PARKS, RECREATION, AND WATERFRONT COMMISSION

Regular Meeting
Wednesday, December 14, 2022, 7:00 P.M.

PUBLIC ADVISORY: THIS MEETING WILL BE CONDUCTED EXCLUSIVELY THROUGH ZOOM VIDEOCONFERENCE AND TELECONFERENCE

- To access the meeting remotely: Join from a PC, Mac, iPad, iPhone, or Android device, join the meeting at the following public URL: https://us06web.zoom.us/j/89264197181
- If you do not wish for your name to appear on the screen, then use the drop-down menu and click on "rename" to rename yourself to be anonymous. To request to speak, use the "raise hand" icon by rolling over the bottom of the screen.
- To join by phone: Dial US: +1-669-900-6833,,89264197181#
- If you wish to comment during the public comment portion of the agenda, press *9 to raise your hand.
- Once recognized by the chair, press *6 to unmute your phone. Note: Your phone number will appear on the videoconference screen.

Agenda
The Commissions may discuss any items listed on the agenda, but may take action only on items identified as Action.

1. Call to Order (Chair).
2. Roll Call (Secretary).
3. Action: Approval of Agenda (Chair).
4. Action: Approval of Minutes for November 9, 2022 (Chair).*
5. Public Comment.
6. Chair's Report.
7. Director's Report (Ferris): Divisions: Recreation; Parks; Waterfront; Capital; Budget.
8. Action: PRW Commission Meeting Schedule 2023 (chair).*
10. Discussion: Potential Parks Tax Increase for parks and landscaping at the Waterfront (Wozniak).
11. Discussion: Update on $15 million state allocation for Waterfront projects (Ferris).*
12. Discussion: Update on Santa Fe Railroad Park Project (Ferris).
13. Information: Recent Council Reports. *
14. Future Agenda Items: Workplan 2023; Parks Development Fee; Citywide Accessibility Plan; BMASP Update.
15. Communications. Turtle Island Project letter, CCCC (John Caner).*

* document is attached to agenda packet and on the commission website.
** document will be provided at the meeting.
ADA Disclaimer: This meeting is being held in a wheelchair accessible location. To request disability-related accommodations to participate in the meeting, including auxiliary aids or services, please contact the Disability Services specialist at 981-6418 (V) or 981-6347 (TDD) at least three business days before the meeting date. Please refrain from wearing scented products to this meeting.

SB343 Disclaimer: Any writings or documents provided to a majority of the Commission regarding any item on this agenda will be made available for public inspection at Parks Recreation & Waterfront Department Office at 2180 Milvia Street, Berkeley, CA.

Communications Disclaimer: Communications to Berkeley boards, commissions or committees are public record and will become part of the City’s electronic records, which are accessible through the City’s website. Please note: e-mail addresses, names, addresses, and other contact information are not required, but if included in any communication to a City board, commission or committee, will become part of the public record. All communications to the Commission should be received at least 10 days before the meeting date. If you do not want your e-mail address or any other contact information to be made public, you may deliver communications via U.S. Postal Service or in person to the secretary of the relevant board, commission or committee. If you do not want your contact information included in the public record, please do not include that information in your communication. Please contact the secretary to the commission or committee for further information.

Commission Information: The agenda packets for the Parks and Recreation Commission and the Waterfront Commission are available for review at www.cityofberkeley.info/commissions; the Berkeley Main Library and the Parks Recreation & Waterfront Department Office at 2180 Milvia Street –3rd Floor, during their normal business hours. If you have questions, call Commission Secretary, Roger Miller at 981-6704 at 2180 Milvia Street, Berkeley, CA 94704 or by email at rmiller@cityofberkeley.info.

MISSION STATEMENT – PARKS AND WATERFRONT: Reviews and advises the City Council on issues related to all City/public parks, open space, greenery, pools, programs, recreation centers, the Waterfront, and resident camps: their physical conditions, policies, projects, programs, planning efforts, activities, and funding; early childhood education programs; and animal care issues in parks.

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Current Subcommittees: none
# 2022 Commission Meeting Dates

Name of Commission:  
Parks, Recreation, and Waterfront Commission

Commission Secretary:  
Roger Miller

Location:  
Frances Albrier Community Center, 2800 Park St

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Agenda Item 4. Minutes

PARKS AND WATERFRONT COMMISSION
Regular Meeting
Wednesday, November 9, 2022, 7:00 P.M., Zoom Meeting

Minutes – Draft
The Commissions may discuss any items listed on the agenda, but may take action only on items identified as Action.

1. Call to Order (Chair): 7:00pm.
2. Roll Call (Secretary). Present: Birnbach; Cox; Diehm; Kawczynska; Sroudom; Wozniak; Absent: Capitelli; Floyd; Humbert.
3. Action: Approval of Agenda (Chair). (M/S/C: Kawczynska/Cox/U): Ayes: Birnbach; Cox; Diehm; Kawczynska; Sroudom; Wozniak; Noes: None; Absent: Capitelli; Floyd; Humbert.
4. Action: Approval of Minutes for October 12, 2022 (Chair).* (M/S/C: Cox; Wozniak/U): Ayes: Birnbach; Cox; Diehm; Sroudom; Wozniak; Noes: None; Abstain: Kawczynska; Absent: Capitelli; Floyd; Humbert.
5. Public Comment. a) Kelly Hammargren, live transcription; b) Odin Zackman, Bancroft garden; c) Tetsu Tokanaga, Skate Park.
6. Chair’s Report. Upcoming Open House for the Civic Center Open House at the Main Public Library, Mystery Reading Room, 2nd floor, 11/16/2022, 5-7pm.
7. Director’s Report (Ferris): Divisions: Recreation; Parks; Waterfront; Capital; Budget. Update was provided. Public Comment: a) Camille Antinori, list of Waterfront projects; b) Kelly Hammargren, native trees; d) Cathy Fogel, native trees, Waterfront projects.
8. Discussion: Update on Civic Arts Commission (Cox). Update was provided.
9. Discussion: Update on Recreation Programs FY2022 – FY 2023 (Brown). Update was provided.
10. Discussion: Update on PRW capital projects – construction coming soon (Ferris). Updates on this item were provided under Item 7. Director’s Report.
11. Discussion: Update on Council request for ban on planting certain tree species (Ferris).* Update was provided. Public Comment: a) Kelly Hammargren, native trees.
12. Information: Recent Council Reports. *
13. Future Agenda Items: Workplan 2023; Parks Development Fee; $15 million earmark (state funds); Citywide Accessibility Plan; BMASP Update, Update on Animal Care, Update on Santa Fe Park project, PRW Commission meeting schedule 2023.
15. Next PRW Commission meeting: Wednesday, December 14, 2022
16. Adjournment: 9:00pm.

* document is attached to agenda packet and on the commission website.
** document will be provided at the meeting.
  • Commissioners in attendance: 6 of 9 appointed.
  • Public in attendance: 13.
  • Public speakers: 7.

*Note: For handouts distributed at the meeting, please see the Draft Minutes for November 9, 2022 on the Parks, Recreation, and Waterfront Commission webpage at the following link online: https://berkeleyca.gov/your-government/boards-commissions/parks-recreation-and-waterfront-commission
## 2023 Commission Meeting Dates

**Name of Commission:** Parks, Recreation, and Waterfront Commission  
**Commission Secretary:** Roger Miller  
**Location:** Frances Albrier Community Center, 2800 Park St

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CONSENT CALENDAR
December 13, 2022

To: Honorable Mayor and Members of the City Council
From: Dee Williams-Ridley, City Manager
Submitted by: Scott Ferris, Director, Parks Recreation Waterfront
Subject: Grant Contracts with the State Coastal Conservancy to receive the FY2022 State
Budget Allocation of $15 Million for improvement projects at the Berkeley Waterfront

RECOMMENDATION
Adopt a Resolution authorizing the City Manager to execute grant contracts with the State Coastal Conservancy (SCC) to receive the FY2022 State Budget Allocation of $15 Million for improvement projects at the Berkeley Waterfront for the following projects:

1. Dredging of the Marina Main Channel,
2. Replacement of D and E Dock system,
3. Improvements to Cesar Chavez Park Pathways,
4. Improvements to the South Cove West Parking Lot, and
5. Environmental Review and Design of the Pier-Ferry Project.

FISCAL IMPACTS OF RECOMMENDATION
The State Coastal Conservancy (SCC) has been selected to administer the FY2022 State Budget allocation of $15 million for Berkeley Waterfront projects. The SCC runs a grants reimbursement program whereby the City floats the cost of each project and then submits reimbursement requests to the SCC as City project funds are spent. The SCC has a hard deadline of February 2026 to disburse these state funds, and in order to start these projects by the end of summer 2023, the City will need to seek approval at the SCC board meeting on April 6, 2023. As a result, the key criteria for selecting projects at the Waterfront among several badly-needed projects is project readiness – a project must be far enough along to be completed and City requests for reimbursement be completed by the Fall of 2025 in order to be processed for final reimbursement by the SCC by the February 2026 deadline.

CURRENT SITUATION AND ITS EFFECTS
Over the last fifteen years, the City Council has dedicated $40.2M to the Waterfront¹. However, the Waterfront still has over $140M in unfunded capital and maintenance, comprised of badly-needed improvements to dock systems, restrooms, roads, parking lots,

pathways, parks, City buildings, utilities, and other infrastructure. The Marina Fund, the financial mechanism that operates the Waterfront, has an annual operating deficit that is projected to be $1.45M in FY2024 and its current fund balance has only remained positive during the last two years because of $2.55M in American Rescue Plan Act (ARPA) funding.

In FY2022, the State of California allocated a one-time distribution of state surplus funds to cities and counties throughout California. Berkeley received a one-time allocation of $15 million for Berkeley Waterfront improvement projects. The State Coastal Conservancy (SCC) will administer these funds via their grants and contracts program. SCC requires that Berkeley submit a grant application package for each proposed project comprised of a scope of work, a cost estimate, conceptual plans, environmental review documents (CEQA), and other project-related items (e.g., photos, etc.) This funding program will terminate in February of 2026. As a result, all work to be funded by this program must be completed, fully invoiced to the SCC, and fully reimbursed by February 2026.

Staff has identified key five projects that can be completed by the state funding deadline of February 2026. Below is a list and rationale for the selection of each project.

1. **$7.403M - Dredging of the Marina Main Channel**
   
   Over the past thirty years, the problem of siltation at the Berkeley Marina has increased to the point where larger boats get stuck during low tide at various locations. The main channel was last dredged in 1990 when FEMA funded a temporary public ferry service after the Loma Prieta Earthquake damaged the Bay Bridge. This dredging project will increase safety at the Marina and will help increase the occupancy of slips at the Marina. The total cost of the project is estimated at $7.703 million. This project was initiated in 2021 with a $300,000 allocation of General Funds for the design, permitting, and environmental review phases, but no construction funding was identified. An estimated $7.403 million in state funds will be used to complete this project.

2. **Replacement of D and E Docks**
   
   The D and E Dock system at the Berkeley Marina is the last remaining of the fifteen original dock systems that were installed at the Berkeley Marina in the 1970s. This dock system has aged far past its lifespan and many of its slips are not rentable to the public (and therefore cannot produce revenue), and badly needs to be replaced. The total project cost is $7.587 million. To-date, the project has received a $5.5 million loan from the State Division of Boating and Waterways (DBAW), as well as funds from Measure T1 Phase 2.

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The project was initiated in 2019 and is on schedule to complete the environmental document phase and the 60% design phase in the Spring of 2023.

The dock replacement project will convert failing 32 ft and 36 ft berther slips to new and more marketable 35 ft to 45 ft slips. These new larger slips are in high demand and will help generate additional revenue to the Marina Fund. An additional $1.587M of the state funds is needed to cover the recent unanticipated increases in construction costs.

3. Improvements to Cesar Chavez Park Pathways
The existing perimeter pathway at Cesar Chavez Park, as well as most interior pathways, are in a severely degraded condition and most sections do not meet current building codes for ADA accessibility. In 2010, the City completed a conceptual plan for a renovation of the perimeter path and competed for grant funding, which was not successful. With a new allocation of $2.113 million in state funds, the City will be able to submit highly competitive proposals to upcoming grant programs that require a 50% match (e.g., the Land and Water Conservation Fund) to complete all pathway renovations. If the grant applications are not successful, the $2.113 million will complete the perimeter pathway renovation.

4. Improvements to the South Cove West Parking Lot
The South Cove West Parking Lot is an existing gravel lot where vehicles kick up airborne dust and loose gravel that gets carried onto the pavement along University Ave and the adjacent East Lot, which will accelerate the damage to the roadway asphalt in the coming years. The design and permitting for the West Lot was completed in 2018 as part of the South Cove Parking Lot and Restroom Project, but construction was not completed due to lack of funding. The design will be updated to accommodate an improved back entrance to Cal Sailing Club from the parking lot. Other Waterfront parking lots like the H&I, J&K, N, and O dock lots are also in need of replacement. However, the West Lot is more project-ready and the loose gravel from this lot is a current problem. $936K from the state funds will be matched with $200K from the Marina Fund to complete this project.

5. Environmental Review and Design of Pier-Ferry Project
The next step for the Pier-Ferry Project involves two phases – the environmental review phase (CEQA and NEPA) and the final design and permitting phase, at a total cost of $10 million. In 2022, the City submitted a grant proposal to the Alameda County Transportation Commission (ACTC) requesting $5 million in grant funds and providing $5 million in local City match (comprised of $2.2 million in existing staff cost and $2.8 million in cash). If the ACTC grant is not awarded, the allocation of $2.961M from the state funds will cover the first phase – environmental review (CEQA, NEPA), which includes preliminary design.

Four out of the five projects described above have already commenced. The fifth project, Cesar Chavez Pathways, is primarily a renovation of existing features that can proceed once the City completes a standard Categorical Exemption CEQA document.

The Timber Piling Replacement Project at the Berkeley Marina was also considered for this state fund allocation because the CEQA has been completed and the project is currently bidding. It has a total budget of $3.0M comprised of $1.5M General Fund, $1.2M T1 Phase 2, and $300K in Marina Funds for construction. This project also meets the key criteria that it can be completed and reimbursed by the February 2026 deadline. This project can be a
backup to the five projects described above, but we will not know if the project has a shortfall until bids are received.

BACKGROUND
In the past 15 years, Council has funded over $40.2 million in important improvement projects at the Berkeley Waterfront.³

In the past five years, numerous improvement projects have been completed at the Berkeley Waterfront: Finger Dock replacements (3 phases), Berther Restroom renovations (4), the South Cove East Parking Lot and Restroom, the South Cove Bay Trail Segment 3, the South Cove ADA accessible gangway ramp, the South Cove sailing dock replacements (East and West docks), and the Pier-Ferry conceptual plan. These projects, along with the nine projects currently funded and underway (see below) will significantly reduce the unfunded infrastructure need and help to rejuvenate the Waterfront:

**Current Construction Projects** (Phase / Allocated Funding / Funding Source)
- The Marina Streets Project – Close-out phase / $8.5M (T1 phase 1, Marina Fund, and State Transportation Tax and Measures B and BB).
- The O and K Dock Electrical System Renovation – Currently in Construction Phase / $1.56M (CIP-General Fund, Marina Fund)
- The Finger Dock Replacement, Phase 4 – Currently under Construction / $550k (Marina Fund).
- The Timber Piling Replacement Project – Currently in 90% design / $2.4M (T1 phase 2, CIP-General Fund, and Marina Fund).
- The K Dock Restroom Renovation – Currently in Pre-Design / $400k (T1 phase 2).
- The Cesar Chavez Park Restroom – Currently in Pre-Design / $350k (T1 Phase 2).

**Current Planning Projects**
- The Dredging of the Marina Main Channel (Design, Permitting, and CEQA Phase) / $300k (General Fund).
- The Dredging of the South Sailing Basin (Conceptual Phase) / $350k (CIP-General Fund).
- The Waterfront Specific Plan / $1.05M (CIP-General Fund).
- The South Cove West Parking Lot (Design Phase) / $80k (Marina Fund).

With this new $15 million in state funds plus the $40 million previously funded by Council since 2008, the list of unfunded capital improvement projects needed at the Berkeley Waterfront has been reduced by over $50 million.

**ENVIRONMENTAL SUSTAINABILITY AND CLIMATE IMPACTS**
The five infrastructure improvement projects at the Berkeley Waterfront identified in this report will help the City to further advance the City’s Strategic Plan Goal 1 – to provide state-of-the-art, well-maintained infrastructure, amenities, and facilities. Four of the five projects involved renovations of existing facilities, and therefore do not have significant

environmental impacts, and the fifth project is itself an environmental review project. The construction contracts for the four improvement projects contain requirements to comply with the City’s Environmentally Preferable Purchasing Policy as well as the City’s Construction and Demolition Waste program to divert at least 50% of construction waste from landfills towards re-use and recycling programs.

RATIONALE FOR RECOMMENDATION
The projects identified in this report are the furthest along in terms of project readiness, and therefore will allow the City to complete these much-needed projects and the reimbursement process by the February 2026 deadline of the funding program.

ALTERNATIVE ACTIONS CONSIDERED
None

CONTACT PERSON
Scott Ferris, Director, Parks Recreation Waterfront, (510) 981-6700

Attachments:
1: Resolution
RESOLUTION NO. ##,###-N.S.

GRANT CONTRACTS WITH THE STATE COASTAL CONSERVANCY (SCC) TO RECEIVE THE FY2022 STATE BUDGET ALLOCATION OF $15 MILLION FOR IMPROVEMENT PROJECTS AT THE BERKELEY WATERFRONT

WHEREAS, in FY2022, the State of California allocated a one-time distribution of state surplus funds to cities and counties throughout California; and

WHEREAS, Berkeley received a one-time FY2022 state budget allocation of $15 million for Berkeley Waterfront improvement projects; and

WHEREAS, the State Coastal Conservancy (SCC) will administer these funds via their grants and contracts program. SCC requires that Berkeley submit a grant application package for each proposed project comprised of a scope of work, a cost estimate, conceptual plans, environmental review documents (CEQA), and other project-related items (e.g., photos, etc.); and

WHEREAS, this funding program will terminate in February of 2026. As a result, all work to be funded by this program must be completed, fully invoiced to the SCC, and fully reimbursed by February 2026; and

WHEREAS, staff has identified five projects currently underway that are the furthest along that can be completed by the state funding deadline of February 2026 as follows: 1. Dredging of the Marina Main Channel; 2. Replacement of D and E Dock system; 3. Improvements to Cesar Chavez Park Pathways; 4. Improvements to the South Cove West Parking Lot; and 5. Environmental Review and Design of the Pier-Ferry Project.

NOW THEREFORE, BE IT RESOLVED by the Council of the City of Berkeley that the selection of the five projects described above to be funded by the State FY2022 one-time budget allocation of $15,000,000 to Berkeley is hereby approved; and that the City Manager or their designee is authorized to execute all grant submittal packages, grant contracts and amendments, grant reimbursement submittals, and all other grant project-related documents with the State Coastal Conservancy (SCC) in order to complete these projects. A record signature copy of contracts and any amendments will be on file in the Office of the City Clerk.
Agenda Item 13. Recent Council Reports

PARKS AND WATERFRONT COMMISSION

RECENT COUNCIL REPORTS
The following recent PRW council reports can be accessed from the City Council Website by using the following URL’s:

December 13, 2022 (special)

2.-Grant Contracts with the State Coastal Conservancy to receive the FY2022 State Budget Allocation of $15 Million for improvement projects at the Berkeley Waterfront

December 13, 2022 (regular)

14.-Contract: California Constructores for Ohlone Park (East) Playground Replacement and Site Improvements Project

December 6, 2022

5.-Donation: Memorial Bench at Cesar Chavez Park in memory of Linda Loh
URL: https://berkeleyca.gov/sites/default/files/documents/2022-12-06%20Item%20Donation%20Memorial%20Bench.pdf

November 15, 2022

10.-Amendments to On-Call Waterfront Engineering, Design, Environmental Permitting and Construction Administration Services Contract No. 32000261 with COWI North America, Inc. and Contract No. 32000263 with Transystems Corporation
Dear Landmarks Preservation, Civic Arts, Parks Recreation & Waterfront Commissioners,

We understand that designs for the Turtle Island Fountain, a monument to the Indigenous community located at the landmarked fountain in Martin Luther King Jr in Civic Center Park, are being presented to City commissions for review on December 1, 7 and 14 respectively.

After 30 years of effort, this project at long last has been fully funded through City and community volunteer fundraising efforts from 2017 to 2022 totaling close to $1,000,000, from numerous grants and other funding sources (see below). The project is being managed by Parks, Recreation & Waterfront and the Civic Arts Commission, in concert with the City-contracted design firm of PGA Landscape Design.

WE ARE CONCERNED that a design proposal without a fully funded monument may be presented--a design lacking its central features, which will get pushed off into ‘later phases’. We are concerned that the city contract design team may be prioritizing the surrounding features-- namely, replacing the surrounding flagstone terrace pavers and restoring the Berkeley Peace Wall.

We strongly urge the commissions to support a design that includes a fully finished monument on time and on budget--using the substantial funds that have been raised, in the time frame designated by the grant funded parameters.

With funding close to $1,000,000--money intended to primarily be spent on creating a monument to the Indigenous Community and secondarily to repairing its surrounding features--we urge you to support a design that COMPLETES the monument AND requires no additional phases (or years of additional fundraising).

As per the attached rendering, a viable alternative was designed in collaboration with eminent landscape designer Walter Hood in 2019, along with a subsequent alternative design alteration. These designs can be built with funding available and respects the integrity of the landmarked fountain. Moreover, the design was vetted with scores of indigenous community members and included in all prior grant applications and community meetings.

The monument will become a newly recognized historic monument, honoring the Indigenous people and communities, located at the landmarked site of the already historically significant fountain. We support your approval of this well-vetted complete design to acknowledge Berkeley’s original inhabitants who have lived on this land for thousands of years.

Many thanks for your attention,

John Caner
Convener, Community for a Cultural Civic Center

Cc: Mayor Jesse Arreguin, Vice-Mayor Kate Harrison, Turtle Island Monument Project Committee

Attachment
TURTLE ISLAND MONUMENT PROJECT DESIGNED IN COLLABORATION WITH WALTER HOOD

ALTERNATIVE DESIGN ALTERATION

FUNDS RAISED TO DATE FOR TURTLE ISLAND MONUMENT PROJECT: Totaling approximately $946,666

On March 1, 2022, CA Governor Gavin Newsom posted a press release announcing the City had been awarded a Clean California Grant thru Caltrans for underserved communities for $591,666.
On January 20, 2022 the Civic Arts Commission confirmed that there is $25,000 being held in the Public Art funds dedicated to conserving and installing the medallions and turtles.

In January 2022 the Parks, Recreation & Waterfront Commission indicated committing $20,000-$30,000 to the project.

In December 2020, the Berkeley City Council passed a resolution approving a list of final projects for the T1 Phase II Bond including funding $300,000 for the Civic Center Park Turtle Garden.

In 2019, the Turtle Island Fountain project was awarded a $5,000 UC Berkeley Chancellor’s Community Partnership Fund Grant in collaboration with University Partner, recent MacArthur Fellowship awardee and Gish Prize winner, Walter Hood, College of Environmental Design professor of Landscape Architecture and Environmental Planning and Urban Design; alongside the project’s Community Partner, Berkeley Partners for Parks.

(Additional in-progress grant from EBMUD, initially green-lighting potentially $15,000 - pending additional info from PR&W)