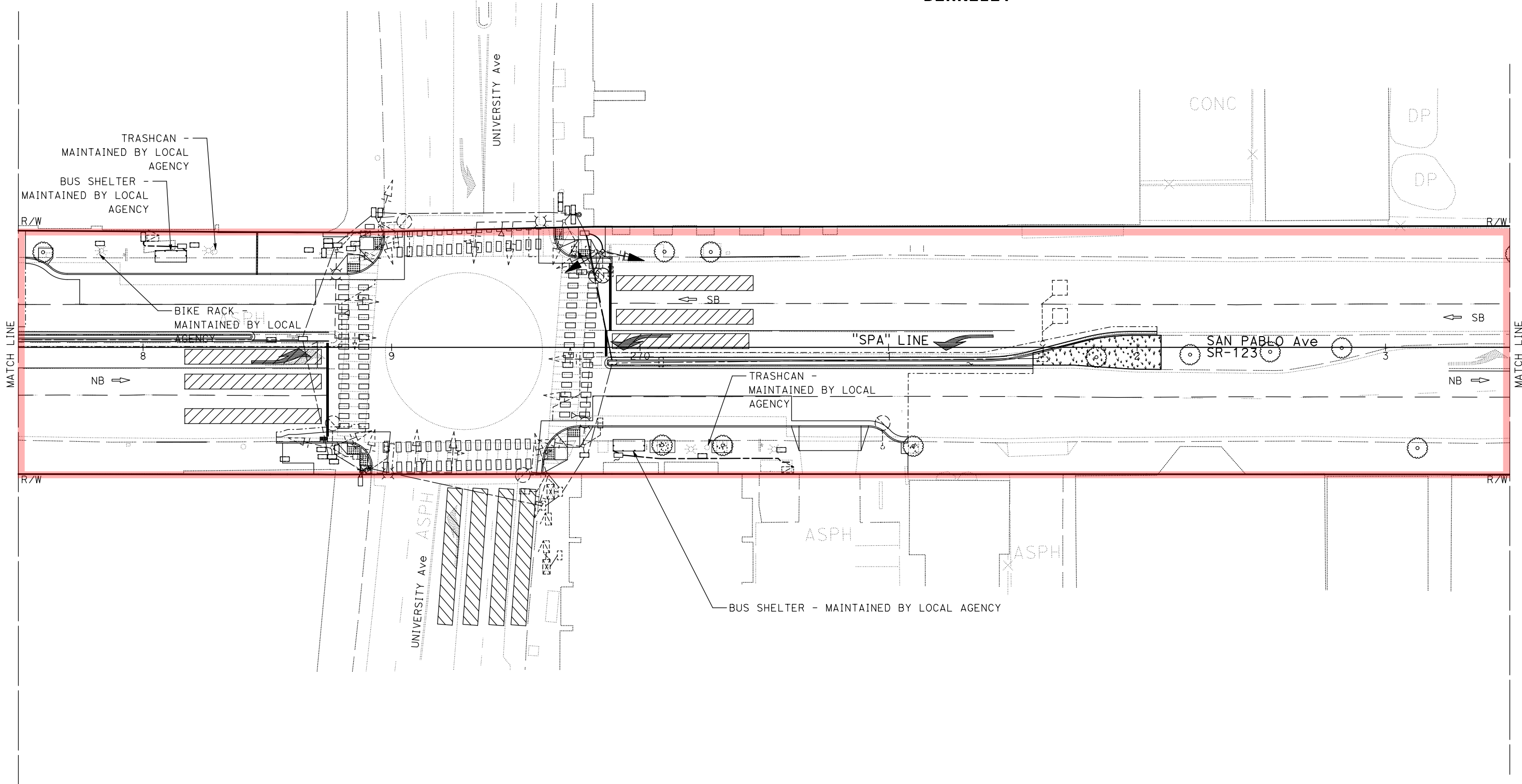
BIKEWAY - MAINTAINED BY LOCAL AGENCY
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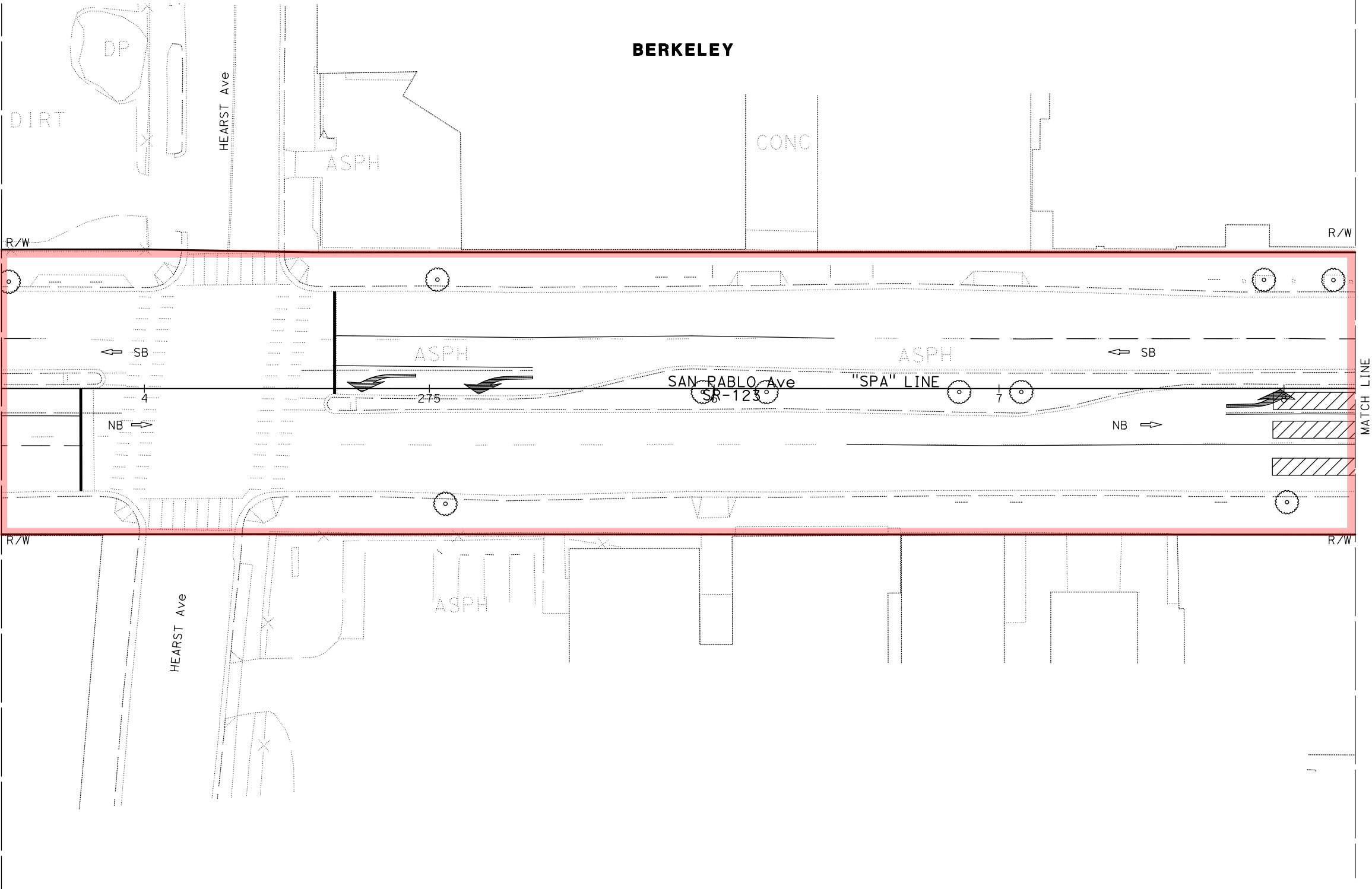
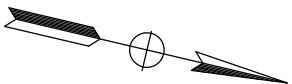
MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION		CONSULTANT FUNCTIONAL SUPERVISOR	CALCULATED-DESIGNED BY	CONNER L'HOMMEDIU	REVISD BY	
		RYAN J. DOLE	CHECKED BY	JASON VALENCIA	DATE REVISED	

Dist	COUNTY	ROUTE	POST MILES TOTAL PROJECT	SHEET No.	TOTAL SHEETS
04	Ala	123	2.0/5.2	11	20

LEGEND:

- BUS SHELTER
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- STATE R/W



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION	Caltrans	CONSULTANT FUNCTIONAL SUPERVISOR	CALCULATED-DESIGNED BY	CONNER L'HOMEDEIU	REVISD BY		
		RYAN J. DOLE	CHECKED BY	JASON VALENCIA	DATE REVISED		

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LEGEND:

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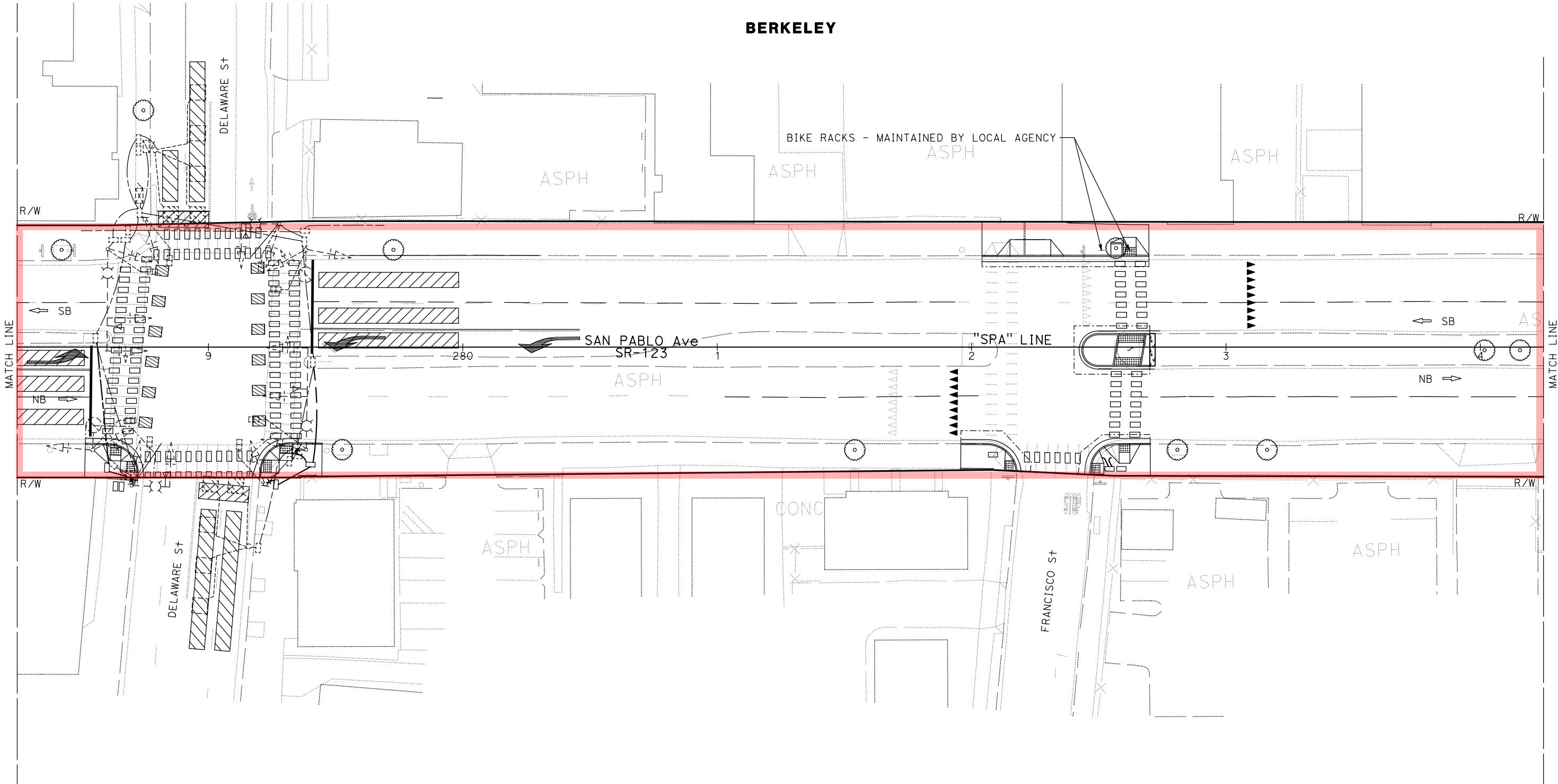
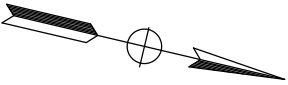
BUS SHELTER
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STATE R/W
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BIKEWAY - MAINTAINED BY LOCAL AGENCY
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RECTANGULAR-RAPID FLASHING BEACON
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UNSHeltered ENCAMPMENT REMOVAL BY STATE



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION		CONSULTANT FUNCTIONAL SUPERVISOR		CALCULATED-DESIGNED BY		REVISOR BY	
		RYAN J. DOLE		CHECKED BY		CONNER L'HOMEDEU	
						JASON VALENCIA	
						DATE REVISED	

Dist	COUNTY	ROUTE	POST MILES TOTAL PROJECT	SHEET No.	TOTAL SHEETS
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LEGEND:

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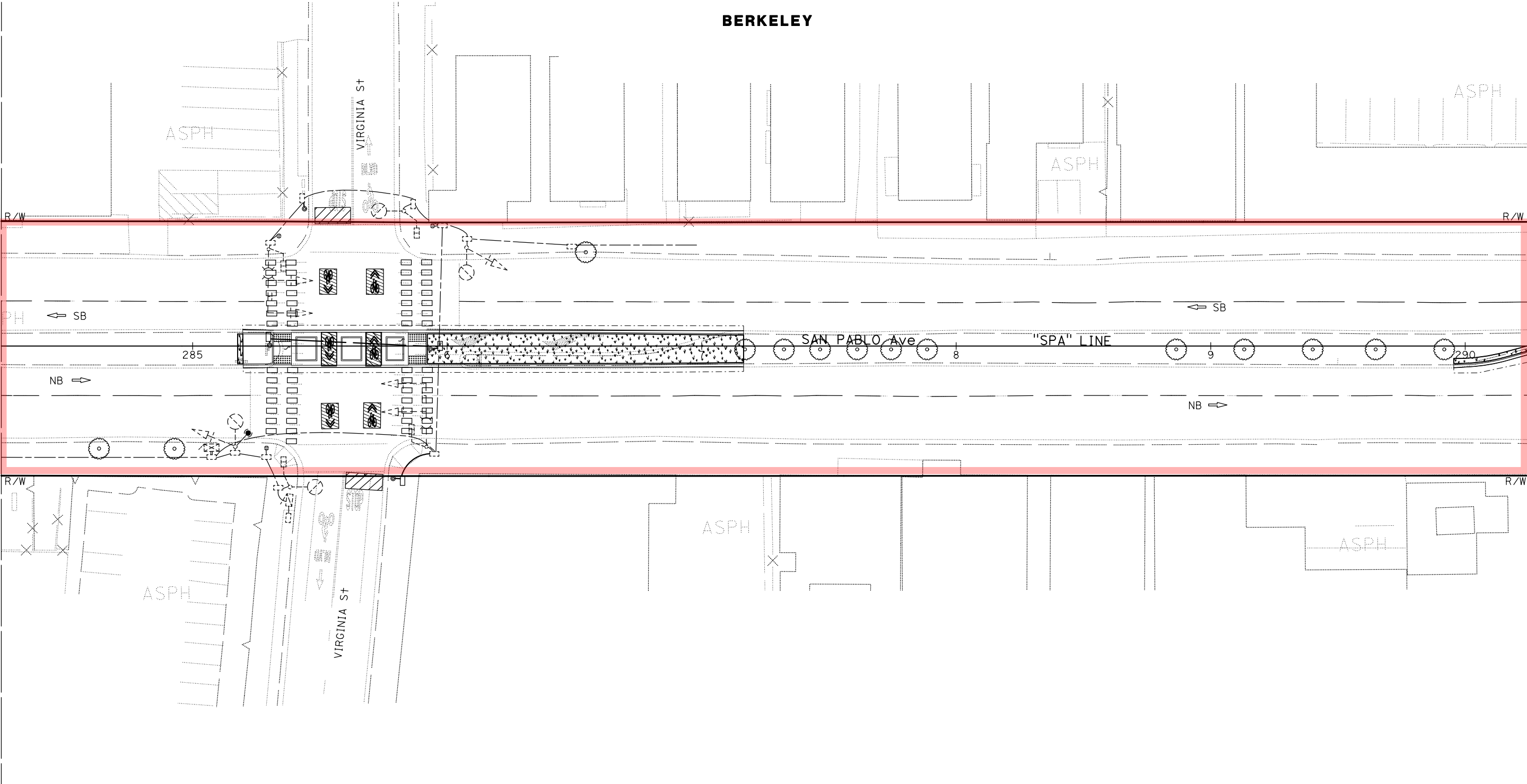
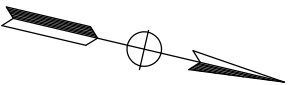
BUS SHELTER
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STATE R/W
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BIKEWAY - MAINTAINED BY LOCAL AGENCY
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RECTANGULAR-RAPID FLASHING BEACON
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UNSHELTERED ENCAMPMENT REMOVAL BY STATE



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION		CONSULTANT	FUNCTIONAL SUPERVISOR				
		RYAN J. DOLE		CHECKED BY	CONNER L'HOMMEDIU	REVISOR	
					JASON VALENCIA	DATE	

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LEGEND:

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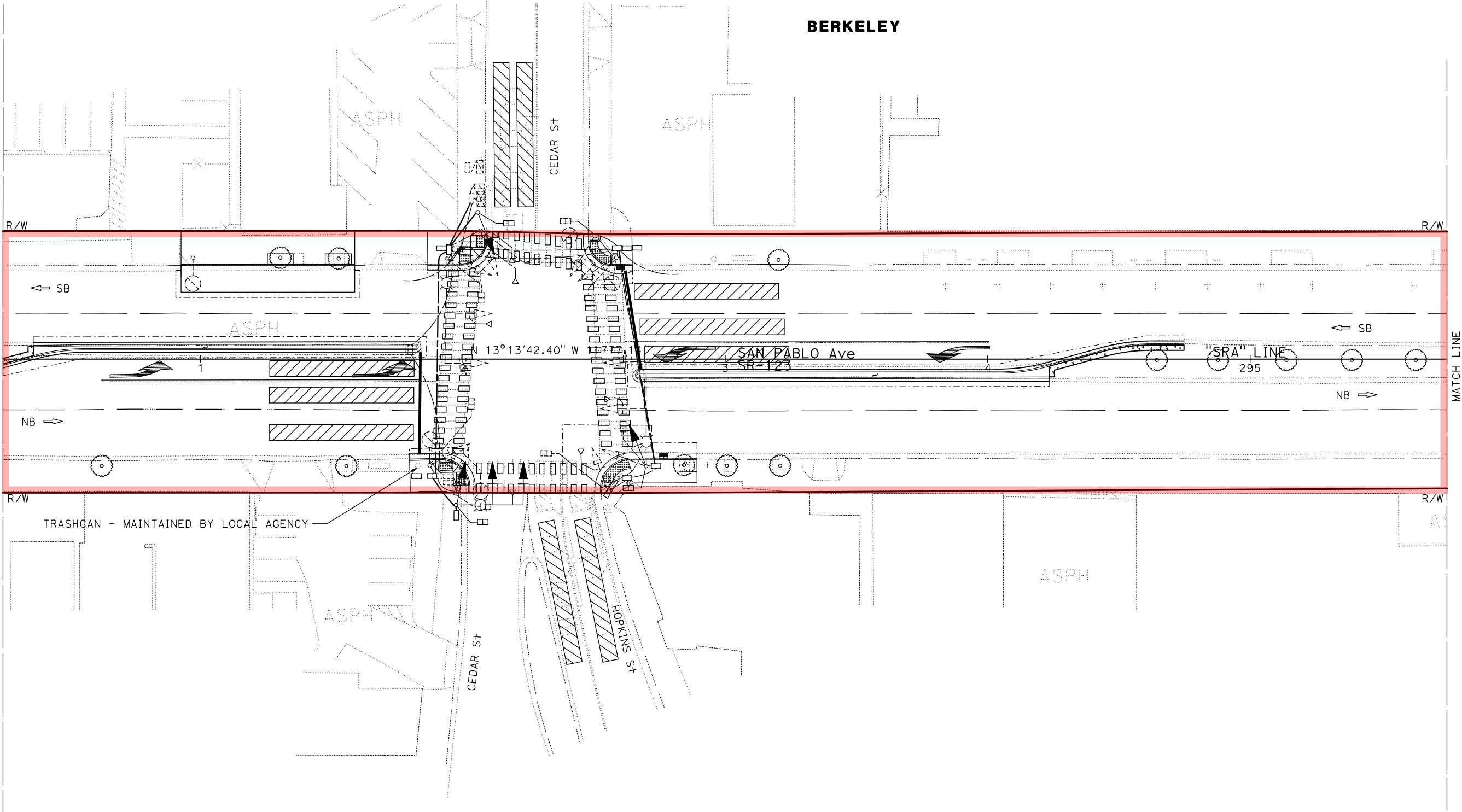
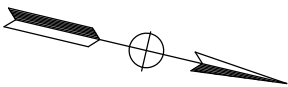
BUS SHELTER
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STATE R/W
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BIKEWAY - MAINTAINED BY LOCAL AGENCY
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RECTANGULAR-RAPID FLASHING BEACON
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UNSHELTERED ENCAMPMENT REMOVAL BY STATE



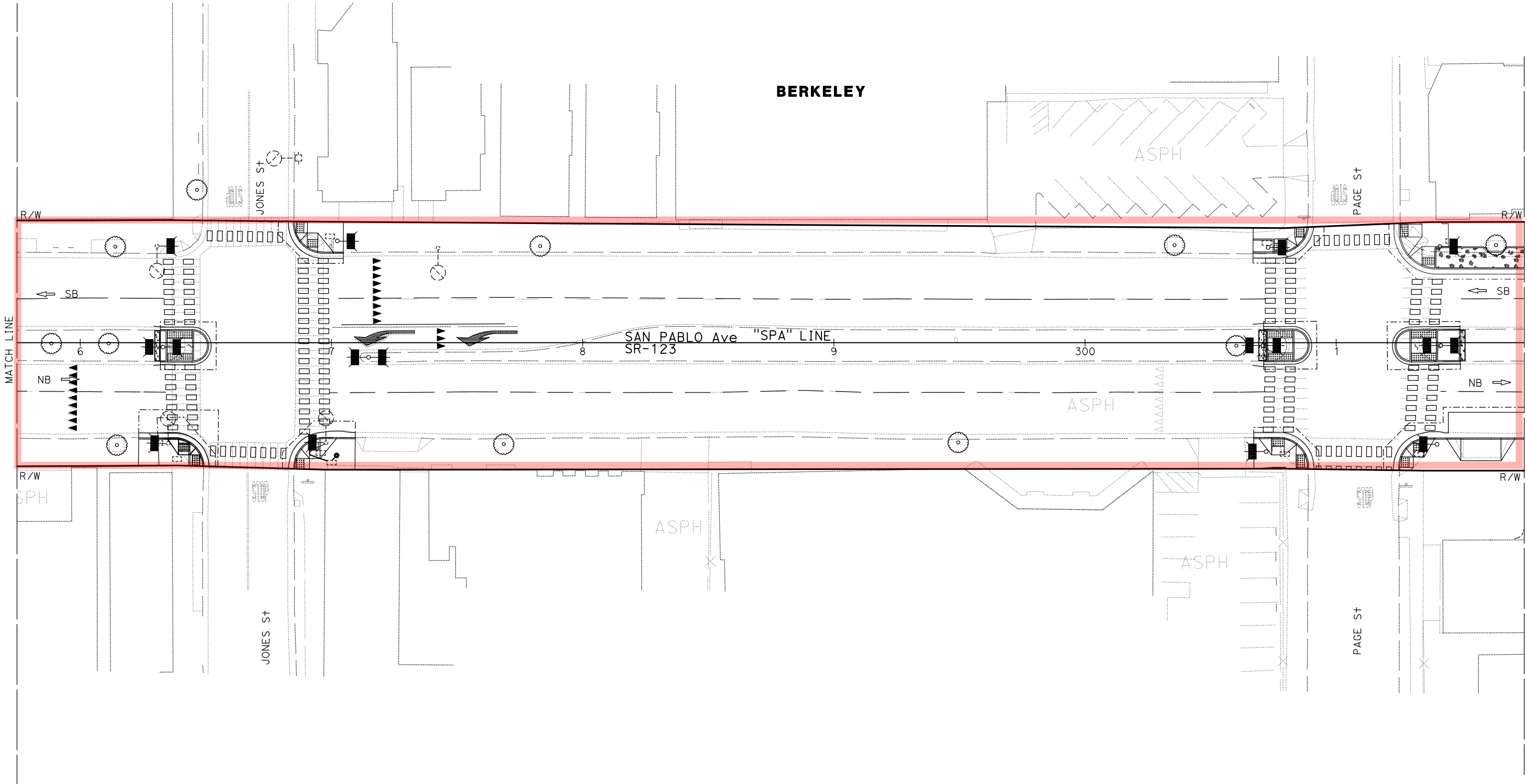
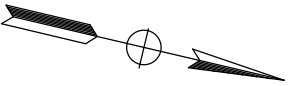
MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION		CONSULTANT FUNCTIONAL SUPERVISOR		CALCULATED-DESIGNED BY		REVISOR	
		RYAN J. DOLE		CONNER L'HOMMEDIU		JASON VALENCIA	
				CHECKED BY		DATE REVISED	

Dist	COUNTY	ROUTE	POST MILES TOTAL PROJECT	SHEET No.	TOTAL SHEETS
04	Ala	123	2.0/5.2	15	20

LEGEND:

- BUS SHELTER
-
- STATE R/W



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION	Caltrans	CONSULTANT	FUNCTIONAL SUPERVISOR	CALCULATED-DESIGNED BY	CONNER L'HOMEDEIU	REVISOR	DATE

RYAN J. DOLE

JASON VALENCIA

USERNAME => Nolan, Martin
DGN FILE => ea015.dgn

RELATIVE BORDER SCALE
IS IN INCHES



UNIT 0000

PROJECT NUMBER & PHASE

0425000024 PHASE "1"

Dist	COUNTY	ROUTE	POST MILES TOTAL PROJECT	SHEET NO.	TOTAL SHEETS
04	Ala	123	2.0/5.2	16	20

LAST REVISION
00-00-00
DATE PLOTTED => 21-AUG-2026
TIME PLOTTED => 11:06

LEGEND:

- 

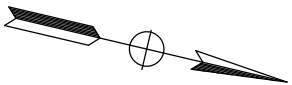
BUS SHELTER
- 

STATE R/W
- 

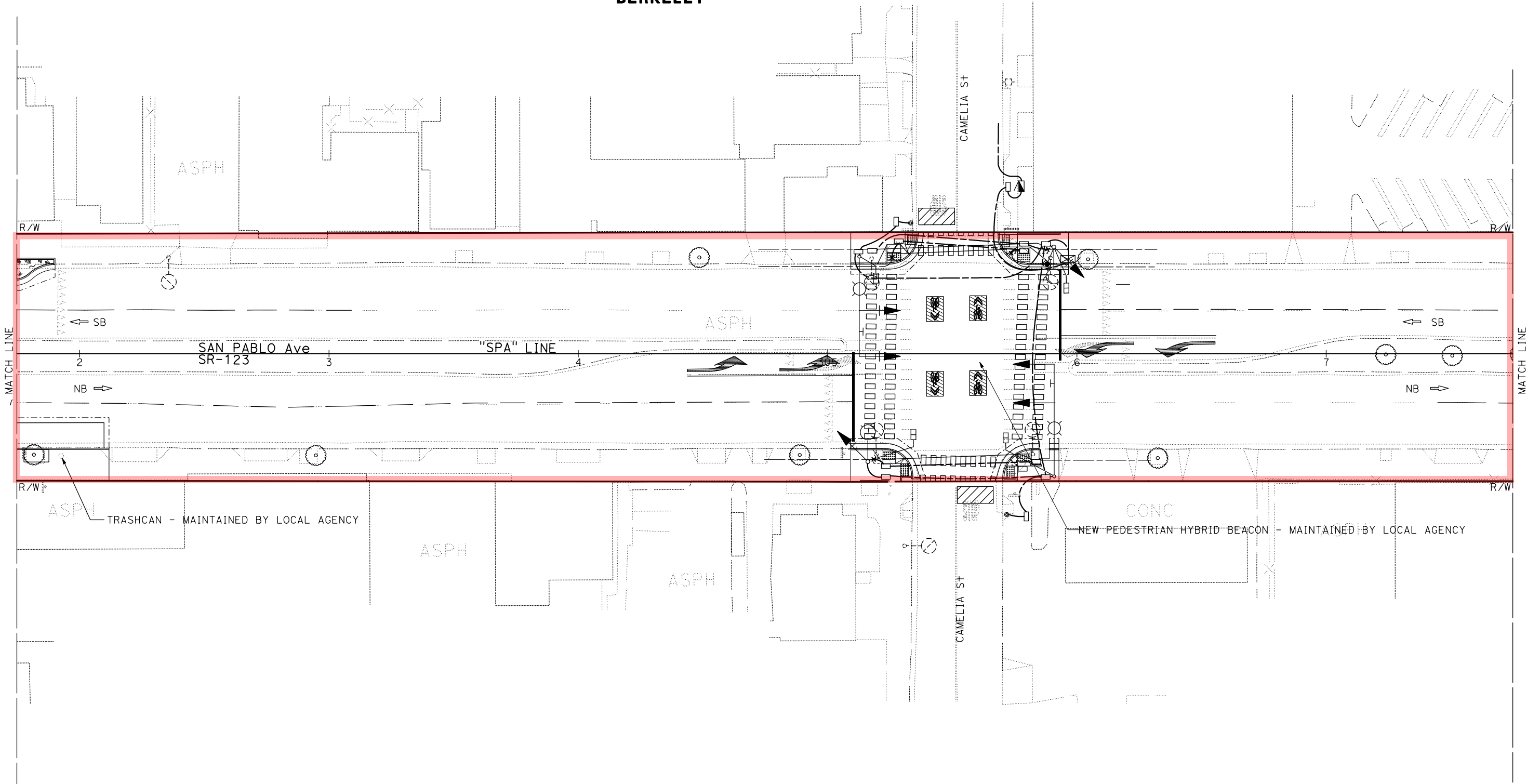
BIKEWAY - MAINTAINED BY LOCAL AGENCY
- 

RECTANGULAR-RAPID FLASHING BEACON
- 

UNSHELTERED ENCAMPMENT REMOVAL BY STATE



BERKELEY



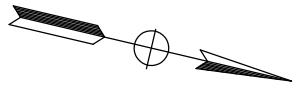
MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION		CONSULTANT	FUNCTIONAL SUPERVISOR	CALCULATED-DESIGNED BY	CONNER L'HOME D'IEU	REVISÉ BY	
JASON VALENCIA	RYAN J. DOLE	CHECKED BY	DATE REVISED				

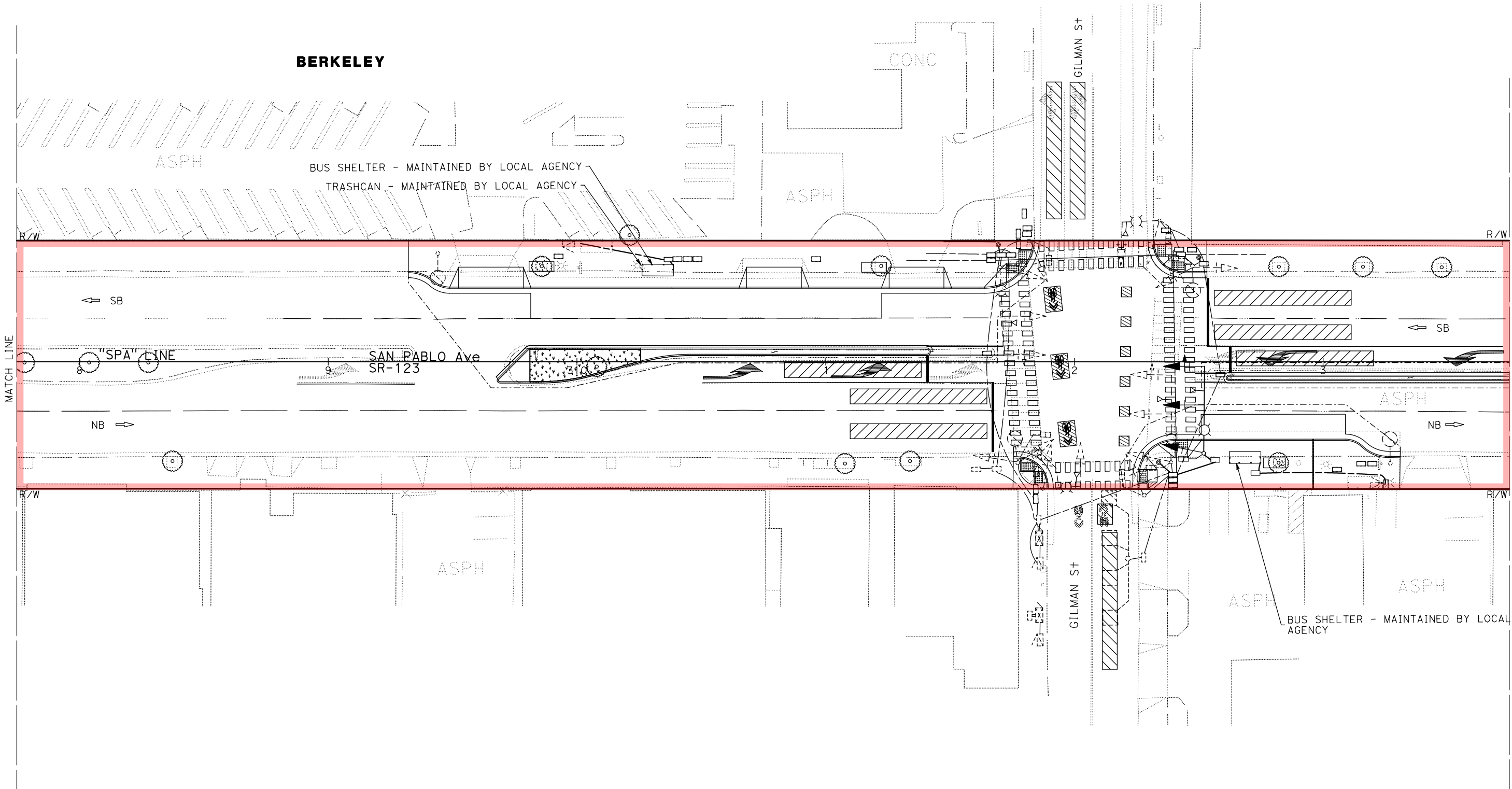
Dist	COUNTY	ROUTE	POST MILES TOTAL PROJECT	SHEET No.	TOTAL SHEETS
04	Ala	123	2.0/5.2	17	20

LEGEND:

- BUS SHELTER
- STATE R/W
- BIKEWAY - MAINTAINED BY LOCAL AGENCY
- RECTANGULAR-RAPID FLASHING BEACON
- UNSHALTERED ENCAMPMENT REMOVAL BY STATE



BERKELEY



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION	Caltrans®	CONSULTANT	FUNCTIONAL SUPERVISOR	CALCULATED-DESIGNED BY	CHECKED BY	CONNER L'HOME D'IEU	JASON VALENCIA	REVISED BY	DATE REVISED

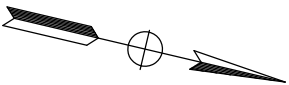
RYAN J. DOLE

Dist	COUNTY	ROUTE	POST MILES TOTAL PROJECT	SHEET NO.	TOTAL SHEETS
04	Ala	123	2.0/5.2	18	20

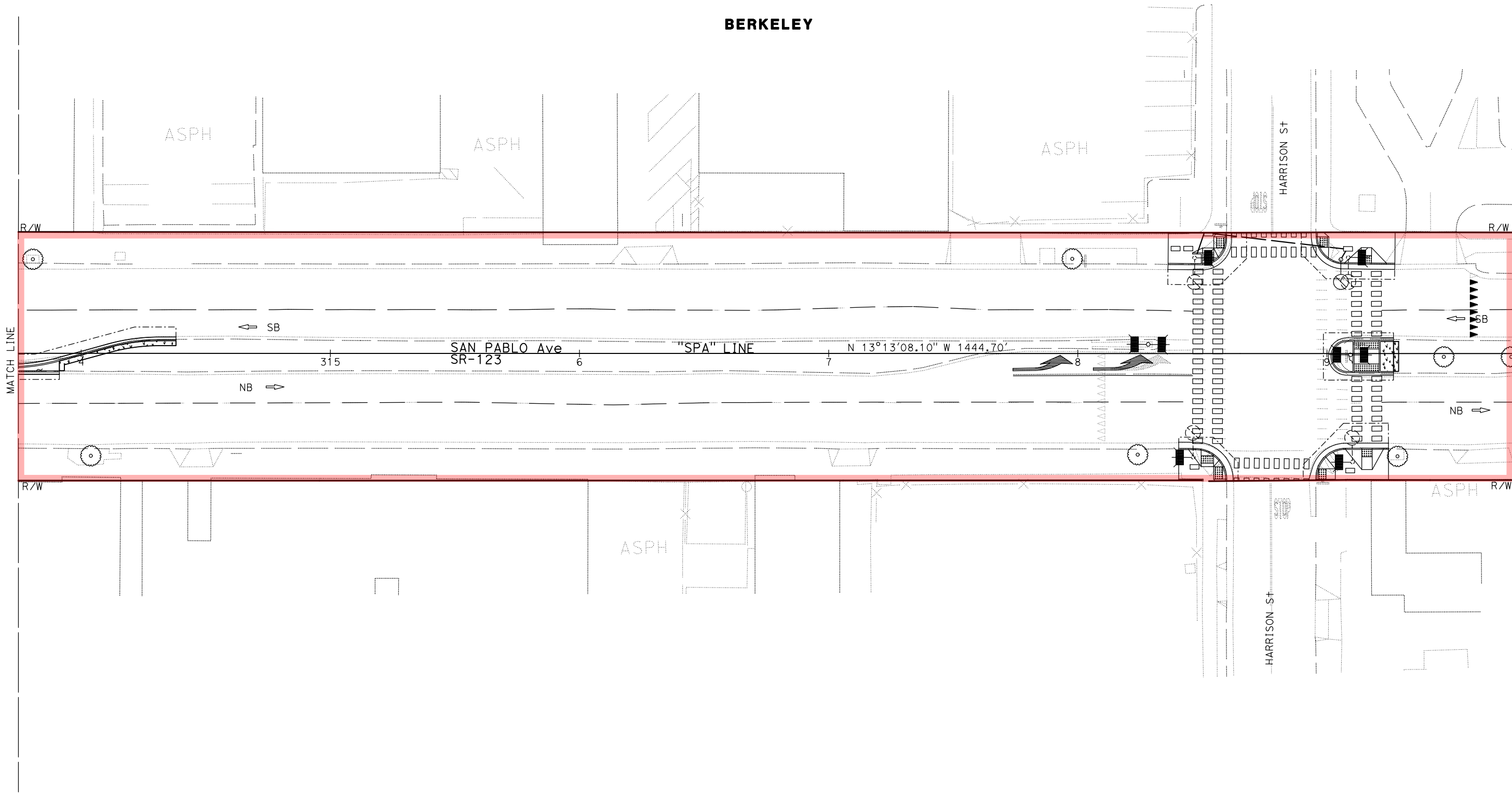
EXHIBIT "A"

LEGEND:

- BUS SHELTER
-
- STATE R/W

RECTANGULAR-RAPID FLASHING BEACON

BERKELEY



MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION	CONSULTANT FUNCTIONAL SUPERVISOR	CALCULATED-DESIGNED BY	CONNER L'HOMMEDIU	REVISED BY		
RYAN J. DOLE		CHECKED BY	JASON VALENCIA	DATE REVISED		

Dist	COUNTY	ROUTE	POST MILES TOTAL PROJECT	SHEET No.	TOTAL SHEETS
04	Ala	123	2.0/5.2	19	20

TOLAR BUS SHELTER DETAILS

MAINTENANCE AGREEMENT WITH THE CITY OF BERKELEY

CONSTRUCTION DETAILS

STATE OF CALIFORNIA - DEPARTMENT OF TRANSPORTATION	CONSULTANT FUNCTIONAL SUPERVISOR RYAN J. DOLE	CALCULATED-DESIGNED BY	CONNER L'HOMMEDIEU	REVISED BY		
		CHECKED BY	JASON VALENCIA	DATE REVISED		

0425000024 PHASE



