



Office of the City Manager

CONSENT CALENDAR
December 10, 2019

To: Honorable Mayor and Members of the City Council
From: Dee Williams-Ridley, City Manager
Submitted by: Scott Ferris, Director, Parks, Recreation and Waterfront
Phil Harrington, Director, Public Works
Subject: Adjustments to the Measure T1 Phase 1 Project List

RECOMMENDATION

Adopt a Resolution authorizing the following adjustments to the Measure T1 Phase 1 project list with no additional funding:

1. Removal of the following projects:
 - Transfer Station Conceptual Master Plan;
 - West Berkeley Service Center conceptual design;
2. Change of phase from *construction* to *planning* for the following projects:
 - Berkeley Health Clinic;
 - Public Safety Building;
 - Hopkins Street – San Pablo to the Alameda;
 - Bancroft Way – Milvia to Shattuck;
3. Change of phase from *design* to *planning* for the following projects:
 - Berkeley Municipal Pier;
 - Tom Bates (Gilman) Fields North Field House / Restroom;
4. Addition of the following projects and funding to supplement existing T1 projects at the same site:
 - San Pablo Park – Additional Play Structure Replacement (ages 2-5)
 - Strawberry Creek Park – Play Structure Replacement
 - Codornices Creek at Kains Avenue

INTRODUCTION

The purpose of this item is to revise the Measure T1 Phase 1 list to comply with Section 4.5 of the Measure T1 Policies and Procedures manual. This is not a request for additional funds.

Per Section 4.5 of the Measure T1 Bond Policies and Procedures Manual¹, “When changes need to be made at the program-level, such as adding/removing a project or changing the project’s level of completion, staff will review these options with the Lead Commissions and seek Council’s approval to revise the approved list. This process is intended to ensure that any change to the approved Measure T1 project list is made with community input, Commission oversight, and Council approval.”

The recommended changes presented in this report were reviewed and approved by the Public Works Commission on November 7, 2019 and the Parks and Waterfront Commission on November 13, 2019.

FISCAL IMPACTS OF RECOMMENDATION

No fiscal impacts to Measure T1.

The funding from projects that have been removed or changed in phase will be reallocated to existing T1 projects on the approved Phase 1 project list.

CURRENT SITUATION AND ITS EFFECTS

For various reasons such as alternate funding sources received, project and timeline feasibility, and the addition of project scope, the Measure T1 Phase 1 project list should be modified as follows:

1. Removal of the following projects:

- **Transfer Station Master Plan:** This project is ongoing and has been funded by the Zero Waste Enterprise Fund. The \$500,000 in T1 funds originally allocated to this project was a part of the identified reductions to close the funding gap that was approved by Council on [March 26, 2019](#)² (See page 2- Table 1) (Resolution 68,802-N.S.).
- **West Berkeley Service Center:** On May 28, 2019, Council approved³ developing the West Berkeley Service Center for affordable senior housing. Measure O is the appropriate funding source for affordable housing, should that project ultimately be selected for development. The

¹ See https://www.cityofberkeley.info/uploadedFiles/Parks_Rec_Waterfront/Level_3_-_General/T1%20Policies%20and%20Procedures%20Manual%20January%202019.pdf

² See https://www.cityofberkeley.info/Clerk/City_Council/2019/03_Mar/Documents/2019-03-26_Item_20a_Providing_direction_on_closing_funding_gap.aspx

³ See https://www.cityofberkeley.info/Clerk/City_Council/2019/05_May/Documents/2019-05-28_Item_23_Development_of_the_West_Berkeley.aspx

\$150,000 in T1 funds originally allocated was a part of the identified reductions to close the funding gap which was approved by Council on [March 26, 2019](#)⁴ (See page 2 – Table 1) (Resolution 68,802-N.S.).

2. Change of phase from *construction* to *planning* for the following projects:
 - **Berkeley Health Clinic and Public Safety Building:** The funding allocated was \$979,208 for four citywide safety improvement projects (Electrical improvements for the Berkeley Health Clinic, City Corporation Yard, Marina Corporation Yard and HVAC improvements for the Public Safety Building). After developing the scope for these projects, staff determined that this funding was not sufficient to complete planning, design, and construction for all four projects. Staff evaluated these projects and determined that the City Corporation Yard and Marina Corporation Yard had significant need and prioritized these projects to be completed for Phase 1. An assessment and cost estimate was completed for both the Berkeley Health Clinic and Public Safety Building projects.
 - **Hopkins Street – San Pablo to the Alameda and Bancroft Way – Milvia to Shattuck:** A total of \$9.2 million was allocated to street projects for Phase 1. It was determined that there was not enough funding to complete all approved streets through construction. Since these two street projects needed additional analysis and could not be completed within the Phase 1 timeframe, the project phase was moved back to planning. The additional analysis includes a Traffic and Placemaking Study for Hopkins Street and utility work and a study to evaluate parking needs for Bancroft Way. The design and construction for both projects will be funded by other baseline street funding in FY2023-FY2024.
3. Change of phase from *design* to *planning* for the following projects:
 - **Berkeley Municipal Pier:** The design phase cannot be completed within the Measure T1 Phase 1 timeline. The planning phase has been expanded to undergo a study to determine the feasibility of a potential ferry facility and public recreation on a shared pier. This study is anticipated to be completed by December 2020 and submitted to the Water Emergency Transportation Authority (WETA) Board and City Council for approval by June 2021. The remaining funding in the amount of \$639,741 from this project will be reallocated to the Live Oak Community Center renovation project for electrification of the kitchen and

⁴ See https://www.cityofberkeley.info/Clerk/City_Council/2019/03_Mar/Documents/2019-03-26_Item_20a_Providing_direction_on_closing_funding_gap.aspx

the University Avenue, Marina Boulevard, and Spinnaker Way Streets project to fully fund the project.

- **Tom Bates (Gilman) Fields North Field House / Restroom:** Conceptual design has been completed. The extension of the sewer main from east of I-80 freeway to in front of the facility will happen as a part of the Alameda County Transportation Commission (ACTC) Gilman St. at I-80 Interchange project. The remaining \$232,025 will be paid to ACTC to complete this work. The development of a restroom at this site is not financially feasible without this work being performed as a part of this project.

4. Addition of the following projects:

By combining funding sources of related projects and the effort expended on public process, design & construction, staff is able to be more efficient and achieve direct savings in overhead and soft. These additional funds and additional scopes enhance the existing T1 projects. Because scope, bids, and construction costs cannot be clearly delineated among the combined funding sources, additions of the following project scopes and funding to supplement existing T1 projects is explained below for transparency. There is no change to the existing T1 project scope nor a need for additional T1 funding for these projects:

- **San Pablo Park – Additional Play Structure Replacement (ages 2-5):** T1 funding was allocated for play equipment replacement in the Age 5-12 Play Area and renovation of the tennis courts. An additional \$200,000 from Parks Tax and \$300,000 from the Capital Improvement Fund was allocated in the FY2020 & FY2021 Capital Improvement Budget to replace the Age 2-5 play equipment and make additional site improvements. T1 funds are being used for the Age 2-5 and Age 5-12 Play Area and the tennis courts at San Pablo Park.
- **Strawberry Creek Park – Play structure replacement:** T1 funding was allocated to replace an existing restroom at Strawberry Creek Park. In the FY2018 & FY2019 Adopted Capital Improvement Budget, \$100,000 in Parks Tax and \$400,000 in the Capital Improvement Fund had been allocated for improvements at Strawberry Creek Park. T1 funds are being used for both the restroom and play structure replacement at Strawberry Creek Park.
- **Codornices Creek at Kains Avenue:** The Rose Garden drainage project involves repairing erosion of the Codornices Creek channel with a combination of rock boulders and concrete. Since the construction impacts to the creek cannot be mitigated on-site due to the steep slope and limited work area, the California State Regional Water Quality Control

Board is requiring off-site mitigation for the work near the Rose Garden as a permit condition. The proposed site for the off-site mitigation is the on-going creek restoration project on Codornices Creek at Kains Avenue, which is also scheduled for construction in the summer of 2020. Incorporating the off-site mitigation for the Rose Garden project into the Kains project allows the Rose Garden work to move forward and also allows for additional creek restoration at a more suitable location as part of the Kains project. In the FY2018 & FY2019 Adopted Capital Improvement Budget, \$167,949 in State Transportation Tax and \$400,000 from the Urban Streams Restoration grant program administered by the Department of Water Resources were allocated to the Codornices Creek at Kains Avenue project.

Given these changes, an updated list for Phase 1 is attached in Exhibit A.

BACKGROUND

In November 2016, Berkeley voters approved [Measure T1](#)⁵ – a \$100 million dollar general obligation bond to repair, renovate, replace or reconstruct the City’s aging existing infrastructure, including facilities, streets, sidewalks, storm drains, and parks. Measure T1 passed with 86.5% of the vote.

From December 2016 through June 2017, the City undertook a robust public process to gather input on the proposed projects. In addition to three Measure T1 Workshops for the general public, the Parks & Waterfront and Public Works Commissions invited and received input from the public and other City Commissions. They submitted a [joint report to Council in June 2017](#)⁶ detailing their recommendations. The City Manager incorporated this input and submitted a [final recommended list of projects](#)⁷. Council adopted this list and proposed plan for implementing Phase 1 of the T1 bond program on June 27, 2017.

On January 23, 2018, Council approved Resolution No. 68,290-N.S., authorizing \$2 million from Measure T1 Phase 1 funds to be allocated to the Adult Mental Health Clinic located at 2640 Martin Luther King Jr. Way.

On March 26, 2018, Council approved Resolution No. 68,802-N.S. authorizing \$5.3 million in additional funding to complete Measure T1 Phase 1 projects.

⁵ See <https://www.cityofberkeley.info/MeasureT1/>

⁶ See https://www.cityofberkeley.info/uploadedFiles/Parks_Rec_Waterfront/Level_3_-_General/Measure%20T1%20-%20Joint%20Commission%20Report%20-%20June%202017%20w%20attachments.pdf

⁷ See https://www.cityofberkeley.info/Clerk/City_Council/2017/06_June/Documents/2017-06-27_Item_49_Implementing_Phase_1.aspx

On July 23, 2019, Council approved Resolution No. 69,051-N.S., authorizing the removal of the King School Park Bioswale project and the addition of 12 alternate green infrastructure projects to the Measure T1 Phase 1 project list.

ENVIRONMENTAL SUSTAINABILITY

Measure T1 projects include environmentally sustainable elements, such as electrification for facilities projects, permeable pavers or bioswales for street projects, and energy saving lighting in parks.

RATIONALE FOR RECOMMENDATION

The project list needs to be revised to provide community members with an accurate and up-to-date project list and to comply with the Measure T1 Policies and Procedures Manual.

ALTERNATIVE ACTIONS CONSIDERED

None.

CONTACT PERSON

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Attachments:

1: Resolution

Exhibit A: City Manager Phase 1 Measure T1 Revised List of Projects

RESOLUTION NO. ##,###-N.S.

ADJUSTMENTS TO THE MEASURE T1 PHASE 1 PROJECT LIST

WHEREAS, on June 27, 2017, Council adopted resolution 68,076-N.S., approving a list of projects for Measure T1 Phase 1; and

WHEREAS, on January 23, 2018, Council approved Resolution No. 68,290-N.S., authorizing \$2 million from Measure T1 Phase 1 funds to be allocated to the Adult Mental Health Clinic located at 2640 Martin Luther King Jr. Way; and

WHEREAS, on July 23, 2019, Council approved Resolution No. 69,051-N.S., authorizing the removal of the King School Park Bioswale project and the addition of 12 alternate green infrastructure projects to the Measure T1 Phase 1 project list; and

WHEREAS, existing T1 projects were added, changed level of completion or removed due to funding availability and/or project feasibility; and

WHEREAS, since the Phase 1 list was approved by Council on June 27, 2017, the list has not been revised to reflect the above changes; and

WHEREAS, the Measure T1 Phase 1 list must be revised to comply with Section 4.5 of the Measure T1 Bond Policies and Procedures Manual, which states “When changes need to be made at the program-level, such as adding/removing a project or changing the project’s level of completion, staff will review these options with the Lead Commissions and seek Council’s approval to revise the approved list. This process is intended to ensure that any change to the approved Measure T1 project list is made with community input, Commission oversight, and Council approval.”; and

WHEREAS, the revised list was reviewed by the Public Works Commission on November 7, 2019 and the Parks and Waterfront Commission on November 13, 2019.

NOW THEREFORE, BE IT RESOLVED by the Council of the City of Berkeley that the Measure T1 Phase 1 project list be revised as seen in Exhibit A.

Exhibit

A: City Manager Phase 1 Measure T1 Revised List of Projects

Exhibit A

City Manager Phase 1 Measure T1 Revised List of Projects (December 10, 2019)

Facilities/Buildings
Adult Mental Health Services Center - Planning, Design, and Construction
Frances Albrier Community Center - Planning and Design
Live Oak Community Center - Planning, Design and Construction
North Berkeley Senior Center - Planning, Design and Construction
Old City Hall, Veterans Building and Civic Center Park - Planning
Restrooms - Citywide Needs Assessment
Restrooms - Strawberry Creek Park Restroom Replacement - Planning, Design, and Construction
Tom Bates (Gilman) Fields North Field House / Restroom - Planning
Willard Club House Renovation - Planning and Design
City Wide Safety Improvements
Berkeley Health Clinic - Electrical - Planning
Corporation Yard - Roof & Electrical - Design and Construction
Marina Corp Yard - Electrical - Design and Construction
Public Safety Bldg - Mechanical + HVAC - Planning
Parks Improvement Projects
Aquatic Park Tide Tubes - Planning
Berkeley Municipal Pier - Planning
Berkeley Rose Garden Drainage - Planning, Design and Construction
Berkeley Rose Garden Pathways, Tennis Courts - Planning, Design and Construction
Citywide Irrigation System - Planning, Design and Construction
Codornices Creek at Kains Avenue - Planning, Design and Construction
Grove Park Phase 2 - Field Improvements - Planning, Design and Construction
Play Structure Replacement - George Florence Park (2) - Planning, Design, and Construction
Play Structure Replacement (Ages 5-12) - San Pablo Park (1) - Planning, Design, and Construction
Play Structure Replacement (Ages 2-5) - San Pablo Park (1) - Planning, Design, and Construction
Play Structure Replacement (Ages 5-12) - Strawberry Creek Park (1) - Planning, Design, and Construction
San Pablo Park Tennis Courts - Planning, Design and Construction
Tom Bates (Gilman) Fields Artificial Turf Replacement - Planning, Design, and Construction
Green Infrastructure
Page Street - near RR Tracks - Planning, Design and Construction
Jones Street - near RR Tracks - Planning
Channing Way near RR Tracks - Planning, Design and Construction
Heinz Avenue near RR Tracks - Planning
Dwight Way - near RR Tracks - Planning, Design and Construction
Grayson Street near RR Tracks - Planning, Design and Construction
Tenth Street at Codornices Creek - Planning
Ninth Street at Codornices Creek - Planning
Piedmont Avenue Median and Traffic Circle - Planning, Design and Construction
Ward Street - Planning, Design and Construction
Sacramento Street Center Median - Planning
Street asphalt repaving segments
2nd Street - Delaware to Addison - Planning, Design, and Construction
Adeline Street -Derby to Ashby - Planning, Design, and Construction
Bancroft Way - Milvia to Shattuck - Planning
Hearst Street - Milvia to Henry - Planning, Design, and Construction
Hopkins Street - San Pablo to The Alameda - Planning
Monterey Avenue - Alameda to Hopkins - Planning, Design, and Construction
Ward Street - San Pablo to Acton - Planning, Design, and Construction
Lower University Ave / Marina Blvd / Spinnaker Way Renovation - Planning, Design, and Construction