



Office of the City Manager

CONSENT CALENDAR
October 15, 2024

To: Honorable Mayor and Members of the City Council
From: Paul Buddenhagen, City Manager
Submitted by: Terrance Davis, Director, Department of Public Works
Subject: Grant Applications: Alameda County Transportation Commission
Comprehensive Investment Plan 2026

RECOMMENDATION

Adopt two Resolutions authorizing the City Manager or their designee to:

- Submit grant applications to the Alameda County Transportation Commission for up to \$4 million in Comprehensive Investment Plan (CIP) funding for the Adeline Street Transportation Improvement Project (\$2 million), and Telegraph Complete Streets Corridor Project (\$2 million), respectively;
- Accept the grants awarded; and
- Execute any resultant agreements and amendments.

FISCAL IMPACTS OF RECOMMENDATION

If awarded, the City would receive up to \$4 million in grant funding from Alameda County Transportation Commission’s (Alameda CTC) Comprehensive Investment Plan (CIP) for the Adeline Street and Telegraph Avenue projects, starting in FY 2026.

The total cost of the projects is currently estimated not to exceed \$4 million. As a share of the total project cost, capital projects have a required local match of 25% under the Alameda CTC CIP Program. Funding for the required local match not to exceed \$1,000,000 would come from the Alameda County Transportation Sales Tax Measure BB Bicycle and Pedestrian Program Fund (Fund 135) and Local Streets and Roads Fund (Fund 134). Funding would be needed for projects between Fiscal Years 2027-2029. In the current five year Capital Improvement Plan (CIP) for FY 2025 – 2029, Measure BB Fund 134 and Fund 135 funding for has been fully allocated at this time. If awarded, staff will need to reprioritize projects in the next CIP development cycle to make matching funds available, with the result that some other yet to be identified projects may have to be delayed if these projects take precedence.

Alameda CTC CIP Grant Funding Requests and Matching Funds

Adeline Street Transportation Improvements Project	not to exceed \$2,000,000
<u>Telegraph Multimodal Corridor Project Corridor</u>	<u>not to exceed \$2,000,000</u>
Total Grant Funding Request	not to exceed \$4,000,000
City Matching Funds Available	not to exceed \$1,000,000

CURRENT SITUATION AND ITS EFFECTS

The Adeline Street Transportation Improvements Project and Telegraph Avenue Multimodal Corridor Project will implement recommendations identified in the 2017 Berkeley Bike Plan, 2020 Berkeley Vision Zero Action Plan, 2021 Berkeley Pedestrian Plan, 2023 Berkeley Transit-First Policy Implementation Plan, the Berkeley Strategic Transportation (BeST) Plan, and the 2020 Adeline Corridor Specific Plan.

These projects were prioritized for this grant application because of transportation equity, traffic safety, and grant funding competitiveness. The Equity Priority Area and the High Injury Streets established in the Vision Zero Action Plan are used to prioritize grant applications. The Adeline Project is located in the Equity Priority Area, and both projects are located on High Injury Streets. Further, the Alameda CTC CIP funding prioritizes projects that enhance connectivity and gap closures on Alameda CTC's Countywide Bicycle Network, address safety on high injury streets, and directly benefit MTC designated Equity Priority Communities and other underserved communities. These sections of Telegraph Ave. and Adeline St. both appear on Alameda CTC's Countywide Bicycle Network. The Adeline Project is in an MTC-designated Equity Priority Community, as is the northmost portion of the Telegraph Project.

The City of Berkeley has previously been awarded Alameda CTC CIP 2022 and 2024 funding for the Preliminary Engineering (PE) phase of both projects, which includes conceptual design, public engagement, environmental clearance, and Council consideration of the preferred alternative for conceptual design. This report requests Council authorization to apply for funding for the next phase of detailed engineering design, which includes Plans, Specifications, and Estimates (PS&E) leading to construction drawings for project implementation.

Adeline Street Transportation Improvement Project (Adeline Project): Staff is requesting to apply for funding to complete detailed design and engineering (PS&E) for a redesign of Adeline St. between Martin Luther King Jr. Way (MLK) and the Oakland border (Adeline/Stanford/MLK/62nd St.). This project is expected to repurpose two of the existing four traffic lanes to create a new public pedestrian plaza and protected bikeways, along with upgraded traffic signal infrastructure and enhanced public transit operations on Adeline St. The project scope of work includes redesigning the intersections of Adeline St./MLK adjacent to the Ashby BART Station, and Adeline St./Stanford Ave. Conceptual design for Adeline St. adjacent to the Ashby BART Station were approved by City Council on November 29, 2022 (Resolution No. 70,622-N.S.).

The currently funded Preliminary Engineering phase began in 2024. Following robust public engagement processes, internal staff review, and input of the Transportation and Infrastructure Commission and other Berkeley commissions, staff anticipates bringing concept designs for this project to City Council for consideration in late 2026. If funded, PS&E is anticipated to initiate in 2027 and be complete by the end of 2028.

Telegraph Multimodal Corridor Project (Telegraph Project): Staff is requesting to apply for funding for detailed design and engineering (PS&E) for bicycle, pedestrian, and transit improvements on Telegraph Avenue between Dwight Way and Woolsey St. (Southern city limits), where the project will connect to the planned Upper Telegraph Complete Streets project in the City of Oakland. This project proposes upgrading the existing Class II bike lanes on Telegraph Ave. to protected bike lanes from Dwight Way to Ashby Ave., while filling-in the existing bikeway gap from Ashby Ave. to Woolsey St., and converting one vehicle lane in each direction to bus-only lanes with boarding islands to increase transit reliability and access.

The currently funded Preliminary Engineering phase of the project began in 2022 and was subsequently put on hold due to staff capacity issues. The project was restarted in 2024. Staff anticipates bringing concept designs to City Council for consideration in late 2025, following public engagement processes, internal City staff review, and the input of the Transportation and Infrastructure Commission and other Berkeley commissions.

The Adeline Project and the Telegraph Project are both Strategic Plan Priority Projects, advancing the Strategic Plan goal to provide state-of-the-art, well-maintained infrastructure, amenities, and facilities. The investments in improved bicycle and pedestrian infrastructure will enhance safety in equity zones.

BACKGROUND

Alameda County Transportation Commission's (Alameda CTC) Comprehensive Investment Plan (CIP) is the mechanism by which Alameda CTC plans and programs federal, state, regional, and local transportation funding. The 2026 CIP will program a total of \$100 million in funding across fiscal years 2025-26 through 2029-30, awarding grants in four project categories: Bicycle and/or pedestrian capital projects and programs, Complete streets capital and road improvement projects, Transit-related capital projects, and Shuttle and other program operations. Cities in Alameda County can submit up to three grant applications.

The Adeline and Telegraph Projects have been awarded funding for earlier project phases in previous CIP grant cycles. The Telegraph Project received \$290,000 in funding for planning, scoping, preliminary engineering and environmental studies from the 2022 CIP grant. The Adeline Project has been awarded a total of \$1,095,000 for preliminary engineering and environmental studies from the 2022 and 2024 CIP grants.

The improvements proposed in the Adeline and Telegraph Projects are the result of recommendations and priorities from the following Council-approved plans:

Adeline Street Transportation Improvements Project

- Vision Zero Action Plan (2020)
- Adeline Corridor Specific Plan (2020)

- Berkeley Pedestrian Plan (2021)
- Berkeley Strategic Transportation Plan (BeST Plan) Third Addendum (2022)
- Berkeley Transit First Policy Implementation Plan (2023)

Telegraph Avenue Multimodal Corridor

- Berkeley Bicycle Plan (2017)
- Vision Zero Action Plan (2020)
- Berkeley Transit First Policy Implementation Plan (2023)

ENVIRONMENTAL SUSTAINABILITY AND CLIMATE IMPACTS

Installing transit improvements, protected bikeways, and upgrading pedestrian crossings through these two projects is anticipated to increase the numbers of people using transit, walking, and biking, which will improve traffic management and decrease greenhouse gas emissions. This is consistent with the 2009 Climate Action Policy that calls for expanding and improving the City's bicycle and pedestrian infrastructure. The 2009 Climate Action Plan sets targets of reducing transportation emissions 33% below year 2000 levels by 2020, and 80% below year 2000 levels by 2050. The Plan further states that transportation modes such as public transit, walking, and bicycling must become the primary means of fulfilling the City's mobility needs in order to meet those targets.

RATIONALE FOR RECOMMENDATION

Alameda CTC CIP funding will allow the City to address critical local and regional transportation infrastructure gaps for all modes of travel. These projects were identified using criteria drawn directly from adopted City plans and reports which underwent extensive public review prior to Council adoption. These projects have received Alameda CTC funding for earlier phases of design and planning; however, the City currently lacks sufficient funding to complete engineering and construction of these projects. As such, applying for and receiving Alameda CTC CIP funding, for which these projects are eligible, would help close the funding gaps for these projects. Not approving the application would mean foregoing up to \$4,000,000 in potential grant funding.

ALTERNATIVE ACTIONS CONSIDERED

The City could choose not to apply for these funds. However, no alternative funding has been identified to complete these key traffic safety and sustainability projects.

CONTACT PERSON

Wahid Amiri, Deputy Director, Public Works 510-981-6396
Hamid Mostowfi, Transportation Manager, Public Works 510-981-6403
Eric Anderson, Principal Planner, Public Works 510-981-7062

ATTACHMENTS:

- 1: Resolution: Adeline Street Transportation Improvements Project Application
- 2: Resolution: Telegraph Multimodal Corridor Application

RESOLUTION NO. ##,###-N.S.

A RESOLUTION OF THE CITY COUNCIL
OF THE CITY OF BERKELEY

AUTHORIZING THE FILING OF AN APPLICATION FOR ALAMEDA COUNTY
TRANSPORTATION COMMISSION ADMINISTERED FUNDING FOR THE ADELINE
STREET TRANSPORTATION IMPROVEMENT PROJECT AND COMMITTING ANY
NECESSARY MATCHING FUNDS AND STATING ASSURANCES TO COMPLETE
THE PROJECT

WHEREAS, the Alameda County Transportation Commission (“ALAMEDA CTC”) administers funding programs for projects and programs that benefit the Alameda County transportation system, consisting of 2000 Measure B, 2010 Vehicle Registration Fee (“VRF”), 2014 Measure BB, Congestion Management Agency Transportation Improvement Program (CMA-TIP), and Transportation Fund for Clean Air Programs, and such funding is collectively defined as and shall be referenced herein as the “ALAMEDA CTC ADMINISTERED FUNDS”; and

WHEREAS, the ALAMEDA CTC adopted 2026 Comprehensive Investment Plan (“CIP”) Guidelines at its Commission meeting on May 23, 2024 which includes procedures governing the 2026 CIP application process, programming guidelines, and eligible uses of ALAMEDA CTC ADMINISTERED FUNDS;

WHEREAS, the City of Berkeley (“APPLICANT”) is the project sponsor for the Adeline Street Transportation Improvements Project (“PROJECT”).

WHEREAS, the PROJECT will implement a redesign of Adeline Street, between Martin Luther King Jr. Way (MLK) and the Oakland border at Adeline/Stanford/MLK/62nd Street. The Project is expected to repurpose two of the existing four traffic lanes to create a new public pedestrian plaza and protected bikeways, along with upgraded traffic signal infrastructure and enhanced public transit operations on Adeline Street. The project scope of work includes redesigning the intersections of Adeline/MLK adjacent to Ashby BART, and Adeline/Stanford; and

WHEREAS, as the Project Sponsor, APPLICANT has the legal authority to apply for funding for PROJECT and plans to submit a 2026 CIP application (“APPLICATION”) to ALAMEDA CTC for up to \$2,000,000.

WHEREAS, there are no legal impediments to APPLICANT applying for funding and there is no active, pending or threatened litigation that may adversely affect the proposed PROJECT or the ability of APPLICANT to deliver such PROJECT; and

WHEREAS, APPLICANT authorizes its City Manager or designee to execute and file an application with ALAMEDA CTC for discretionary ALAMEDA CTC ADMINISTERED FUNDS for the PROJECT as referenced in this Resolution; and

WHEREAS, as part of the requirements to apply and receive ALAMEDA CTC ADMINISTERED FUNDS, ALAMEDA CTC requires a resolution adopted by the responsible implementing agency stating the following:

1. APPLICANT will implement the PROJECT as described in the APPLICATION; and
2. APPLICANT will have adequate staffing resources to deliver and complete the PROJECT within the time period identified in the APPLICATION; and
3. APPLICANT understands it will enter into a Project Funding Agreement (“AGREEMENT”) with ALAMEDA CTC, and will comply with the AGREEMENT ’s requirements, including adherence to the agreed upon project scope, project delivery milestones, funding deadlines, project reporting and deliverable deadlines; and
4. APPLICANT is committed to deliver the PROJECT consistently with the Commission approved CIP Programming Guidelines and CIP policies, as they may change, for the funds awarded by the Commission to the PROJECT; and
5. APPLICANT is committed to secure matching funds as proposed in the APPLICATION required for awarded ALAMEDA CTC ADMINISTERED FUNDS, by phase; and
6. APPLICANT is committed to provide any additional funding that may be required beyond the original proposed APPLICATION match amount to deliver the phase of the PROJECT that is awarded with ALAMEDA CTC ADMINISTERED FUNDS; and
7. APPLICANT understands that ALAMEDA CTC ADMINISTERED FUNDS awarded to the PROJECT is limited to the Commission approved programmed amount by phase, and therefore any cost increases or unexpected funding shortfalls cannot be expected to be funded by shifting funds between phases, or by requesting additional ALAMEDA CTC ADMINISTERED FUNDS; and
8. APPLICANT understands that any cost savings in the ALAMEDA CTC-funded phase(s) will be shared proportionally between APPLICANT and ALAMEDA CTC; and
9. APPLICANT is committed to comply with the applicable requirements set forth in ALAMEDA CTC’s Local Business Contract Equity (“LBCE”) Program and related exhibits, as applicable, for professional services and construction contracts

funded with Measure B, Measure BB, and/or VRF funds, such as including LBCE Program goal(s) and provisions in applicable solicitations and resulting contracts, providing timely notification to ALAMEDA CTC of applicable solicitations prior to advertisement, and adhering to reporting requirements.

NOW, THEREFORE, BE IT RESOLVED that APPLICANT is authorized to file an APPLICATION to ALAMEDA CTC for funding for the PROJECT; and be it further

RESOLVED that APPLICANT hereby confirms that there is no pending or threatened litigation that might in any way adversely affect APPLICANT's ability to implement and deliver the proposed PROJECT; and be it further

RESOLVED that APPLICANT authorizes its City Manager or designee to execute the funding AGREEMENT with ALAMEDA CTC; and be it further

RESOLVED that APPLICANT shall provide ALAMEDA CTC with a fully-executed copy of this Resolution concurrently with submittal of the APPLICATION; and be it further

RESOLVED that the City Council of APPLICANT, by adopting this resolution, hereby confirms that:

1. APPLICANT will commit to implementing the PROJECT as described in the APPLICATION; and
2. APPLICANT will have adequate staffing resources to deliver and complete the PROJECT within the time period identified in the application; and
3. APPLICANT understands it will enter into an AGREEMENT with ALAMEDA CTC, and will comply with the AGREEMENT 's requirements, including adherence to the completion of the agreed upon project scope, project delivery milestones, funding deadlines, project reporting and deliverable deadlines; and
4. APPLICANT commits to delivering the PROJECT consistently with the Commission approved CIP Programming Guidelines and CIP policies, as they may change, for the funds awarded by the Commission to the PROJECT; and
5. APPLICANT will commit matching funds as proposed in the APPLICATION against the awarded ALAMEDA CTC ADMINISTERED FUNDS by phase in the amount of up to \$500,000 for Detailed Engineering Design, anticipated to be from Alameda County Measure BB Transportation Sales Tax direct local

distribution; and

- 6. APPLICANT will provide any additional funding that may be required beyond the original proposed APPLICATION match amount to deliver the phase of the PROJECT that is awarded with ALAMEDA CTC ADMINISTERED FUNDS; and
- 7. APPLICANT understands that ALAMEDA CTC ADMINISTERED FUNDS awarded to the PROJECT are limited to the Commission approved programmed amount by phase, and therefore any cost increases or unexpected funding shortfalls cannot be expected to be funded by shifting funds between phases, or by requesting additional ALAMEDA CTC ADMINISTERED FUNDS; and
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Duly passed and adopted by the City of Berkeley at the Berkeley City Council meeting held on Tuesday, October 15, 2024 in Berkeley, California by the following votes:

AYES:

NOES:

ABSTAIN:

ABSENT:

SIGNED:

Jesse Arreguin, Mayor

ATTEST:

Mark Numainville, City Clerk

RESOLUTION NO. ##,###N.S.

A RESOLUTION OF THE CITY COUNCIL
OF THE CITY OF BERKELEY
AUTHORIZING THE FILING OF AN APPLICATION FOR ALAMEDA COUNTY
TRANSPORTATION COMMISSION ADMINISTERED FUNDING FOR THE
TELEGRAPH MULTIMODAL CORRIDOR PROJECT AND COMMITTING ANY
NECESSARY MATCHING FUNDS AND STATING ASSURANCES TO COMPLETE
THE PROJECT

WHEREAS, the Alameda County Transportation Commission (“ALAMEDA CTC”) administers funding programs for projects and programs that benefit the Alameda County transportation system, consisting of 2000 Measure B, 2010 Vehicle Registration Fee (“VRF”), 2014 Measure BB, Congestion Management Agency Transportation Improvement Program (CMA-TIP), and Transportation Fund for Clean Air Programs, and such funding is collectively defined as and shall be referenced herein as the “ALAMEDA CTC ADMINISTERED FUNDS”; and

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WHEREAS, the City of Berkeley (“APPLICANT”) is the project sponsor for the Telegraph Multimodal Corridor Project (“PROJECT”).

WHEREAS, the PROJECT will develop and implement detailed engineering plans for bikeway, pedestrian crossing, and transit improvements such as bus boarding islands and bus-only lanes on Telegraph Avenue between Dwight Way and Woolsey Street. The Project proposes a road diet to upgrade the existing Class II bike lanes to Class IV protected bike lanes, convert one travel lane to a bus-only lane, and retain one standard travel lane in each direction. The scope of work includes the redesign of the Dwight Triangle to improve pedestrian and transit access to Telegraph Avenue; and

WHEREAS, as the Project Sponsor, APPLICANT has the legal authority to apply for funding for PROJECT and plans to submit a 2026 CIP application (“APPLICATION”) to ALAMEDA CTC for UP TO \$2,000,000.

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