



**Berkeley City Councilmembers**  
**Igor Tregub, District 4**  
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CONSENT CALENDAR

October 29, 2024

To: Members of the Berkeley City Council

From: Councilmember Igor Tregub (author)  
Councilmember Sophie Hahn (co-sponsor)

Subject: Budget Referral: One-Time \$50,000 Funding for a Traffic Study and Pedestrian Safety Operations at the Pedestrian Crossing on Shattuck Avenue and Delaware Street

RECOMMENDATION: Refer \$50,000 to the November 2024 AAO #1 budget process for one-time funding for a traffic study and pedestrian safety operations at the pedestrian crossing on Shattuck Avenue at Delaware Street with the aim to significantly improve safety for all residents. If any funds remain after the study is conducted, direct the remainder of the funds towards designing and implementing safety measures at this crosswalk.

FISCAL IMPACT: \$50,000 from the General Fund.

BACKGROUND: Councilmember Tregub and the Deputy Director of Public Works Engineering & Transportation received a letter of concern about the crosswalk on Shattuck at Delaware Street signed by 15 residents of Amistad House, a residence for seniors and persons with disabilities, at 2050 Delaware Street. The signatures also include healthcare and case worker Mr. Virgil Holt. In their letter and other correspondence residents indicate extremely dangerous crosswalk conditions and are requesting traffic and safety study and consideration for additional safety measures at this crosswalk, such as reduced speed limits and flashing yield lights. The full letter with constituents' signatures is attached in Attachment #1.

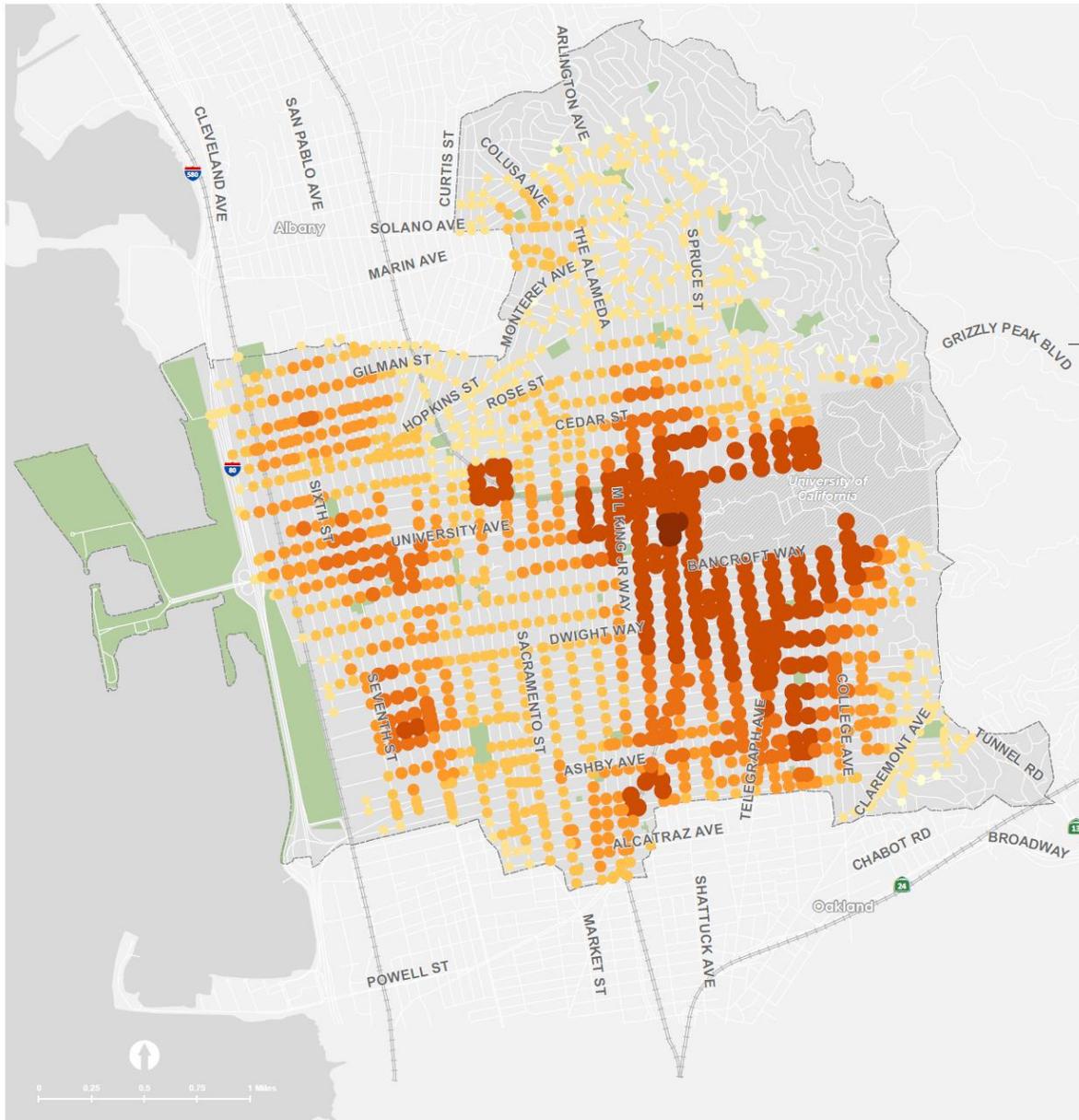
CURRENT SITUATION AND ITS EFFECTS: According to the City of Berkeley Pedestrian Plan,<sup>1</sup> the intersection of Shattuck Avenue and Delaware Street is in one of the highest Pedestrian Volumes zones in Berkeley (20,001 - 100,000). It is also the closest intersection to the large housing facility for seniors and people with disabilities and only two short blocks away from the UC Berkeley campus boundary. Amistad House, a residence for seniors and people with

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<sup>1</sup> City of Berkeley Pedestrian Plan <https://berkeleyca.gov/sites/default/files/2022-01/2020-Pedestrian-Plan.pdf>

disabilities, is located at 2050 Delaware Street, directly at the intersection with Shattuck Avenue.

FIGURE 7: ESTIMATED PEDESTRIAN VOLUMES AT INTERSECTIONS



**Estimated Weekly Pedestrian Volumes**

- 0 - 250
- 251 - 5,000
- 5,001 - 10,000
- 10,001 - 15,000
- 15,001 - 20,000
- 20,001 - 100,000
- > 100,000

- +—+—+—+—+—+—+—+—+—+ Railroad
- Parks/Recreation
- Berkeley City Boundary

The referenced crosswalk is extremely dangerous for elders and anyone with vision or mobility impairment, as well as for the students and other pedestrians at this high-volume intersection.

RATIONALE FOR RECOMMENDATION: The study will help identify appropriate safety measures at this intersection. Additional safety measures at this crosswalk, such as reduced speed limits and flashing yield lights could improve safety and save lives. This measure is in line with Berkeley Vision Zero Action Plan<sup>2</sup> and the Pedestrian Plan vision<sup>3</sup> and goals.

Appendix B of the Pedestrian Plan adopted WHEN?<sup>4</sup> also states : “To improve safety for vulnerable road users, such as pedestrians and bicyclists, intersections should have short crossing distances, slow motor vehicle turning speeds, and good visibility. Crossings, whether midblock or at an intersection, should provide safe and comfortable locations for people to cross the street. A crossing location should be designed to encourage motorist yielding or stopping to allow pedestrians to cross.” According to many of the everyday users we consulted with, the intersection does not correspond to these requirements. The study is needed to identify compliance measures.

ENVIRONMENTAL SUSTAINABILITY AND CLIMATE IMPACTS: According to the community-wide greenhouse gas emissions inventory in the Climate Action Plan and Resilience Update<sup>5</sup> released on November 29, 2020, Transportation sector accounts for 46% of the City of Berkeley greenhouse gas emissions. Every effort to make communities safe for walking and biking contributes to the reduction of Vehicle Miles Traveled and therefore aids in decarbonization and overtime amounts to substantive environmental, sustainability, and climate impacts.

POSSIBLE FUTURE ACTION: The Council could take possible future action to provide additional and/or gap funding for the completion of traffic safety measures identified in the study, but not covered by current allocation.

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<sup>2</sup> Vision Zero Action Plan <https://berkeleyca.gov/your-government/our-work/adopted-plans/vision-zero-action-plan>

<sup>3</sup> Pedestrian Plan vision “Berkeley is a model walkable city where traveling on foot or with an assistive device is safe, comfortable, and convenient for people of all races, ethnicities, incomes, ages and abilities”

<sup>4</sup> Pedestrian Plan Appendix B (adopted)

<https://berkeleyca.gov/sites/default/files/documents/2020%20Pedestrian%20Plan%20Appendix%20B%20%28adopted%29.pdf>

<sup>5</sup> Climate Action Plan and Resilience Update

<https://berkeleyca.gov/sites/default/files/documents/2022-11-29%20Item%2016%20Climate%20Action%20Plan.pdf>

FISCAL IMPACTS OF POSSIBLE FUTURE ACTION: Cost estimates for future actions will not be known until the traffic safety study and preliminary engineering is conducted.

CONTACT PERSON

Councilmember Igor Tregub

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Olga Bolotina

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Attachments:

1. Letter of concern about the crosswalk on Shattuck at Delaware Street signed by fifteen residents of Amistad House (residence for seniors and persons with disabilities) at 2050 Delaware Street.

Annetta and Ken Lipman  
Residents of Amistad House  
2050 Delaware Street  
Berkeley, CA 94709

October 22, 2024

Transportation & Infrastructure Commission  
Wahid Amiri  
Public Works  
City of Berkeley  
1947 Center Street, 4<sup>th</sup> Floor  
Berkeley, CA 94704

Dear Mr. Amiri,

As residents of Amistad House on the corner of Delaware Street and Shattuck Avenue, we would like to request that a traffic study or pedestrian safety operation be conducted regarding the pedestrian crossing on Shattuck Avenue at the corner of our building.

Our residents at Amistad House are either elders or persons with disabilities/mobility issues, and we have found that crossing Shattuck Avenue at Delaware Street is difficult and dangerous for pedestrians for the following reasons:

1. Increased traffic on Shattuck Avenue, especially in the mornings and afternoons on weekdays
2. Increased speeds of drivers on Shattuck Avenue; drivers not seeing or yielding to pedestrians
3. Very uneven road surface – falling hazard for mobility impaired individuals

Additionally, for residents who drive, turning from Delaware Street onto Shattuck Avenue, especially turning left onto Shattuck, is hazardous. There is obstructed visibility because of Corso Restaurant's outdoor dining booth on Shattuck Avenue. Turning right is easier but still has limited visibility.

We would appreciate a safety evaluation or pedestrian safety operation of this intersection for pedestrians and drivers.

Furthermore, we would like to request additional safety measures for this crossing such as a flashing crosswalk light like the one recently installed at the corner of Shattuck and Berkeley Way, a better Senior Housing sign, and/or a reduced speed limit sign for drivers approaching this intersection from the north or south.

We appreciate your consideration for this request for an evaluation of this unsafe crossing intersection.

Sincerely,



Ken and Annetta Lipman, Apt. 204

Additional Resident signatures attached:

Ethel Murphy – Apt. 106

Pam Fadem – Apt. 401

Betty Chui – Apt. 414

Josephine Ratnam – Apt. 315

Barbara Davis – Apt. 216

Mary K. Day – Apt. 404

Zenobin Barton – Apt. 105

Virgil Holt – Building Case Manager

Kevin Brand- Apt. 104

Ron Kay – Apt. 316

Randy Boyer – Apt. 101

Roderick Chamberlain - Apt. 110

Barbara Grieb – Apt. 206

Ramona Avellano – Apt. 201

Cc: Igor Tregub, Berkeley City Council, District 4; ADA – Thomas Gregory; Policy Committee, Councilmember Terry Taplin and Wendy Sorensen; Darlene Bronson - Health, Housing, and Community Services, Commission on Aging

**CONTACT INFORMATION**  
 Address: 1947 Center Street, 4th Floor, Berkeley, CA 94704  
 Phone: (510) 981-7010 TDD: (510) 981-6903 FAX: (510) 981-7060  
 Office Hours: Monday-Friday, 8:30 am-4:30 pm (Last appointment sign-in at 4:00 pm)  
 Email: [transportation@berkeleyca.gov](mailto:transportation@berkeleyca.gov)

Name	Apt. Number	Comment
Annetta and Ken Lipman	204	Crossing at Delaware and Shattuck is difficult because cars sometimes do not stop, the road is very bad for people using a cane (Annetta Lipman), and cars are often exceeding the speed limit. Flashing light would help.
Ethel J. Murphy	106	Net go to University + Shattuck - very hard to cross University in time allowed. Good crossing Heast at Shattuck <del>use that time frame as a model</del>
Paul Fadem - Paul Salem	401	I concur with the latter parts. As a person who wheelchairs it is a scary pe walk from Delaware across Shattuck any day.
BETTY CHUI ALLEN	414	It's very important to have a traffic control at this corner especially for seniors to cross the street.
Stephane Rothman	315	Exp. WESTERN ROAD SURFACE
Richard Davis	216	
Mary T. Day	404	Support this solution!

Name	Apt. Number	Comment
Garden Boston	105	crosswalk is very dangerous and very unacceptable for seniors - or any one crossing street.
Vijl Holt	case # manager	I have identified that this crossing presents a V.I. / transponder safety hazard for all elderly crossers.
Ken Bond	Apt 107	
Mary G...	316	Dangerous crosswalk, especially considering the number of elderly living nearby. We can't always move fast, and cars sometimes don't want to stop.
Andy Bora ROBERTA CHAMBERLAIN	181	
BARBARA SEIB	206	MARB SAFETY PLEASE!
RM Sullivan	201	