



Office of the City Manager

CONSENT CALENDAR

June 17, 2025

To: Honorable Mayor and Members of the City Council

From: Paul Buddenhagen, City Manager

Submitted by: Terrance Davis, Director, Public Works Department

Subject: Approving Proposed Projects Anticipated to be paid for by the State's Road Maintenance and Rehabilitation Account Funds for FY 2025-26

RECOMMENDATION

Adopt a Resolution approving a proposed list of projects that will utilize funding from the State of California's Road Maintenance and Rehabilitation Account (RMRA) and authorize the City Manager to submit the proposed list to the California Transportation Commission.

FISCAL IMPACTS OF RECOMMENDATION

Based on information provided by CaliforniaCityFinance.com and the League of California Cities, the City of Berkeley can expect to collect an estimated \$3,346,764 in Road Maintenance and Rehabilitation Account (RMRA) funding in Fiscal Year (FY) 2026, Fund 127-State Transportation Tax. No budgetary action is required at this time. RMRA appropriations will be allocated during the adoption of the FY 2026 Budget.

CURRENT SITUATION AND ITS EFFECTS

California Senate Bill 1 (SB1), signed into law on April 28, 2017, increased certain vehicle fuel and registration taxes and fees, a portion of which is distributed to jurisdictions. The California Transportation Commission (CTC) requires jurisdictions to submit annual documentation that RMRA funds were specifically adopted for allowed local streets and roads purposes. In order to receive this funding, the City is required to annually submit to the State a list of projects anticipated to be completed. For FY 2026, the CTC requires the submission of a list of projects proposed to be funded with RMRA by July 1, 2025. The adoption of the attached resolution by Council is a CTC requirement for RMRA funding; however, the provided project list is a plan and RMRA allows for the funding of projects not included in this list as long as they meet RMRA's requirements. Council adoption meets the public input requirement.

Complete streets improvements such as bike lanes, curb ramps, and pedestrian crossing improvements are allowable uses of RMRA funds. In addition to the previously designated projects listed in last year's Resolution No. 71,414–N.S., which will have RMRA expenditures taking place in FY 2026, staff has selected the FY 2026 Street

Rehabilitation projects for use of RMRA. The projects are summarized below, and the complete list is provided in the Resolution (Attachment 1).

**Pavement maintenance or rehabilitation as part of the FY 2026 Street Rehabilitation Project (PWENST2601). Selected segments include:**

- Segment 1, Acton St from Ward St to Russell St (0.22 miles) – Reconstruction of the street. The work will provide a 20-year useful life. Construction is expected to be completed by December 2026.
- Segment 2, Acton St from Russell St to Ashby Ave (0.09 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 3, Addison St from Aquatic Park to Railroad Crossing (0.09 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.
- Segment 4, Addison St from Railroad Crossing to 4th St (0.06 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 5, Addison St from 4th St to Curtis St (0.58 miles) – Reconstruction of the street pavement. The work will provide a 20-year useful life. Construction is expected to be completed by December 2026.
- Segment 6, Alcatraz Ave from Sacramento St to Adeline St (0.35 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.
- Segment 7, Alcatraz Ave from Adeline St to City Limit (0.17 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 8, Colusa Ave from Solano Ave to Marin Ave (0.13 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.
- Segment 9, Dohr St from Ward St to Ashby Ave (0.31 miles) – Reconstruction of the street. The work will provide a 20-year useful life. Construction is expected to be completed by December 2026.

- Segment 10, Francisco St from Sacramento St to Martin Luther King Jr Way (0.49 miles) – Reconstruction of the street. The work will provide a 20-year useful life. Construction is expected to be completed by December 2026.
- Segment 11, Grizzly Peak Blvd from Hill Rd to East City Limit (0.48 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2026.
- Segment 12, Harmon St from Sacramento St to Adeline St (0.38 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.
- Segment 13, Marin Ave from West City Limit to The Circle (0.53 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 14, Martin Luther King Jr Way from Yolo Ave to University Ave (1.05 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.
- Segment 15, Martin Luther King Jr Way from University Ave to Allston Way (0.19 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2026.
- Segment 16, Martin Luther King Jr Way from Allston Way to Ashby Ave (1.02 miles) – Light Rehabilitation of the street pavement. The work will provide a 7 to 13-year useful life. Construction is expected to be completed by December 2026.
- Segment 17, Martin Luther King Jr Way from Ashby Ave to Woolsey St/Adeline St (0.19 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.
- Segment 18, Monterey Ave from Marin Ave to The Alameda (0.08 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 19, Oregon St from Park St to Sacramento St (0.19 miles) – Reconstruction of the street pavement. The work will provide a 20-year useful life. Construction is expected to be completed by December 2026.

- Segment 20, Russell St from Park St to Sacramento St (0.19 miles) – Reconstruction of the street pavement. The work will provide a 20-year useful life. Construction is expected to be completed by December 2026.
- Segment 21, Sacramento St from Hopkins St to Cedar St (0.31 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.
- Segment 22, Sacramento St from Cedar St to Virginia St (0.13 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2026.
- Segment 23, Sacramento St from Virginia St to University Ave (0.30 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 24, Solano Ave from Tulare Ave to The Alameda (0.28 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 25, Solano Ave from The Alameda to Contra Costa Ave (0.10 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.
- Segment 26, Northbrae Tunnel (Solano Ave) from Contra Costa Ave to Del Norte St (0.27 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 27, The Alameda from Solano Ave to Hopkins St (0.44 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 28, The Alameda from Hopkins St to Yolo Ave (0.04 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.
- Segment 29, Thousand Oaks Blvd from Colusa Ave to Arlington Ave (0.53 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.

**The continuing project with FY 2025 RMRA funding to be expended in FY 2026 is: Pavement maintenance or rehabilitation as part of the FY 2025 Street Rehabilitation Project (PWENST2501). Selected segments include:**

- Segment 1, Allston Way from Milvia St to Shattuck Ave (0.14 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2025.
- Segment 2, Arlington Ave from North City Limit to The Circle (1.07 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2025.
- Segment 3, Bancroft Way from San Pablo Ave to Sacramento St (0.50 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2025.
- Segment 4, Bancroft Way from Sacramento St to Martin Luther King Jr Way (0.50 miles)– Light Rehabilitation of the street pavement. The work will provide a 7 to 13-year useful life. Construction is expected to be completed by December 2025.
- Segment 5, California St from Oregon St to Ashby Ave (0.18 miles) – Light Rehabilitation of the street pavement. The work will provide a 7 to 13-year useful life. Construction is expected to be completed by December 2025.
- Segment 6, Euclid Ave from Bayview Pl to Hearst Ave (0.45 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2025.
- Segment 7, Harmon St from Idaho St to Sacramento St (0.19 miles) – Heavy Rehabilitation of the street. The work will provide a 15-year useful life. Construction is expected to be completed by December 2025.
- Segment 8, Haste St from Piedmont Ave to Shattuck Ave (0.87 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2025.
- Segment 9, Keeler Ave from Marin Ave to Poppy Ln (0.31 miles) – Reconstruction of the street. The work will provide a 20-year useful life. Construction is expected to be completed by December 2025.
- Segment 10, Mathews St from Ward St to Russell St (0.23 miles) – Light

Rehabilitation of the street pavement. The work will provide a 7 to 13-year useful life. Construction is expected to be completed by December 2025.

- Segment 11, Mendocino Ave from Arlington Ave to Los Angeles Ave (0.26 miles) –Reconstruction of the street. The work will provide a 20-year useful life. Construction is expected to be completed by December 2025.
- Segment 12, Mendocino Pl from Mendocino Ave to Los Angeles Ave (0.02 miles) –Reconstruction of the street. The work will provide a 20-year useful life. Construction is expected to be completed by December 2025.
- Segment 13, Oregon St from San Pablo Ave to Mabel St (0.15 miles) – Light Rehabilitation of the street. The work will provide a 7 to 13-year useful life. Construction is expected to be completed by December 2025.
- Segment 14, Oregon St from California St to Martin Luther King Jr Way (0.34 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2025.
- Segment 15, Park St from Ward St to Burnett St (0.26 miles) – Light Rehabilitation of the street. The work will provide a 7 to 13-year useful life. Construction is expected to be completed by December 2025.
- Segment 16, Russell St from San Pablo Ave to Park St (0.23 miles) – Light Rehabilitation of the street. The work will provide a 7 to 13-year useful life. Construction is expected to be completed by December 2025.
- Segment 17, Sacramento St from University Ave to Dwight Way (0.57 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2025.
- Segment 18, Sacramento St from Dwight Way to Oregon St (0.44 miles) – Light Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2025.
- Segment 19, Sacramento St from Fairview St to South City Limit (0.14 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2025.
- Segment 20, The Uplands Extension from the Uplands to end (0.08 miles) – Light Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2025.

- Segment 21, Wallace St from Ward St to Russell St (0.23 miles) – Light Rehabilitation of the street. The work will provide a 7 to 13-year useful life. Construction is expected to be completed by December 2025.
- Segment 22, Woodmont Ave from Rosemont Ave to Vistamont Ave (0.25 miles) – Light Rehabilitation of the street. The work will provide a 7 to 13-year useful life. Construction is expected to be completed by December 2025.
- Segment 23, Wildcat Canyon Rd from Grizzly Peak to The Spiral (1.16 miles) – Light Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2025.

### BACKGROUND

On April 28, 2017, the Governor signed the Road Repair and Accountability Act (SB1) to address basic road maintenance, rehabilitation, and critical safety needs on both the state highway and local streets and road system. SB1 provides for the deposit of various funds for the program in the RMRA, which SB1 created in the State Transportation Fund, including the following:

- Revenues attributable to a \$0.12 per gallon increase in the motor vehicle fuel (gasoline) tax imposed by the bill with an inflation adjustment;
- 50% of a \$0.20 per gallon increase in the diesel excise tax, with an inflation adjustment;
- A portion of a new transportation improvement fee imposed under the Vehicle License Fee Law with a varying fee between \$25 and \$175 based on vehicle value and with an inflation adjustment; and
- A new \$100 annual vehicle registration fee applicable only to zero-emission vehicles model year 2020 and later, with an inflation adjustment.

The fuel excise tax increases took effect on November 1, 2017, the transportation improvement fee took effect on January 1, 2018, and the zero-emission vehicle registration fee took effect on July 1, 2020.

Similar to the Highway Users Tax Account (HUTA), the Road Maintenance and Rehabilitation Account (RMRA) is continuously appropriated, and apportioned on a monthly basis. There is not a set monthly amount as it is use-based. The first apportionments to the City of Berkeley were received in February 2018.

According to the applicable California Streets and Highways Code, eligible projects “shall be prioritized for expenditure on basic road maintenance and road rehabilitation projects, and on critical safety projects”. There is no use-it-or-lose-it requirement in SB1, so multi-year projects are eligible. Eligible projects include, but are not limited to:

- Road maintenance and rehabilitation
- Safety projects
- Railroad grade separations

- Complete streets components, including active transportation, bike/pedestrian, transit facilities, and stormwater capture projects, in conjunction with an allowable project
- Traffic control devices
- Match for state/federal funds for eligible projects

SB1 requires cities and counties to provide basic project reporting to the CTC annually for projects to be funded through the RMRA. On August 16, 2017, the CTC adopted annual reporting guidelines for this funding. The guidelines require jurisdictions to submit documentation annually to show that RMRA funds were specifically adopted for allowed local streets and roads purposes and also requires the submission of a list of projects proposed to be funded with RMRA during the fiscal year. The legislation also requires an annual expenditure report on work completed during the previous fiscal year to be submitted no later than October 31<sup>st</sup>.

Utilization of RMRA funding supports the City's Strategic Plan goal of creating a resilient, safe, connected, and prepared city and providing state-of-the-art, well maintained infrastructure, amenities, and facilities.

The designation of the streets listed in this report are driven by State reporting requirements and were adopted by Council as a part of the Five-Year (2024-2028) Paving Plan on November 28, 2023 (Resolution No. 71,120–N.S). Given this, street or transportation projects in the City Capital Improvement Plan (CIP) that may be funded by City of Berkeley Measure FF or Alameda County Measure BB funds, are not included.

#### ENVIRONMENTAL SUSTAINABILITY AND CLIMATE IMPACTS

RMRA funds will benefit all modes of transportation by improving road surfaces for bicyclists and transit riders as well as for auto riders, which could result in lessening greenhouse gas emissions.

#### RATIONALE FOR RECOMMENDATION

A project list is required to be adopted by City Council in order for the City to receive RMRA disbursements from the State Controller's office. Staff proposes use of RMRA funds for maintenance or rehabilitation of local streets as part of the FY 2026 Street Rehabilitation (PWENST2601). It should be noted that the provided project list is a plan; in the end-of-year reporting on actual spending of RMRA funds, the CTC allows for the completion of projects not included in this list as long as they meet RMRA requirements.

#### ALTERNATIVE ACTIONS CONSIDERED

No reasonable alternative exists as the City's pavement condition is currently in the "at risk" category as defined by the Metropolitan Transportation Commission and is in need of continued maintenance and rehabilitation.

**CONTACT PERSON**

Terrence Salonga, Associate Civil Engineer, Public Works (510) 981-6447

Ronald Nevels, Manager of Engineering, Public Works (510) 981-6439

Attachments:

1: Resolution

2: Five-Year (2024-2028) Paving Plan

RESOLUTION NO. ##,###-N.S.

RESOLUTION APPROVING PROPOSED PROJECTS ANTICIPATED TO BE PAID FOR BY THE STATE'S ROAD AND MAINTENANCE AND REHABILITATION ACCOUNT (RMRA) FUNDS FOR THE CITY OF BERKELEY FISCAL YEAR 2025-26

WHEREAS, Senate Bill 1 (SB 1), the Road Repair and Accountability Act of 2017 (Chapter 5, Statutes of 2017) was passed by the Legislature and signed into law by the Governor in April 2017 to address the significant multi-modal transportation funding shortfalls statewide; and

WHEREAS, SB 1 includes accountability and transparency provisions that will ensure the residents of our City are aware of the projects proposed for funding in our community and which projects have been completed each fiscal year; and

WHEREAS, the City must approve by resolution a list of projects proposed to receive fiscal year funding from the Road Maintenance and Rehabilitation Account (RMRA), created by SB 1, which must include a description and the location of each proposed project, a proposed schedule for the project's completion, and the estimated useful life of the improvement; and

WHEREAS, the City, will receive an estimated \$3,346,764 in RMRA funding in Fiscal Year 2025-26 from SB 1; and WHEREAS, this is the ninth year in which the City is receiving SB 1 funding and will enable the City to continue essential road maintenance and rehabilitation projects, safety improvements, repairing and replacing aging bridges, and increasing access and mobility options for the traveling public that would not have otherwise been possible without SB 1; and

WHEREAS, the City has undergone a public process to ensure public input into the community's street priorities and the project list; and

WHEREAS, the City used a Pavement Management System to develop the SB 1 project list to ensure revenues are being used on the most high-priority and cost-effective projects that also meet the community's priorities for transportation investment; and

WHEREAS, the funding from SB 1 will be used by the City for basic street maintenance and rehabilitation, critical safety projects on local roadways, and pedestrian safety and transportation projects throughout the City this year and for similar projects into the future; and

WHEREAS, the 2020 California Statewide Local Streets and Roads Needs Assessment found that the City's streets and roads are in the low end of the fair condition category, and this revenue will help us increase the overall quality of our road system, and improve their bicycle and pedestrian mobility and safety; and

WHEREAS, the SB 1 project list and overall investment in our local streets and roads infrastructure with a focus on basic maintenance and safety, investing in complete streets infrastructure, and using cutting-edge technology, materials and practices, will have significant positive co-benefits statewide; and

WHEREAS, the following list of proposed projects is anticipated to be funded in-part or solely with Fiscal Year 2025-26 Road Maintenance and Rehabilitation Account revenues:

FY 26 Street Rehabilitation (PWENST2601)

- Segment 1, Acton St from Ward St to Russell St (0.22 miles) – Reconstruction of the street. The work will provide a 20-year useful life. Construction is expected to be completed by December 2026.
- Segment 2, Acton St from Russell St to Ashby Ave (0.09 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 3, Addison St from Aquatic Park to Railroad Crossing (0.09 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.
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- Segment 27, The Alameda from Solano Ave to Hopkins St (0.44 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2026.
- Segment 28, The Alameda from Hopkins St to Yolo Ave (0.04 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.

- Segment 29, Thousand Oaks Blvd from Colusa Ave to Arlington Ave (0.53 miles) – Heavy Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2026.

The following previously proposed and approved projects may utilize FY 2025-26 Funds Road Maintenance and Rehabilitation Account revenues in their delivery. With the relisting of these projects in the adopted fiscal year resolution, the City is reaffirming to the public and the State the City's intent to fund these projects with Road Maintenance and Rehabilitation Account revenues:

FY 25 Street Rehabilitation (PWENST2501)

- Segment 1, Allston Way from Milvia St to Shattuck Ave (0.14 miles) – Heavy Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2025.
- Segment 2, Arlington Ave from North City Limit to The Circle (1.07 miles) – Light Maintenance of the street pavement. The work will provide a 5 to 7-year useful life. Construction is expected to be completed by December 2025.
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Rehabilitation of the street pavement. The work will provide a 15-year useful life. Construction is expected to be completed by December 2025.

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- Segment 22, Woodmont Ave from Rosemont Ave to Vistamont Ave (0.25 miles) – Light Rehabilitation of the street. The work will provide a 7 to 13-year useful life. Construction is expected to be completed by December 2025.
- Segment 23, Wildcat Canyon Rd from Grizzly Peak to The Spiral (1.16 miles) – Light Maintenance of the street pavement. The work will provide a 7 to 10-year useful life. Construction is expected to be completed by December 2025.

NOW THEREFORE, BE IT RESOLVED by the Council of the City of Berkeley that the City Manager is authorized to submit the list of proposed projects to the California Transportation Commission as required by Senate Bill 1, Road Repair and Accountability Act of 2017.



