



Elmwood BID Advisory Board

CONSENT CALENDAR  
October 28, 2025

To: Honorable Mayor and Members of the City Council  
 From: Elmwood Business Improvement District (BID) Advisory Board  
 Submitted by: Andrew Han, Chair, Elmwood BID Advisory Board  
 Subject: Renewal of the Elmwood BID for Calendar Year 2026

### RECOMMENDATION

Adopt a Resolution approving the Elmwood Business Improvement District Advisory Board's (hereafter "Elmwood BID Advisory Board" or "the Advisory Board") recommendation that Council 1) approve the 2025 Annual Report and preliminary budget for proposed improvements in the District for calendar year 2026; 2) declare its intent to levy an assessment to finance improvements in the District for calendar year 2026 and 3) direct the City Clerk to schedule a public hearing on the renewal of the Elmwood BID for December 2, 2025.

### FISCAL IMPACTS OF RECOMMENDATION

Projected BID revenue of approximately \$30,000 will be deposited into the Elmwood BID Fund and expensed from budget code 782-21-208-251-0000-000-446-636110. The BID constitutes an independent funding source that must be targeted to commercial revitalization efforts that are recommended by the Advisory Board. The City of Berkeley operates a parking lot within the district and will thus be assessed \$2,000 for 2026, paid through the Off-Street Parking Fund. To the extent that the work of the Elmwood BID enhances the development of the Elmwood commercial district and its business climate over the long term, the BID contributes towards improving City revenues through increased sales and property taxes.

### CURRENT SITUATION AND ITS EFFECTS

Under the State of California Parking and Business Improvement Area law of 1989 (California Streets and Highways Code section 36500 et. seq.) the City Council must approve an Annual Report prepared by the BID Advisory Board with a proposed budget for the next year as a requirement to levy new assessments. Accordingly, at its meeting of September 9, 2025, the Elmwood BID Advisory Board voted to recommend that the City Council approve the Annual Report of 2025 and budget for 2026 and adopt a Resolution of Intention to renew the Elmwood BID (M/S-Han/Stepak; Ayes: (4) Han, Stepak, Berne, Hammond, Nays: 0, Absent: 0). The Resolution of Intention also sets a public hearing date for December 2, 2025 where affected Elmwood businesses can express support or opposition to renewal of the BID for 2026. If written and/or oral

protests are received from businesses proposed to pay a majority of the assessment prior to or at the public hearing, Council cannot vote to levy assessments for 2026. If no majority protest is received, the Council may renew the assessment.

### BACKGROUND

The Elmwood BID was established in November 2013 to provide the Elmwood Business Association with a sustainable, predictable source of funding for its activities to promote, maintain, and beautify the Elmwood commercial district. The Elmwood Business Association has used the funds raised through the BID to implement a variety of activities such as place-based marketing, events, and capital improvements.

### ENVIRONMENTAL SUSTAINABILITY AND CLIMATE IMPACTS

By maintaining and enhancing the district, the Elmwood BID creates shopping opportunities for residents and visitors alike while encouraging alternative forms of transportation. Because the District is well served by public transportation, these services indirectly support environmental sustainability goals of encouraging alternative transportation modes and decreasing carbon emissions.

### RATIONALE FOR RECOMMENDATION

State law requires that the City Council annually renew the Elmwood BID by first passing a resolution stating Council's intention to levy an annual assessment and scheduling a public hearing on the proposed renewed assessment for the coming year.

### ALTERNATIVE ACTIONS CONSIDERED

None.

### CONTACT PERSON

Vincent McCoy, Secretary to the Elmwood BID Advisory Board, (510) 981-7403

### Attachments:

#### 1: Resolution

- Exhibit A: Elmwood BID Annual Report 2025 and Proposed Budget for 2026
- Exhibit A1: Map of the Elmwood BID 2026
- Exhibit A2: Assessment Rates 2026

RESOLUTION NO. -N.S.

APPROVING THE 2025 ANNUAL REPORT AND PROPOSED BUDGET OF THE ELMWOOD BUSINESS IMPROVEMENT DISTRICT FOR 2026; DECLARING COUNCIL'S INTENTION TO LEVY AN ASSESSMENT IN THE DISTRICT FOR 2026; AND DIRECTING THE CITY CLERK TO SCHEDULE A PUBLIC HEARING FOR DECEMBER 2, 2025 REGARDING LEVYING OF A RENEWED ASSESSMENT FOR 2026

WHEREAS, the Parking and Business Improvement Area Law of 1989 (California Streets and Highway Code section 36500 et seq.) authorizes cities to establish parking and business improvement areas for the purpose of imposing assessments on businesses for certain purposes; and

WHEREAS, on November 19, 2013 the Berkeley City Council established such an area known as the Elmwood Business Improvement District (the "District"); and

WHEREAS, the City Council established the Elmwood Business Improvement District Advisory Board (Advisory Board) to act in compliance with State law to oversee the activities of the District; and

WHEREAS, the Advisory Board has submitted an Annual Report to the Berkeley City Council that outlines the activities of the District proposed for 2026 as required by the California Streets and Highways Code Section 36533; and

WHEREAS, the Annual Report is clear and complete and found to comply with the interests of Elmwood BID assessees; and

WHEREAS, the annual process for levying assessments in Business Improvement Districts requires that cities adopt a Resolution of Intent that declares their intent to levy such an assessment and then set a date for a public hearing where interested parties may be heard on the issue.

NOW THEREFORE, BE IT RESOLVED by the Council of the City of Berkeley as follows:

Section 1. The City Council hereby approves the Elmwood Business Improvement District Annual Report (Exhibit A) as submitted to the City Clerk by the Elmwood Business Improvement District Advisory Board.

Section 2. Pursuant to the provisions of Section 36500 et seq. of the California Streets and Highways Code (the "Act"), the City Council declares its intent to levy an annual assessment for the parking and business improvement area known as the Elmwood Business Improvement District.

Section 3. The boundaries of the District are set forth in Exhibit A1 to the Elmwood BID Annual Report and Budget which is attached hereto and incorporated herein by reference.

Section 4. The improvements and activities proposed for the District are as described in the Report and Budget (Exhibit A) and appended hereto. Council intends that these funds be used for designated activities and improvements in the Elmwood commercial

area. Council explicitly intends that funds generated through this BID shall not be used to pay for activities routinely paid for by the City.

Section 5. The City Council intends to levy assessments on businesses located within the boundaries of the District shown Exhibit A1 and according to the business classifications and rates set forth in Exhibit A2 which is attached hereto and incorporated herein by reference.

Section 6. A public hearing shall be held before the City Council on December 2, 2025. Following the hearing the Council will consider adoption of a resolution levying an assessment as recommended by the Elmwood Business Improvement Advisory Board. At this hearing the Council will hear all interested persons for or against the levying of such an assessment.

All formal written and oral protests against the levying of the District assessment should contain the following certification: "I certify that I am the owner of the business listed below, and that the business is located or operates within the boundaries of the Elmwood Business Improvement District." Protests should also contain the following information: business name (printed), business address (printed), City Business License Tax Registration number, name of protester (printed), signature of protester, date of protest and the reason(s) the protester is against the levying of the District assessment. Protests will not be considered valid unless signed and submitted by the owner of a business located within the boundaries of the proposed District. Written protests shall be filed with the City Clerk, First Floor, City Hall, at 2180 Milvia Street, Berkeley, California, 94704, at or before 3 pm on December 2, 2025 and shall contain a description of the business sufficient to identify the business, and if the person so protesting is not listed on City records as the owner of the business, the protest shall be accompanied by written evidence that the person subscribing the protest is the owner of the business. Any protest pertaining to the regularity or sufficiency of the proceedings shall be in writing and shall clearly set forth the irregularity or defect to which the objection is made. If written protests are received from the owners of businesses in the District which will pay fifty percent (50%) or more of the assessment proposed to be levied, no further proceedings to levy the assessment shall be taken for a period of one year from the date of the finding of a majority protest by the City Council. If the majority protest is only against the furnishing of a specified type or types of improvements or activities within the District, those types of improvements or activities shall be eliminated.

Section 7. The City Clerk is directed to give notice of said public hearing by publishing the Resolution of Intention in a newspaper of general circulation.

Exhibit

A: Annual Report for the Elmwood Business Improvement District for '25 & Budget '26

A1: Map of the Elmwood BID 2026

A2: Assessment Rates 2026

**EXHIBIT A**

**Annual Report for the Elmwood Business Improvement District for 2025**

September 8, 2025

To: Members of the Berkeley City Council  
From: The Elmwood Business Improvement District Advisory Board  
Re: 2026 Elmwood BID Renewal

We respectfully request that the Elmwood Business Improvement District be renewed for the 2026 fiscal year, with the same boundary as the prior year (Exhibit A1). The assessment method and basis remain the same.

The Elmwood BID was established in November 2013 to promote, maintain and beautify the Elmwood commercial district. Revenues of roughly \$30,000 per year provide a regular, predictable source of funding for the Elmwood Business Association (EBA) activities, and an additional \$5,000 of grant funding and fundraising is also anticipated. The Elmwood BID has allowed the EBA to expand its activities into areas such as maintenance and capital improvements.

The Elmwood Business Association is continuing to be the catalyst for Elmwood Business District's ongoing vitality. Here are some highlights:

- Engaging the merchants in the expanded BID to envision how EBA can assist in supporting their businesses
- Successfully put on the Second Elmwood Music Festival on three stages, partnering with the Berkeley Public Library – Claremont Branch, local food truck vendors, and local craft artists, bringing together the community
- Bringing back the popular Wine Walk on September 13, 2025
- Officially installed the SmartSpace Program (employee parking program) after a successful pilot in collaboration with CoB Transportation Dept.
- Participation in the AC Transit EasyPass program by the Elmwood merchants
- Maintenance of year-round lighting installation on district buildings
- Website: [www.shoptheelmwood.com](http://www.shoptheelmwood.com) serves as one of the district's main marketing tools – District Events, Introducing New Businesses, and ongoing marketing updates
- Continued maintenance of Welcome to Elmwood banners as well as seasonal banners on light posts and ongoing maintenance
- Quarterly weeding and cleaning of Russell St. parking lot partnering with UC Berkeley
- Maintenance of security camera at Russell St. parking lot
- Maintaining a part-time Administrative Assistant to:
  - Engage the public on social media
  - Manage merchant communications

- Promote monthly specials among Elmwood Merchants
- Updating the website to keep it current
- Project manage events around Elmwood BID
- Sponsored the following events:
  - Spring and Fall Outdoor Movie Nights
  - Spring Elmwood Music Festival
  - Where's Waldo Events
  - Summer Merchant Social to integrate merchants from the expanded BID
  - Fall Live Music Stroll
  - Stop for Berkeley Bicycle Day participants for snacks and water
  - Craft Fair featuring local artists
  - Fall Wine Walk
  - Holiday Season Events
  - Shop Local Promotions
- Members of the board are active in other Berkeley commercial and residential neighborhoods to promote harmony and cooperation

Below is a summary of our current financial position and our proposed budget for 2026 for your review.

## 2025-2026 Actual and Projected Expenditures

### Elmwood Business Association

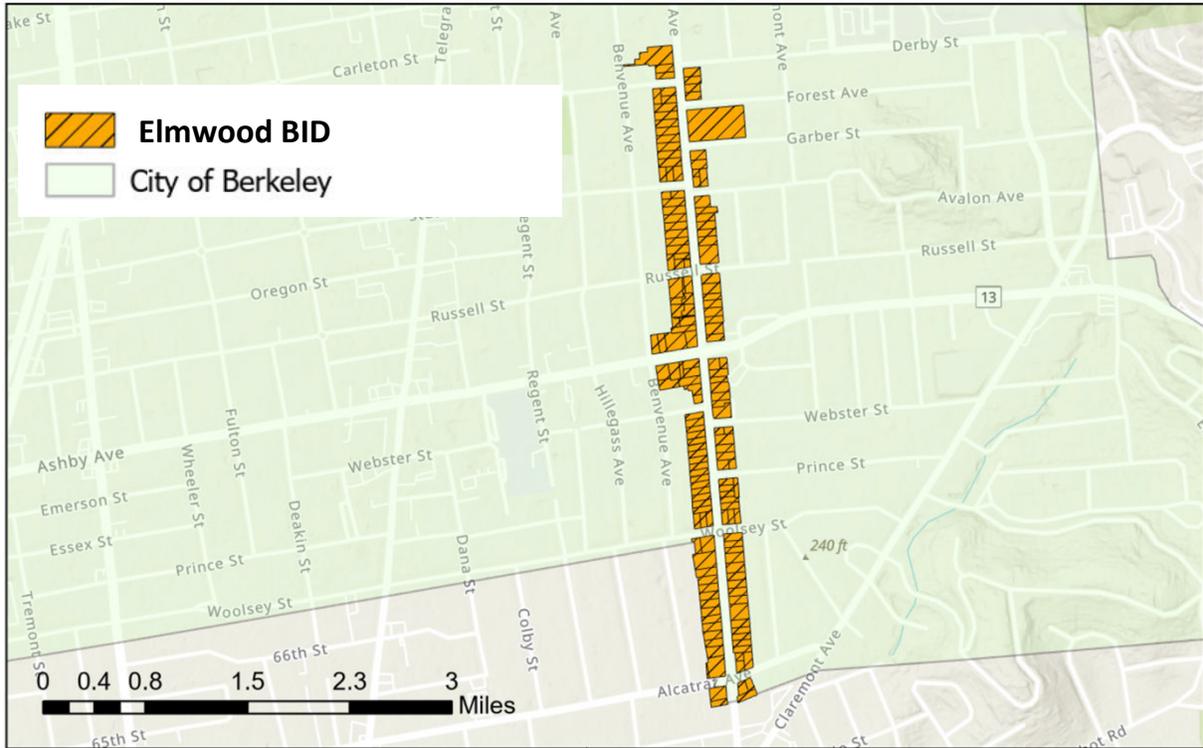
INCOME		2025 Budget	2026 Budget
<b>Operating Income</b>			
	BID Membership dues	\$ 30,000	\$ 33,000
	Other Revenue	\$ 4,495	\$ 5,500
	<b>Total Operating Income</b>	<b>\$ 34,495</b>	<b>\$ 38,500</b>
<b>Non-Operating Income</b>			
	Fees Collected from Vendors	\$ 500	\$ 1,000
	<b>Total Non-Operating Income</b>	<b>\$ 500</b>	<b>\$ 1,000</b>
<b>Total INCOME</b>		<b>\$ 34,995</b>	<b>\$ 39,500</b>
EXPENSES			
<b>Advertising &amp; Marketing</b>			
	Banner Maintenance	\$ 1,000	\$ 1,800
	Building Light Maintenance	\$ 250	\$ 250
	Spring event production	\$ 500	\$ 500
	Merchant Social - Summer	\$ 1,000	\$ 1,300
	Artisan Craft Event	\$ 300	\$ 300
	Web Hosting and marketing	\$ 1,000	\$ 1,000
	Halloween event production	\$ 600	\$ 600
	Holiday season event production (incl. tree lights)	\$ 2,500	\$ 2,500
<b>Music in the Elmwood</b>			
	Music Festival Expenses	\$ 5,000	\$ 7,000
<b>Consulting &amp; Accounting</b>			
	Square Payment System	\$ 120	\$ 120
	Accounting S/W (Xero)/Tax Filing	\$ 200	\$ 200
<b>Dues and Subscriptions</b>			
	Chamber of Commerce	\$ 350	\$ 350
<b>Insurance</b>			
	Liability for EBA	\$ 500	\$ 650
	Liability for Board members	\$ 800	\$ 900
<b>License &amp; Permits</b>			
	Taxes & Licenses	\$ 175	\$ 200
<b>Other: Office Supplies/Annual Mtg.</b>			
	Printing/copy	\$ 1,000	\$ 1,200
	Postage & Delivery (PO Box)	\$ 250	\$ 250
	Annual Mtg. Food/Beverage	\$ 1,000	\$ 1,300

<b>Repairs and Maintenance</b>			
	Gardening (Tree wells)	\$ 400	\$ 400
<b>Professional Fees</b>			
	Legal and Professional Fees	\$ 100	\$ 100
<b>Bank Fees</b>			
	Wells Fargo Bank	\$ 150	\$ 150
<b>Security</b>			
	Holiday Private Security	\$ 9,000	\$ 10,000
<b>Admin Support</b>			
	Wages	\$ 12,500	\$ 12,500
	<b>Total Operating Expenses</b>	<b>\$ 38,695</b>	<b>\$ 43,570</b>

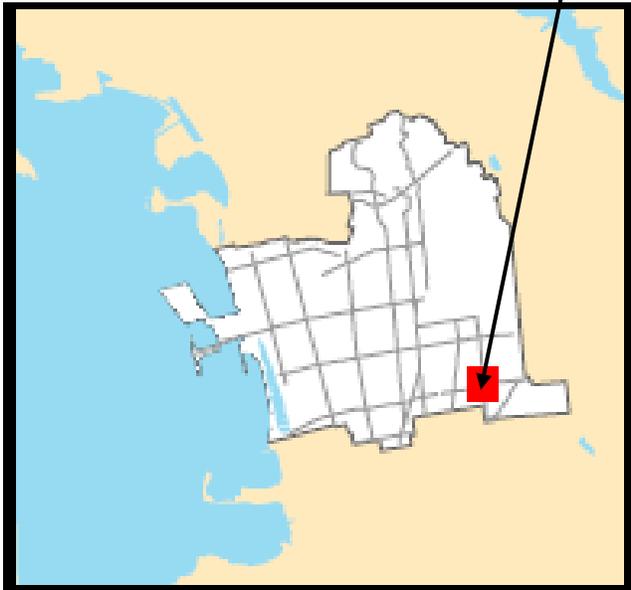
<b>Retained Earnings</b>		<b>\$ (3,700)</b>	<b>\$ (4,070)</b>
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### Exhibit A1: Elmwood Business Improvement District (BID), Map

#### Elmwood BID Boundaries



#### City of Berkeley



## Exhibit A2: Elmwood Business Improvement District, Assessment Rates

<b>Business Classifications and Assessment Rates</b>	
<b>Classifications</b>	<b>Annual Rates</b>
Retail including jewelers & groceries but not restaurants (Tax Codes R, M and G but without NAICS 722, Food Services & Drinking Places)	
• Gross receipts under \$350,000	\$250
• Gross receipts \$350,000--\$999,000	\$350
• Gross receipts \$1,000,000	\$500
Restaurants, including all businesses that prepare and serve food at the request of customers (NAICS 722)	\$500
Professionals including offices of real estate brokers (Tax Code P)	
• Gross receipts under \$100,000	\$300
• Gross receipts over \$100,000	\$400
Entertainment and Recreation (Tax Code E)	\$450
Business, Personal and Repair Services (Tax Code B) except Hair, Nail and Skin Care Services (NAICS 81211)	\$200
Hair, Nail and Skin Care Services (NAICS 81211)	\$200
Parking lot operators	\$2,000
Financial Institutions	\$2,500

Any business that is classified as a nonprofit (Tax Code N) for business licenses purposes, shall nevertheless pay the assessment at the rate that corresponds to its North American Standard Industrial Classification if it is engaged in the sale of products or services. Any new business established within the District shall not be required to pay an assessment on application for its business license but only on renewal at the end of the year it was initiated. (Ord. 7317-NS § 3 (part), 2013)