Berkeley Civic Center

Design Concept City Council Meeting

July 25, 2023

SIEGEL & STRAIN Architects Gehlecb



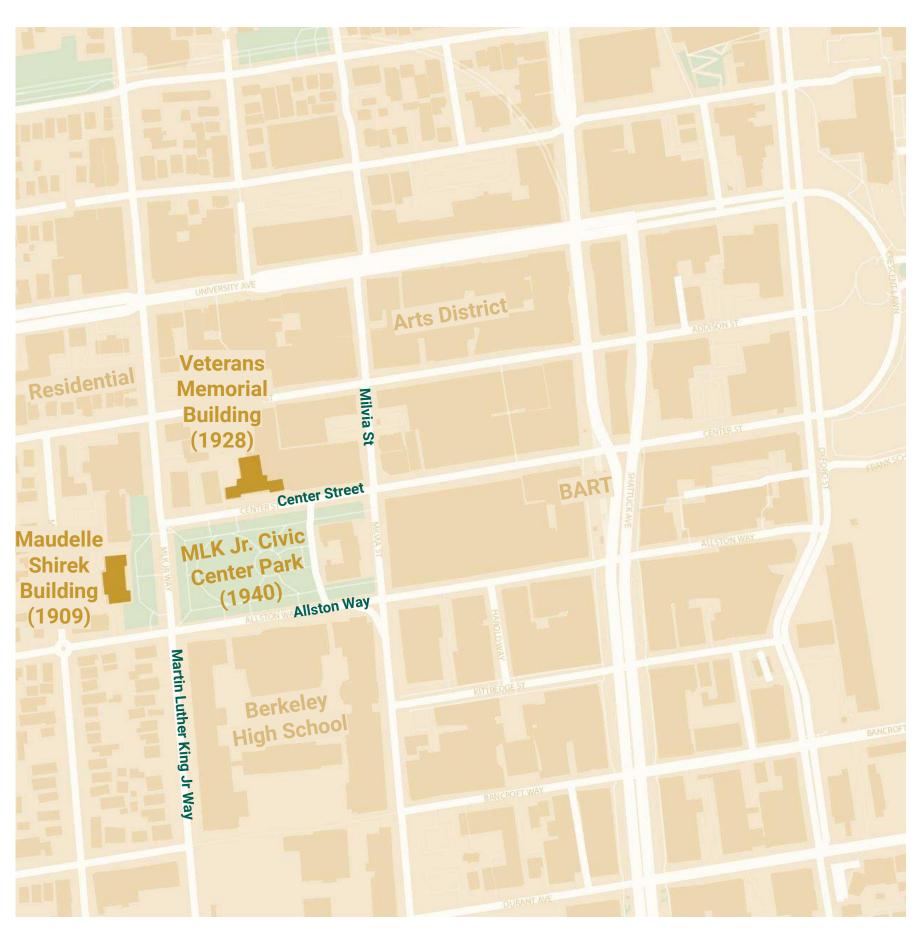
Civic Center Planning Area

→ Martin Luther King Jr. Civic Center Park

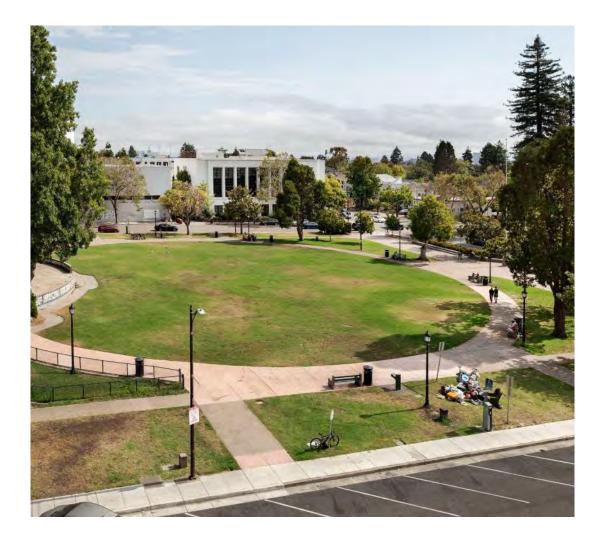
→ Surrounding Streets

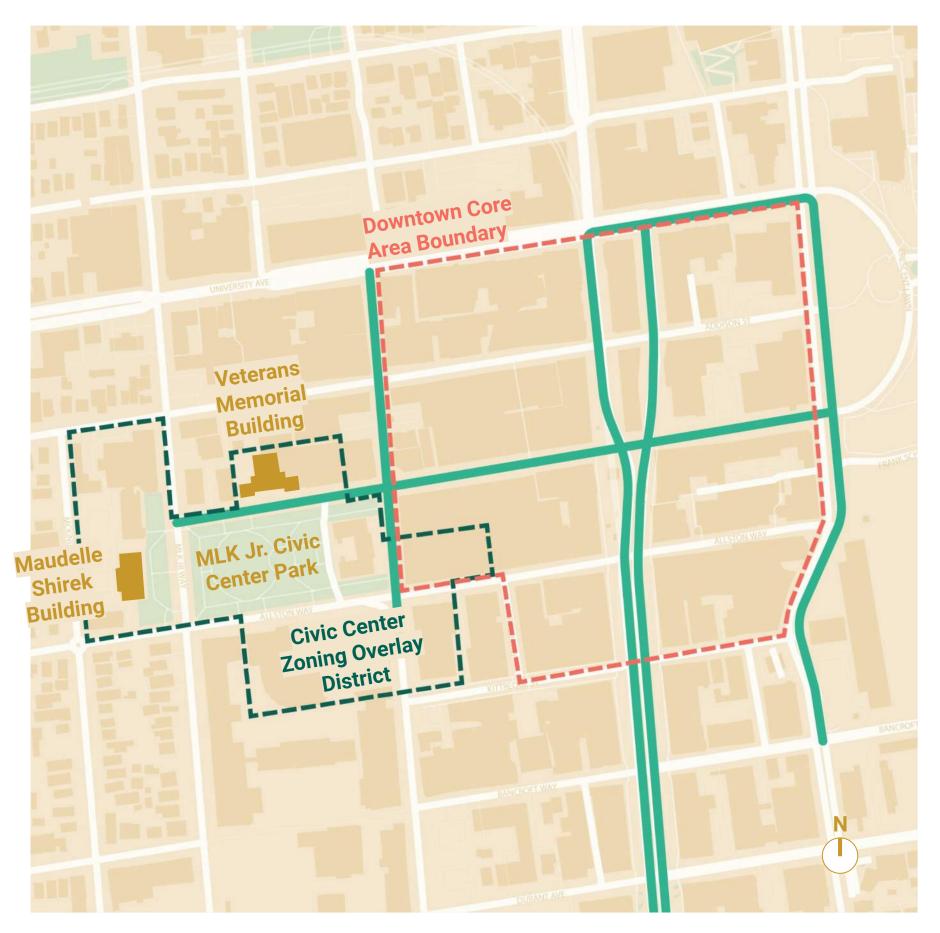
MLK Jr. Way Center Street Allston Way

- → Maudelle Shirek Building
- → Veterans Memorial Building



Downtown Berkeley & the Civic Center



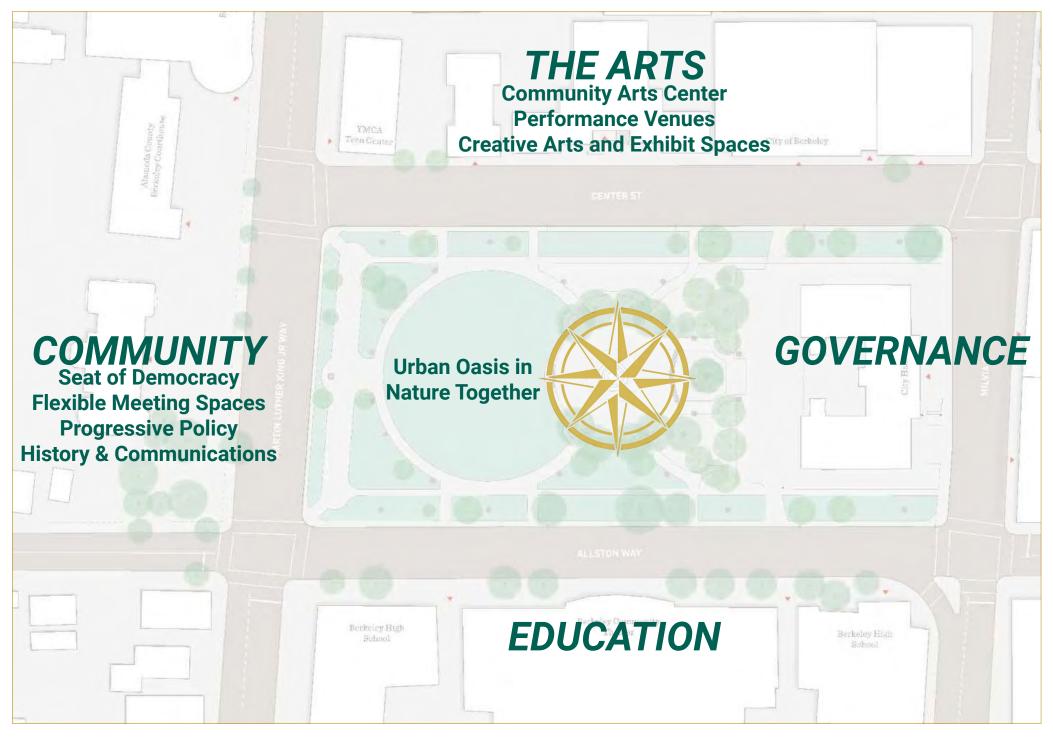


A Vision for Berkeley's Civic Center

Civic Center will be <u>the heart of Berkeley's</u> <u>community</u>. Civic Center will be the <u>prime</u> <u>space for civic life, culture, and the arts</u>.

It will reflect the city's diverse identities, celebrating its history and contributing to shaping its future.

A place of shared resources and a platform for free expression accessible to all, the Civic Center aims to <u>manifest the</u> <u>City's values</u>, advance social justice, and demonstrate the power of true public space.



From Berkeley Civic Center Vision & Implementation Plan dated July 10, 2020 and adopted by Berkeley City Council on September 22, 2020

Design Concept

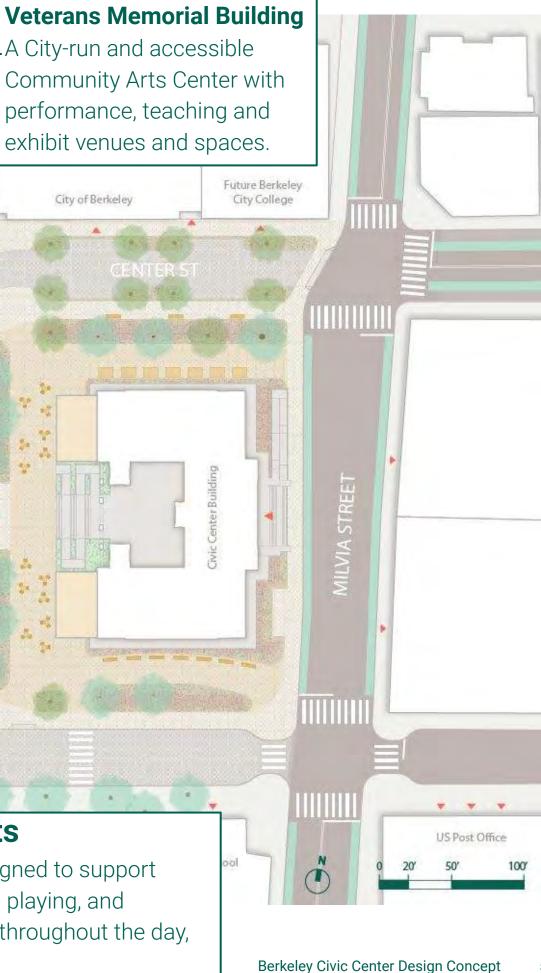
Maudelle Shirek Building

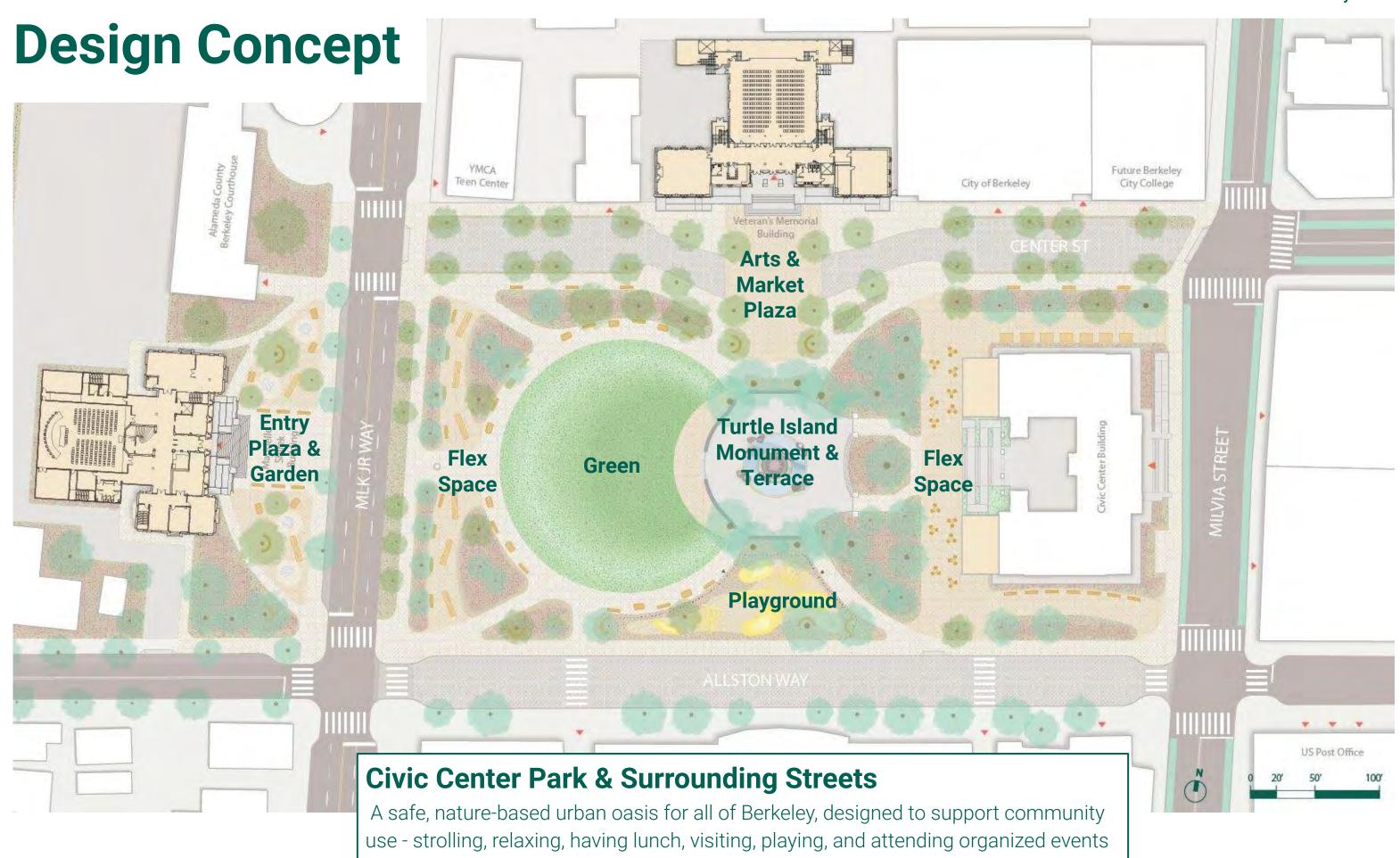
The seat of Berkeley's democracy with flexible meeting spaces, supportive vision-aligned city services, and educational uses.



A City-run and accessible Community Arts Center with performance, teaching and exhibit venues and spaces. YMCA Teen Center City of Berkeley mm The second s **Civic Center Park & Surrounding Streets**

A safe, nature-based urban oasis for all of Berkeley, designed to support community use - strolling, relaxing, having lunch, visiting, playing, and attending organized events and impromptu gatherings - throughout the day, evening and weekend.





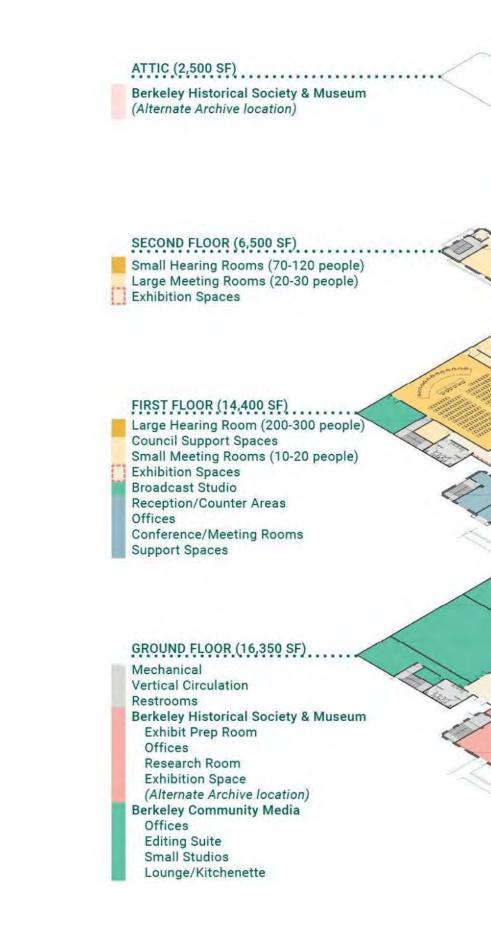
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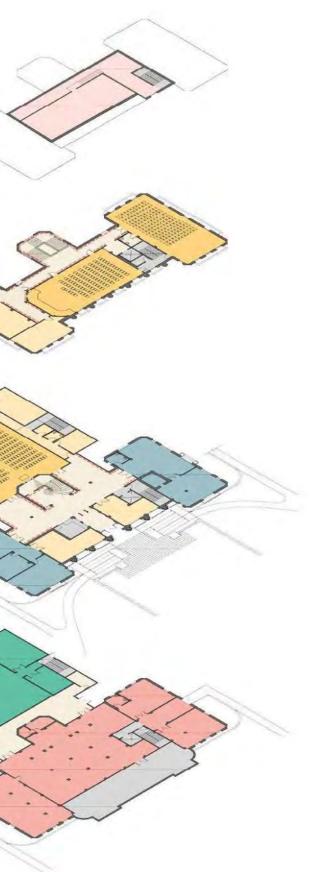
Design Concept

Maudelle Shirek Building

Seat of Berkeley's democracy with flexible meeting spaces and supportive and vision-aligned city services and educational uses.







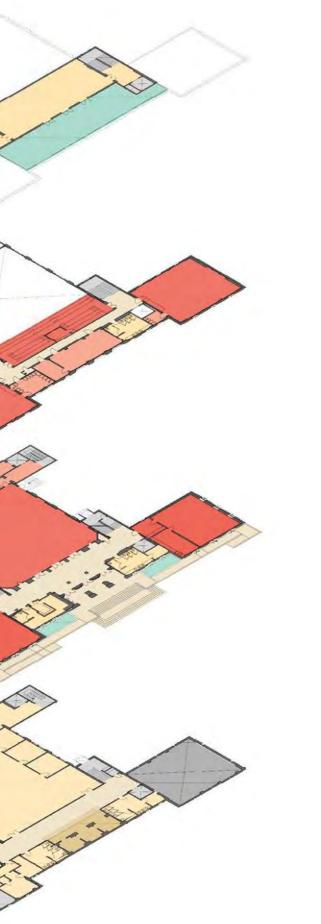
Design Concept

Veterans Memorial Building

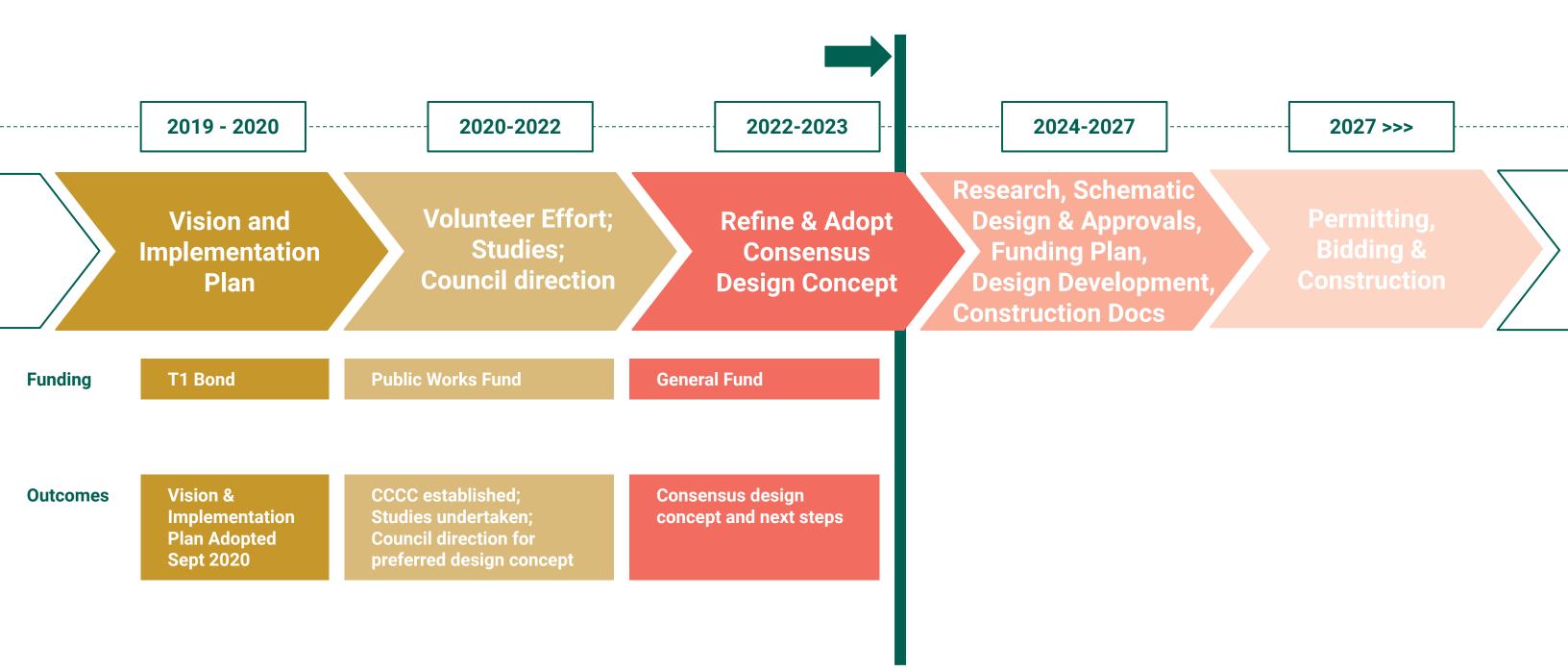
A Community Arts Center, run by the city, with performance venues, teaching and exhibit space, accessible by all in the community.

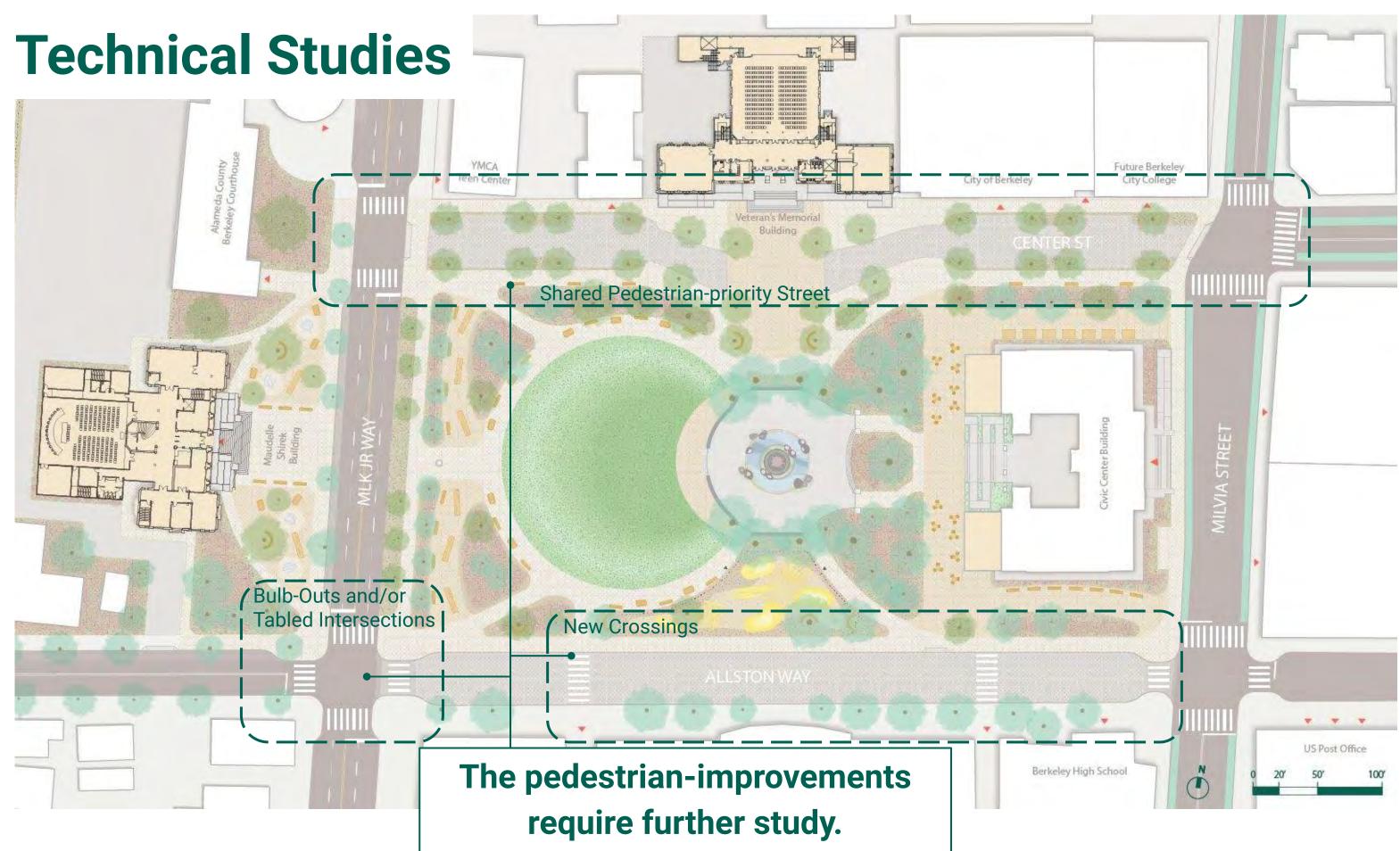


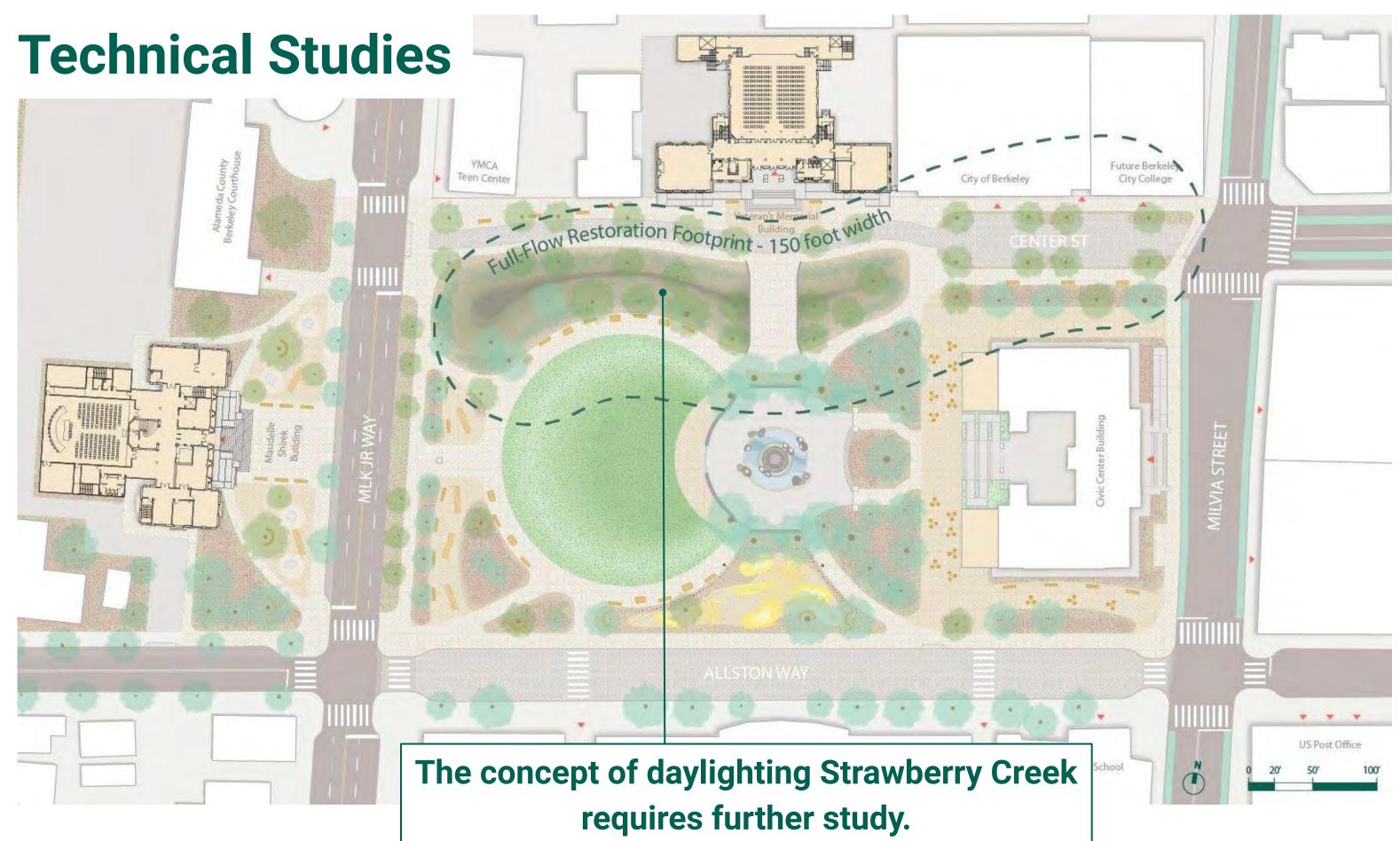
ROOFTOP (4,000 SF) **Event Space** Rooftop Terrace SECOND FLOOR (6,400 SF) Storage Space Restrooms **Dressing Rooms** Learning Lab/ Artist Workspace Small Performance/ Practice Balcony Seating FIRST FLOOR (11,300 SF) Box Office/Administration Restrooms Loading Dock Main Lobby Auditorium Gallery/ Visual Arts Rooms Stage Backstage BASEMENT (10,300 SF) Storage **Dressing Rooms** Stage/Scenery Shop Restrooms Lower Lobby Commercial Kitchen Mechanical/Crawl Space



Overall Project Schedule







Preliminary Cost Ranges

Construction Costs

Preliminary construction cost ranges provided in this report are based on the March 2023 Draft Berkeley Civic Center Design Concept Report, the 2021 Civic Center Buildings Study by Tipping Structural Engineers, and guidance from the City of Berkeley Public Works Department. See Appendix A for a full list of exclusions.

	Low (x \$1,000)	High (x \$1,000)
Maudelle Shirek Building - 27,500 GSF Existing + 15,000 GSF Addition	\$ 51,200	\$ 62,600
Seismic Retrofit - Damage Control+ to near Immediate Occupancy	\$ 13,400	\$ 16,400
Envelope & Systems (Electrification, Accessibility, upgrades, finishes)	\$ 15,500	\$ 18,900
Two-story addition on West side	\$ 19,000	\$ 23,200
PVs at new addition, panels & infrastructure	\$ 600	\$ 800
Site Improvement & Utilities	\$ 2,700	\$ 3,300
Veterans Memorial Building - 28,000 GSF Existing + 5,950 GSF Addition	\$ 26,300	\$ 36,900
Seismic Retrofit - Building Performance Objective for New Buildings	\$ 6,300	\$ 7,700
Envelope & Systems (Electrification, Accessibility, upgrades, finishes)	\$ 15,800	\$ 19,400
New Addition at Stage	\$ 2,900	\$ 3,500
Roof Terrace (in high range only)	(excluded)	\$ 4,600
PVs at new addition, panels & infrastructure	\$ 500	\$ 700
Site Improvement & Utilities	\$ 800	\$ 1,000
Martin Luther King Jr. Civic Center Park & Streets	\$ 16,470	\$ 20,130
Paths/paving, planting/irrigation, new trees/tree protection, utilities	\$ 14,670	\$ 17,930
Site Improvements to 2180 Milvia entry, VMB entry, restrooms	\$ 1,800	\$ 2,200
ESTIMATED CONSTRUCTION COSTS	\$ 93,970	\$119,630
+ Construction Contingency (10%)	\$ 9,783	\$ 11,957
TOTAL ESTIMATED CONSTRUCTION COSTS	\$103,753	\$131,587
DRAFT ESTIMATED CONSTRUCTION COSTS	\$101,000	\$129,000

Other City Costs

Leading up to and during construction, the City will incur costs related to technical studies, existing conditions, design, planning approvals, permitting and management, to name a few. These costs will be further refined in future efforts as more is defined about review process, design requirements and parameters, funding and financing, and timeline.

Other City Costs lestimated at 20% of construction TOTAL ESTIMATED CONSTRUCTION COSTS + OT

Operations & Maintenance Costs

Utilizing the 2023 annual Operations & Maintenance budget from the 1947 Center Street building, a \$/SF annual cost was determined for O&M at the common and occupied spaces in city-owned buildings. That was applied to the areas of the Maudelle Shirek and Veterans Memorial Building to arrive at the following annual Operations & Maintenance budgets:

\$1,2
\$1,10
\$ (
\$1,0
41,0
\$1,0

July 2023

HER CITY COSTS		\$157,892	
on costs)	\$ 21,523	\$ 26,305	
	Low (x \$1,000)	High (x \$1,000)	

234,389

67.936 66,453

069,860

12,900 56,690

Funding Strategies

With an approved design concept, this project would move into its next phase of additional recommended studies, environmental reviews, and initiating specific design projects. This work is estimated to cost ~\$10 million and take 2-3 years.

A variety of funding sources could contribute to the City's approach to funding. The first approach would involve many different sources of funding all leading to one large project, phased in over the course of years. The following funding sources might contribute to the project:

 Congressionally Directed Spending Requests (aka earmarks). These are typically in the range of \$750,000-\$1.5 million. The City has submitted a request to our federal legislators for this project and should learn in the fall whether the earmark is successful. If so, funding would commence in calendar year 2024. There is no match requirement.

- Federal Infrastructure Funding. staff and consultants have not yet been able to find a category within the current funding stream that is a strong fit for this project, but that may change as future opportunities arise. Grant match requirements vary.
- FEMA/Cal OES Hazard Mitigation Grants. These grants require a cost/ benefit calculation that makes the BPON+ standard more likely to qualify for a grant. For that reason, the Veteran's Building is more likely to benefit. Grants require a 25% match.
- Sustainability/Resiliency Grants: the state and federal government offer grants that might help fund the electric conversion, green infrastructure, permeable paving, etc. Grant match requirements vary.
- Urban Greening Grant/Coastal Conservancy Grant: these grants may fund a feasibility study of daylighting the creek. Grant match requirements vary.

- City Funding. The City's General Fund, a future tax measure, or Certificate of Participation could contribute to the project. In addition, traffic safety and stormwater elements of the project might get contributions from Measure BB, Gas Tax, and/or the City's Storm Fund.
- Foundations and/or Private Individuals. Given the Civic Center's history and importance, private foundations and individuals might be a component to the overall funding strategy.
- Bonding Capacity/Debt Service

 Using early construction costs estimates, and the general fund as collateral, assuming the Maudelle Shirek Building has a project cost of ~\$54M, the annual debt service would be ~\$3,900,000/year (30 year amortization). A ~\$71M project cost would have debt service of ~\$4,900,000/year. For the Veterans Memorial Building, a project cost of ~\$34M would have annual debt

service of ~\$2,400,000 and a project cost of ~\$41M would have annual debt service of ~\$2,900,000. There would be a reduction in annual debt service of approximately \$50,000/year if both projects were financed together.

An alternative, more opportunistic approach would be to identify specific project components that would be good fits for available grants, and when successful in gaining grants, move those elements forward, e.g., the project's raised sidewalks and bulbouts. This approach would likely take more time, involve more project cost overall (less efficiencies of scale), but might be more realistic.

Regardless, this project will be significantly more attractive for funding with an adopted design concept. Recognizing that strong plans need funding, and funding is attracted to strong plans, and staff are excited to work with City Council on moving this project forward.

A Design Concept for Berkeley's Civic Center



Bay Area Book Festival - May 7, 2023, Berkeley Civic Center

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City of Berkeley | Siegel & Strain Architects + Gehl + ECB

Civic Certific Center Center Design Concept Report

Berkeley's

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