



Office of the City Manager

CONSENT CALENDAR
April 29, 2025

To: Honorable Mayor and Members of the City Council
From: Paul Buddenhagen, City Manager
Submitted by: Terrance Davis, Director, Department of Public Works
Subject: Contract: Bay Cities Paving & Grading, Inc. for FY 2025 Street Maintenance and Rehabilitation Project

RECOMMENDATION

Adopt a Resolution:

1. Approving plans and specifications for the FY 2025 Street Maintenance and Rehabilitation Project, Specification No. 25-11690-C;
2. Accepting the bid of Bay Cities Paving & Grading, Inc. as the lowest, responsive and responsible bidder; and
3. Authorizing the City Manager to execute a contract and any amendments, extensions or other change orders until completion of the project, in accordance with the approved plans and specifications in an amount not to exceed \$12,323,848.

FISCAL IMPACTS OF RECOMMENDATION

Funding is available as listed below. No other funding is required, and no other projects will be delayed due to this expenditure. This project is funded through the existing Five-Year Paving Plan, as adopted by Council in 2023. Revenue from the 2024 voter approved Sustainable and Accountable Funding for Equitable Street Transformation, Revitalization, Enhancements, and Essential Traffic Safety (SAFE STREETS) Initiative Parcel Tax (Measure FF) will not be available until December of 2025.

Low bid by Bay Cities Paving & Grading, Inc.	\$11,203,498.17
10% Contingency	\$1,120,350
Total construction cost	\$12,323,848

FY 2025 Street Capital Improvement Program Funding

State Transportation Tax (127)	\$444,303
Road Maintenance & Rehabilitation Account/SB1 (127)	\$1,700,000
Measure B Local Streets & Roads (130)	\$127,608
Measure F Vehicle Registration Fee (133)	\$155,000
Measure BB Sales Tax (134)	\$2,980,000
Capital Improvement Fund (501)	\$4,791,937
Zero Waste Fund (601)	\$1,000,000
Clean Storm Fund (616)	\$1,125,000
Total construction funding	\$12,323,848

CURRENT SITUATION AND ITS EFFECTS

The FY 2025 Street Maintenance and Rehabilitation Project (Specification No. 25-11690-C) was released for bids on February 13, 2025, and bids were opened on March 13, 2025. Two non-local bids were received, from a low of \$11,203,498.17 to a high of \$12,978,378.75 (see Attachment 3, Abstract of Bids).

The low bidder was Bay Cities Paving & Grading, Inc., with a bid of \$11,203,498.17, which is below the Engineer's estimate of \$13.2 million. Staff has verified that Bay Cities Paving & Grading, Inc. is the lowest, responsive and responsible bidder. This project includes a 10% contingency, which brings the total contract amount up to the requested \$12,323,848. Staff recommends that a contract for this project be awarded to Bay Cities Paving & Grading, Inc.

The FY 2025 Street Maintenance and Rehabilitation Project is a Strategic Plan Priority Project, advancing our goal of providing state-of-the-art, well-maintained infrastructure, amenities, and facilities.

BACKGROUND

Several streets throughout Berkeley are scheduled for rehabilitation as part of the City's Five-year Street Rehabilitation Plan (Five-Year Plan). The City maintains a rolling Five-Year Plan for resurfacing and repaving City streets. Staff develops the plan using a Pavement Management System supported by the Metropolitan Transportation Commission (MTC). The Five-Year Plan was updated for Fiscal Years 2024 through 2028 by Resolution 71,120-N.S. adopted by Council on November 28, 2023. The Five-Year Plan aims to complete 46.73 miles of street rehabilitation with nearly \$90 million in funding over five years. Funding sources primarily include the State Transportation Tax, Road Repair and Accountability Act, and Measure BB. Additionally, a new annual allocation of \$1 million from the Zero Waste Fund for FY 2024 to FY 2026, increasing to \$2 million for FY 2027 and FY 2028, is intended to offset the impact of Zero Waste collection vehicles on the City's pavement.

The Street Rehabilitation and Repair Policy created by Resolution 55,384-N.S. and most recently updated by 70,204-N.S. to include Equity Zone considerations, contains the essential criteria for developing the plan and consists of the following:

- To the extent financially practical, implementing the paving plan shall advance California Assembly Bill 413 (AB 413) and City plans, e.g., the Complete Streets Policy, Vision Zero Policy and Action Plan, Pedestrian Plan, and Bicycle Plan.
- Rehabilitation of contiguous sections of roadway rather than one block at a time shall be preferred when feasible.
- Strive to maintain all roads within the primary transportation network (arterials, collectors, bus routes, existing and proposed low-stress bikeway network, and equity zone) at a target Pavement Conditions Index (PCI) of 70.
- The benefits of good infrastructure shall be distributed equitably throughout the entire community regardless of the income, political influence, or demographic characteristics of the residents of each area. The newly established Equity Zone shall be prioritized to meet an average PCI of 70 sooner than the remainder of the City.
- Coordinating sewer, water, electrical, telecom, undergrounding, and other activities.

This contract is for the paving of approximately 10 miles of City streets. It consists of rehabilitation and surface sealing of selected streets, as shown in Attachment 2: Location Map & List of Streets (taken from the City's Five-Year Plan adopted by Council in November 2023).

In addition to street pavement, the project incorporates other improvements to selected streets in compliance with California Assembly Bill 413 (AB 413), the Berkeley Complete Streets Policy (Resolution No. 65,978-N.S.), the Americans with Disabilities Act (ADA), and stormwater best management practices. Improvements implemented under AB 413 will include installation of red curbs on the approach side of the intersection. Among the improvements included in Complete Streets are the Bicycle Plan and Pedestrian Master Plan recommendations for installing a traffic circle at Harmon/Baker and Bancroft/California. Additional infrastructure repairs are also included in this project. All non-paving related costs represent approximately 10-15% of the construction costs.

The project plans and specifications underwent planning coordination with outside utility companies, preliminary cost estimates, field investigations, surveys, and extensive design before being released for bid.

The plans and specifications are on file in the Public Works Department. In accordance with the California Environmental Quality Act (CEQA) requirements, this project has been determined to be categorically exempt because it consists of maintenance of existing streets and does not expand their use beyond existing conditions.

The Living Wage Ordinance does not apply to this project since Public Works construction contracts are, pursuant to City policy, subject to State prevailing wage laws. Bay Cities Paving & Grading, Inc. has submitted a Certification of Compliance with the Equal Benefits Ordinance. The Community Workforce Agreement applies to this project because its value exceeds \$500,000. As a result, the contractor and all subcontractors will be required to sign an agreement to be bound by the terms of the Agreement.

ENVIRONMENTAL SUSTAINABILITY AND CLIMATE IMPACTS

Green infrastructure improvements include maintenance and repair to the existing permeable paver roadway on Allston Way, which will improve runoff filtration. Additionally, the project includes the use of micro surfacing treatment, which lessens carbon footprint associated with pavement maintenance by enhancing the longevity of road surfaces, thereby decreasing the frequency of future repairs and the associated emissions from construction activities.

RATIONALE FOR RECOMMENDATION

This street repair project is part of the City's annual program to rehabilitate deteriorated streets. The work requires contracted services, as the City does not possess the in-house labor or equipment resources necessary to complete it.

ALTERNATIVE ACTIONS CONSIDERED

No alternative actions were considered for this pavement rehabilitation project. The City could choose not to proceed with it. However, the street pavement would then continue to deteriorate, drainage improvements would not be made, and Complete Streets, Vision Zero and bicycle and pedestrian elements would not be installed, affecting the community's and others' use of the streets.

Contract: Bay Cities Paving & Grading, Inc. for
FY 2025 Street Maintenance and Rehabilitation Project

CONSENT CALENDAR
April 29, 2025

CONTACT PERSON

Wahid Amiri, Deputy Public Works Director, Public Works, (510) 981-6396

Ronald A. Nevels, Manager of Engineering, Public Works (510) 981-6439

Terrence Salonga, Associate Civil Engineer, Public Works (510) 981-6447

Attachments:

1: Resolution

2: Location Map & List of Streets for Project

3: Abstract of Bids

RESOLUTION NO. ##,###-N.S.

CONTRACT: BAY CITIES PAVING & GRADING, INC. FOR
FY2025 STREET MAINTENANCE AND REHABILITATION PROJECT

WHEREAS, The FY 2025 Street Maintenance and Rehabilitation Project is part of the City's ongoing Street Capital Improvement Program to rehabilitate deteriorated streets located throughout the City; and

WHEREAS, the City has neither the labor nor the equipment necessary to undertake this FY 2025 Street Maintenance and Rehabilitation Project; and

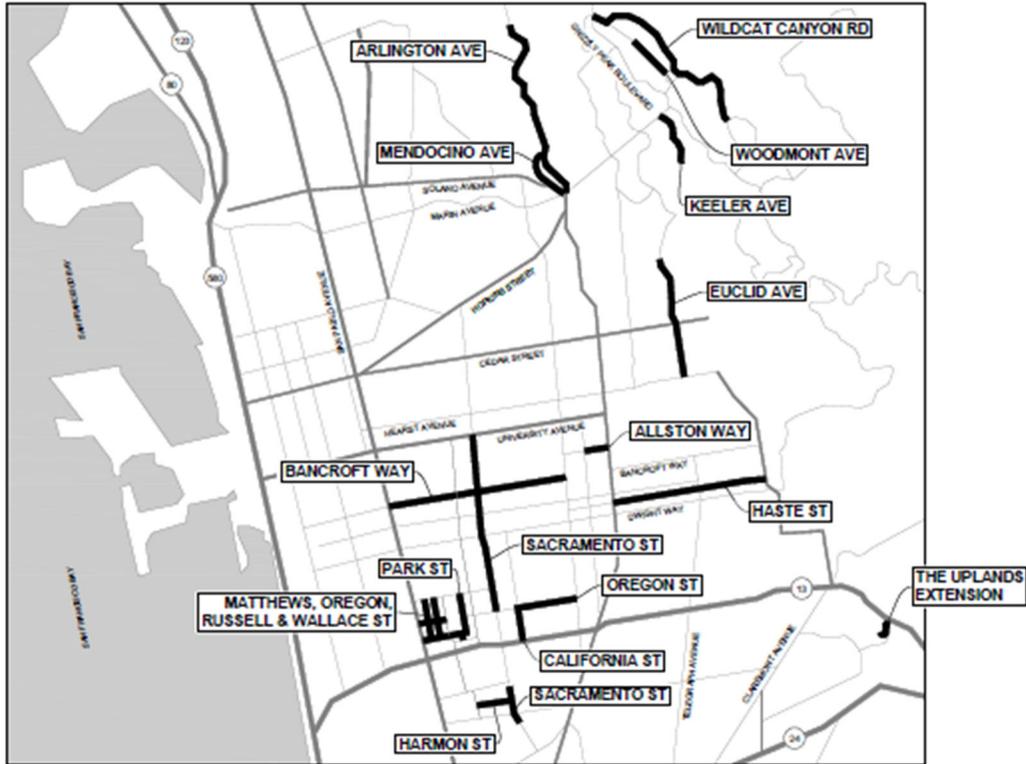
WHEREAS, an invitation for bids was duly advertised, and Bay Cities Paving & Grading, Inc. was the lowest responsive and responsible bidder; and

WHEREAS, funding is available in the FY 2025 budget in the Street Capital Improvement Program State Transportation Tax (Fund 127), Road Maintenance & Rehabilitation Account (127-SB1), Measure B Sales Tax (Fund 130), Measure F Vehicle Registration Fee (Fund 133), Measure BB Sales Tax (Fund 134), Capital Improvement Fund (Fund 501), Zero Waste Fund (Fund 601), and Clean Storm Fund (Fund 616).

NOW THEREFORE, BE IT RESOLVED by the Council of the City of Berkeley that the Plans and Specification No. 25-11690-C for the FY 2025 Street Maintenance and Rehabilitation Project are approved.

BE IT FURTHER RESOLVED that the Council of the City of Berkeley authorizes the City Manager to execute a contract and any amendments, extensions, or change orders until completion of the project in accordance with the approved plans and specifications with Bay Cities Paving & Grading, Inc. for the FY 2025 Street Maintenance and Rehabilitation Project, in an amount not to exceed \$12,323,848, which includes a 10% contingency for unforeseen circumstances. A record signature copy of said agreement and any amendments will be on file in the Office of the City Clerk.

FY 2025 Street Maintenance & Rehabilitation Project
 Attachment No. 2: Location Map & List of Streets



Street	From	To
RUSSELL ST	SAN PABLO AVE	PARK ST
PARK ST	RUSSELL ST	WARD ST
WALLACE ST	RUSSELL ST	WARD ST
MATHEWS ST	RUSSELL ST	WARD ST
OREGON ST	SAN PABLO AVE	MABEL ST
CALIFORNIA ST	ASHBY AVE	OREGON ST
OREGON ST	CALIFORNIA ST	M L KING JR WAY
HARMON ST	IDAHO ST	SACRAMENTO ST
SACRAMENTO ST	SOUTH CITY LIMIT	UNIVERSITY AVE
BANCROFT WAY	SAN PABLO AVE	M L KING JR WAY
HASTE ST	SHATTUCK AVE	PIEDMONT AVE
ALLSTON WAY	MILVIA ST	SHATTUCK AVE
EUCLID AVE	HEARST AVE	BAYVIEW PLACE
ARLINGTON AVE	THE CIRCLE	NORTH CITY LIMIT
MENDOCINO AVE	THE CIRCLE	ARLINGTON AVE
KEELER AVE	POPPY LN	MARIN AVE
WILDCAT CANYON RD	GRIZZLY PEAK BLVD	THE SPIRAL
WOODMONT AVE	ROSEMONT AVE	SUNSET LN
THE UPLANDS EXTENSION	THE UPLANDS	CUL-DE-SAC



City of Berkeley
Abstract of Bid Worksheet

Finance Department
General Services Division

FOR: FY 2025 Street Maintenance and Rehabilitation Project
Spec. # 25-11690-C Bid Date: March 13, 2025

	Bidders	Bid Part A Base Bid	Bid Part B Bid Alternate	Bid Bond	Addenda (1 & 2)	Experience- Fin. Qual	Taxpayer ID	Opp. States	Nuclear Free	EBO	Sanctuary City
1	Bay Cities Paving	11,049,111.60	154,386.57	x	x	x	x	x	x	x	x
2	Gallagher & Burk	12,798,901.75	179,477	x	x	x	x	x	x	x	x
3											
4											
5											
6											
7											
8											
9											
10											

Bid Recorder:

R. Soriano

Date 03/13/2025

Bid Opener:

Nancy Melendez

Date 03/13/2025

Project Manager:

Sam Ayres

Date 03/13/2025

