

# **Projections of Future Liabilities**

March 19, 2019



### **Objective**

- Comply with Resolution No. 65,7480-N.S.
- Provide an overview of the City's long-term expenditure obligations
- Review the City's current and projected financial condition
- Provide a long-term forecast for both expenditures and revenues



#### **Discussion Overview**

- Four key areas:
  - 1. Employee and Retiree Benefit Costs
  - 2. Current City Obligations (GO Bonds, COPs, etc)
  - 3. Capital Assets and Infrastructure
  - 4. General Fund Revenue and Expenditure Projections



### **Report Contributors**

- > Finance
- > Public Works
- > Parks, Recreation, and Waterfront
- > Information Technology
- > Human Resources

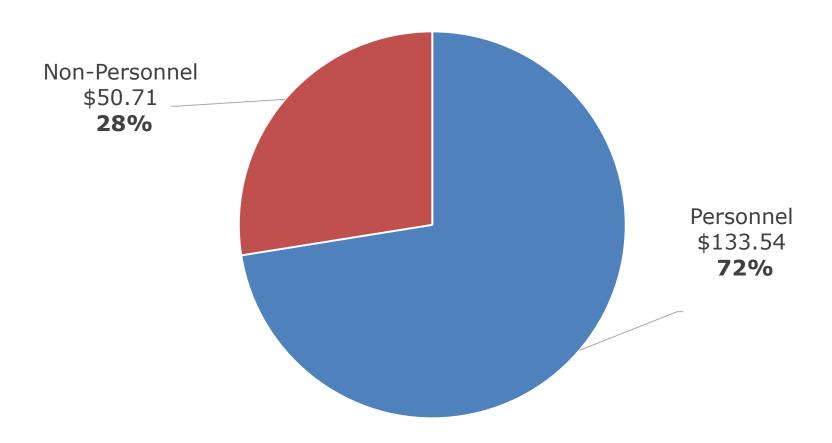




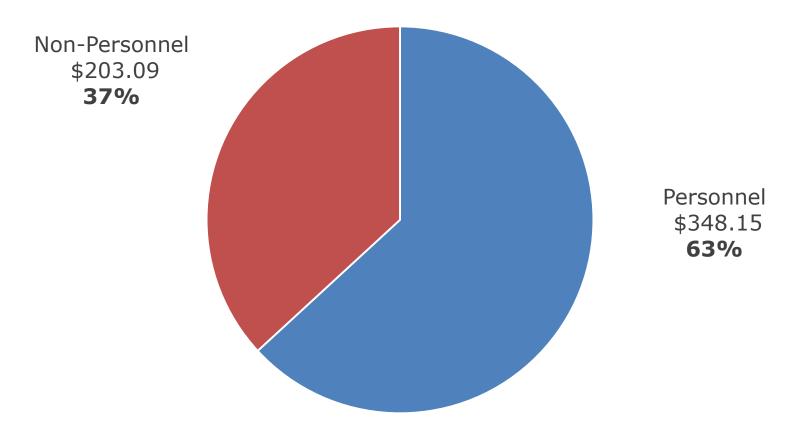
# **Employee and Retiree Benefit Costs**



#### General Fund FY 2019 Adopted Budget = \$184.25M 72% Personnel



# All Funds FY 2019 Adopted Budget = \$551.24 63% Personnel



### **PERS Employer Rates**

|               | CalPERS<br>Actuals<br>FY 2019 | CalPERS<br>Actuals<br>FY 2020 | CalPERS Projections FY 2021 | CalPERS Projections FY 2022 |
|---------------|-------------------------------|-------------------------------|-----------------------------|-----------------------------|
| Police        | 60.8%                         | 66.6%                         | 70.7%                       | 73.6%                       |
| Fire          | 44.0%                         | 48.2%                         | 51.2%                       | 54.0%                       |
| Miscellaneous | 30.5%                         | 32.5%                         | 34.7%                       | 36.4%                       |

#### PERS Payment Projections, 10 years

Future Payments to California Public Employees' Retirement System All Plans and All Funds Zero

COLA By Plan

(dollars in millions)

|        | FY19<br>Adopted<br>Budget | FY20     | FY21     | FY22     | FY23            | FY24     | FY25     | FY26     | FY27     | FY28     | FY29     |
|--------|---------------------------|----------|----------|----------|-----------------|----------|----------|----------|----------|----------|----------|
| Misc.  | \$ 29.96                  | \$ 33.67 | \$ 36.55 | \$ 41.83 | \$ 43.30        | \$ 43.86 | \$ 44.54 | \$ 46.13 | \$ 47.14 | \$ 48.50 | \$ 47.60 |
| Police | 14.57                     | 16.27    | 17.60    | 18.58    | 19.16           | 19.43    | 19.69    | 20.12    | 20.32    | 20.52    | 20.65    |
| Fire   | 7.33                      | 8.78     | 9.46     | 9.55     | 9.90            | 10.02    | 10.18    | 10.37    | 10.65    | 10.84    | 10.89    |
| Total  | \$ 51.86                  | \$ 58.72 | \$ 63.61 | \$ 69.95 | \$ <b>72.35</b> | \$ 73.32 | \$ 74.41 | \$ 76.61 | \$ 78.11 | \$ 79.86 | \$ 79.13 |



## CalPERS Funded Status as of June 30, 2017

| (dollars in millions) |    |                                   |        |        |                          |  |  |  |  |  |  |
|-----------------------|----|-----------------------------------|--------|--------|--------------------------|--|--|--|--|--|--|
| Plan                  | Es | ctuarial<br>stimated<br>.iability | Plan / | Assets | % Funded<br>Market Value |  |  |  |  |  |  |
| Miscellaneous         | \$ | 969.5                             | \$     | 694.6  | 71.6%                    |  |  |  |  |  |  |
| Police                | \$ | 399.2                             | \$     | 244.3  | 61.2%                    |  |  |  |  |  |  |
| Fire                  | \$ | 262.4                             | \$     | 188.5  | 71.8%                    |  |  |  |  |  |  |

### **CalPERS - Council Action**

- Directed staff to establish an IRS Section 115 Pension Trust Fund to be used to help pre-fund pension obligations
- Allocated an additional \$4 million in November 2018 to fund the new IRS Section 115 Pension Trust Fund
- Prefunded the unfunded liability portion of the FY 2019 CalPERS pension resulting in savings totaling \$1.1 million

## Actuarially Determined Contribution vs. Pay As You Go

- > Actuarially Determined Contribution (ADC)
  - Recommended contribution
- > Pay As You Go
  - Only pay current benefit expenses

### CalPERS and Other Post Employment Benefits (dollars in millions)

| Plan                           | Valuation<br>Date | Actuarial Estimated Liabilities | Plan<br>Assets | ADC      | Actual<br>Contribution | Funding Target* | Net<br>Pension<br>Liability | %<br>Funded |
|--------------------------------|-------------------|---------------------------------|----------------|----------|------------------------|-----------------|-----------------------------|-------------|
| Dalica Employee                |                   |                                 |                |          |                        |                 |                             |             |
| Police Employee Retiree Income |                   |                                 |                |          |                        |                 |                             |             |
| Benefit Plan (closed)          | 6/30/2018         | \$ 73.00                        | \$ 6.35        | \$ -     | \$ 1.86                | 2               | \$ 66.65                    | 8.7%        |
| Police Employees               | , ,               |                                 | •              |          |                        |                 | ·                           |             |
| Retiree Health                 |                   |                                 |                |          |                        |                 |                             |             |
| Premium Assistance             |                   |                                 |                |          |                        |                 |                             |             |
| Plan (new)                     | 6/30/2018         | \$ 43.46                        | \$ 1.80        | \$ 4.93  | \$ .30                 | 2               | \$ 41.66                    | 4.1%        |
| Fire Employees                 |                   |                                 |                |          |                        |                 |                             |             |
| Retiree Health Plan            | 6/30/2018         | \$ 27.50                        | \$ 10.20       | \$ 2.16  | \$ .74                 | 1               | \$ 17.30                    | 37.1%       |
| Retiree Health                 | , ,               |                                 | ·              |          |                        |                 |                             |             |
| Premium Assistance             |                   |                                 |                |          |                        |                 |                             |             |
| Plans (Non-Safety              |                   |                                 |                |          |                        |                 |                             |             |
| Members)                       | 6/30/2018         | \$ 59.39                        | \$ 25.17       | \$ 4.73  | \$ 2.00                | 1               | \$ 34.22                    | 42.4%       |
|                                |                   |                                 |                |          |                        |                 |                             |             |
|                                |                   |                                 |                |          |                        |                 |                             |             |
| Safety Members Pension Fund    | 6/30/2018         | \$ 2.49                         | \$ 0.97        | \$ -     | \$ .45                 | 2               | \$ 1.52                     | 38.9%       |
| rension runu                   | 0/30/2018         | <u> ۲.49</u>                    | 0.97 کا        | <u> </u> | 45. د ا                |                 | اب 1.52                     | 36.9%       |

<sup>• 1 –</sup> percentage of payroll

<sup>• 2 –</sup> pay as you go

# Citywide Total Personnel Costs and Fringe Rate Over Time with Zero COLAS (dollars in millions)

| Zero COLA                   | FY19<br>Adopted<br>Budgeted | FY20     | FY21     | FY22     | FY23     | FY24     | FY25     | FY26     | FY27     | FY28     | FY29     |
|-----------------------------|-----------------------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| Total<br>Salary             | \$ 158.3                    | \$ 169.0 | \$ 169.0 | \$ 169.0 | \$ 169.0 | \$ 169.0 | \$ 169.0 | \$ 169.0 | \$ 169.0 | \$ 169.0 | \$ 169.0 |
| Total Benefits              | \$ 107.5                    | \$ 115.6 | \$ 123.5 | \$ 135.0 | \$ 142.2 | \$ 148.5 | \$ 155.5 | \$ 164.3 | \$ 173.0 | \$ 182.7 | \$ 190.8 |
| Fringe Rate                 | 68%                         | 68%      | 73%      | 80%      | 84%      | 88%      | 92%      | 97%      | 102%     | 108%     | 113%     |
| Total<br>Personnel<br>Costs | \$ 265.9                    | \$ 284.6 | \$ 292.6 | \$ 304.0 | \$ 311.3 | \$ 317.6 | \$ 324.6 | \$ 333.3 | \$ 342.0 | \$ 351.7 | \$ 359.8 |



### **Current City Debt Obligations**

### **Current City Debt Obligations**

| Bond                 | Authorization | Authorization | Outstanding   | Final           | FY 2019 Bond |
|----------------------|---------------|---------------|---------------|-----------------|--------------|
| <u>Authorization</u> | <u>Year</u>   | <u>Amount</u> | <u>Amount</u> | <u>Maturity</u> | Tax Rate     |
|                      |               |               |               |                 |              |
| Measure FF           | 2008          | \$26,000,000  | \$22,435,000  | 2040            | 0.0085%      |
| Measure M            | 2015          | 30,000,000    | 28,820,000    | 2045            | 0.0090%      |
| Measure T1           | 2016          | 100,000,000   | 35,000,000    | 2047            | 0.0127%      |
| 2015 GO              | 2015          | 36,680,000    | 31,265,000    | 2038            | 0.0205%      |
| Refunding            |               |               |               |                 |              |
| Bonds                |               |               |               |                 |              |
| (Refunding           |               |               |               |                 |              |
| Measure G, S, I)     |               |               |               |                 |              |
| TOTAL                |               | \$192,680,000 | \$117,520,000 |                 | 0.0507%      |



# Capital Assets and Infrastructure

## Parks, Waterfront, Pools, and Camps

#### Current Unfunded Need - \$181.5M

**Unfunded Needs in Parks, Waterfront, Pools & Camps Facilities and Infrastructure** 

| Needed Improvements       | Cost Estimate |
|---------------------------|---------------|
| Resident Camps            | \$3,355,000   |
| Waterfront                | \$109,987,000 |
| Pools                     | \$7,050,000   |
| Park Buildings/Facilities | \$6,981,800   |
| Parks (General)           | \$9,900,000   |
| Parks (Specific)          | \$36,962,000  |
| Park Restrooms            | \$7,300,000   |
| Total                     | \$181,535,800 |

#### **Public Works**

- Public Buildings \$85.1M
- > Street & Roads \$170M
- > Sidewalks \$7M
- > Sewer \$190M
- > Storm Drains \$241M
- Traffic Signals -\$7.4M

#### **Information Technology**

- Unfunded need \$550,000
  - Replacement of Data Backup System
  - Geographical Systems Master Address database

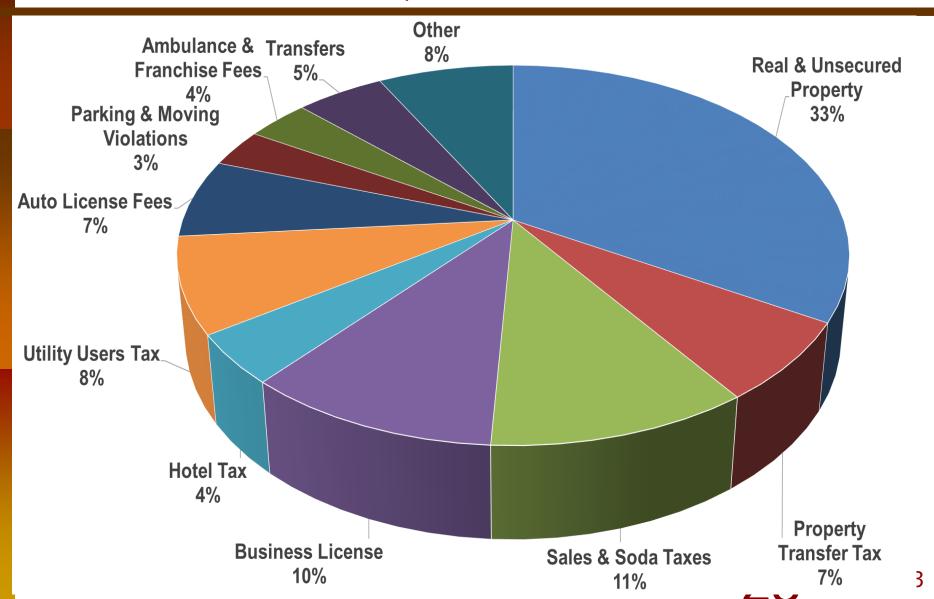


#### **General Fund Revenues**

## General Fund Revenue Projections (dollars in millions)

|             | General Fund Revenues Projections |           |          |           |           |          |           |          |           |          |          |  |  |
|-------------|-----------------------------------|-----------|----------|-----------|-----------|----------|-----------|----------|-----------|----------|----------|--|--|
|             | FY19<br>Adopted<br>Budget         | FY20      | FY21     | FY22      | FY23      | FY24     | FY25      | FY26     | FY27      | FY28     | FY29     |  |  |
| GF Revenues |                                   |           |          |           |           |          |           |          |           |          |          |  |  |
| Baseline    | \$ 184.76                         | \$ 193.72 | \$197.94 | \$ 201.53 | \$ 205.21 | \$209.00 | \$ 212.93 | \$216.97 | \$ 220.51 | \$224.17 | \$228.59 |  |  |

FY 2019
General Fund Revenue by Type
\$184.7M



# General Fund Revenues v.s. Expenditures Demonstrative Comparison (dollars in millions)

|               | General Fund Revenues v.s. Expenditures - Demonstrative Comparison |           |          |           |           |           |           |           |           |           |           |  |  |
|---------------|--|-----------|----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|--|--|
|               | FY19<br>Adopted<br>Budget  | FY20      | FY21     | FY22      | FY23      | FY24      | FY25      | FY26      | FY27      | FY28      | FY29      |  |  |
| GF Revenues   |  |           |          |           |           |           |           |           |           |           |           |  |  |
| Baseline      | \$ 184.76  | \$ 193.72 | \$197.94 | \$ 201.53 | \$ 205.21 | \$209.00  | \$ 212.93 | \$216.97  | \$ 220.51 | \$ 224.17 | \$ 228.59 |  |  |
| GF            |  |           |          |           |           |           |           |           |           |           |           |  |  |
| Expenditures  |  |           |          |           |           |           |           |           |           |           |           |  |  |
| - Zero COLA   | \$ 184.25  | \$ 190.90 | \$194.52 | \$ 200.83 | \$ 205.77 | \$210.52  | \$ 215.27 | \$ 220.82 | \$ 226.39 | \$ 232.38 | \$ 237.97 |  |  |
| Surplus/(Defi |  |           |          |           |           |           |           |           |           |           |           |  |  |
| cit)          | \$ 0.51  | \$ 2.82   | \$ 3.42  | \$ 0.70   | \$ (0.56) | \$ (1.52) | \$ (2.34) | \$ (3.85) | \$ (5.88) | \$ (8.21) | \$ (9.38) |  |  |



### **Discussion**